



# Report - 10/6/2025

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## SUBCOMMITTEE ON WESTON COUNTY CLERK 2024 POST-ELECTION AUDIT – REPORT

October 2025

### INTRODUCTION:

The Subcommittee of the Management Audit Committee on the Weston County Clerk 2024 General Election (Subcommittee) was created to receive testimony regarding the post-election audit results submitted by the Weston County Clerk following the 2024 General Election and to recommend any potential statutory changes appropriate to address similar circumstances in the future. At the conclusion of the Subcommittee's September 29, 2025, meeting in Casper, LSO staff were asked to produce a comprehensive draft report that includes a summary of the meeting testimony, information on the administrative process used to investigate election complaints, and a statement of substantive findings.

### BACKGROUND:

On December 23, 2024, Governor Gordon's Office received a verified complaint from nine qualified electors of Weston County seeking the removal of Weston County Clerk Becky Hadlock for misconduct and/or malfeasance in office. A second verified complaint from a single qualified elector was received by the Governor's Office on January 10, 2025; the allegations in this complaint were the same as in the first complaint received. In summary, these allegations include the following:

- mishandling election ballots by ordering and using multiple ballot versions in the general election;
- improperly testing voting machines during the primary and general elections;
- using incorrect ballots in the general election, which necessitated hand recounts; and
- causing an undercount of 1289 votes.

In its investigation of these allegations, the Governor's Office indicated Clerk Hadlock did not deny any of these four alleged acts. Governor Gordon ultimately decided that Clerk Hadlock's actions did not rise to the level of misconduct or malfeasance in office.

On March 10, 2025, Secretary of State Gray sent a letter to Governor Gordon, Attorney General Hill and Weston County Attorney Stulken formally requesting Clerk Hadlock's removal from office. The basis for Secretary of State Gray's request included the same allegations as those

contained in the verified complaints made previously by qualified electors, but also included an additional allegation that Clerk Hadlock filed a false post-election audit with the Secretary of State's Office. Post-election audits are required of all county clerks, and a minimum of 75 ballots are randomly selected for review. This additional allegation by Secretary of State Gray further indicated that after a hand-count by the Weston County Canvassing Board confirming significant vote-counting errors in two races, the incorrect post-election audit remained unchanged. At Secretary of State Gray's insistence, Clerk Hadlock filed a second post-election audit six days after her initial filing. This second filing identified 21 ballots – out of a random sample of 75 ballots – with a discrepancy. In his request for the removal of Clerk Hadlock, Secretary of State Gray highlighted this additional allegation as an indication of “a repeated and heightened level of misconduct.”

At the request of the Chairman, the Management Audit Committee added this topic to the agenda for its July 9, 2025 meeting. The issue of the false post-election audit was presented by Secretary of State Gray. This additional allegation by the Secretary of State's Office, though not a verified complaint by either a qualified elector of Weston County or the Weston County Board of Commissioners, served as one of two principal factors underlying the creation of this subcommittee. The other principal factor was the number of concerns raised by Weston County voters, as evidenced by the two verified complaints made to the Governor's Office by Weston County qualified electors. The Subcommittee was tasked with determining whether there are any legislative solutions to address the Weston County 2024 election issue and better respond to comparable circumstances in the future.

## **DISCUSSION:**

The Subcommittee met on September 29, 2025, to receive testimony on issues surrounding the 2024 general election ballot count in Weston County. The meeting can be viewed on YouTube – Weston County Clerk 2024 General Election Subcommittee Meeting [September 29, 2025](#).

Chairwoman Rodriguez-Williams provided a summary of the issues that led to the creation of a subcommittee and explained the reasoning that supported issuing a subpoena to Weston County Clerk Becky Hadlock. Chairwoman Rodriguez-Williams read the subpoena served to Clerk Hadlock on September 23, 2025 ([Appendix C](#)). Chairwoman Rodriguez-Williams also read a September 25, 2025, letter from Clerk Hadlock ([Appendix D](#)) addressed to Management Audit Committee Chairman Knapp, asserting her stated schedule conflict and her communication of such to Legislative Service Office staff. Clerk Hadlock's letter also referenced testimony that would be offered by two members of the Weston County Hand-Count Committee, Debra Piana and Ann Slagle.

## **WESTON COUNTY CLERK**

Chairwoman Rodriguez-Williams requested Weston County Clerk Becky Hadlock to come forward to provide testimony. Clerk Hadlock failed to appear at the meeting, and Chairwoman Rodriguez-Williams noted that the Clerk refused to honor the subpoena compelling her testimony in accordance with W.S. 28-1-109 through 28-1-112. Chairwoman Rodriguez-Williams recessed

the meeting for five minutes to contact Management Audit Committee Chairman Knapp regarding the enforcement of the subpoena and to confer with Legislative Service Office staff.

Following the brief recess, Chairwoman Rodriguez-Williams stated that authorities would be contacted regarding Clerk Hadlock's refusal to obey the subpoena and stated that enforcement of the subpoena violation was a priority for the Subcommittee. It was noted that with her refusal to adhere to a lawful subpoena, Clerk Hadlock could be charged with a misdemeanor, punishable by "a fine of not more than one hundred dollars (\$100.00) and imprisonment in county jail for a period not to exceed six (6) months," per W.S. 28-1-110(c).

### **WESTON COUNTY ELECTION HAND-COUNT COMMITTEE MEMBERS**

Debra Piana, a member of the Weston County Hand-Count Committee, stated that she had no prepared testimony, but would attempt to answer any of the Subcommittee's questions. Upon questioning, Ms. Piana indicated the hand-count process was completed with six individuals examining ballots. In acknowledgement of Secretary of State Gray's follow-up regarding the post-election audit process, the Hand-Count Committee recounted county commissioner votes due to alternating names on the ballot and also recounted votes cast in the House District 1 race, noting a significant difference from the number of votes cast in the primary election.

Ms. Piana stated she had not been involved in elections prior to the 2024 primary and general elections. When asked about numeric discrepancies between the machine count and the hand count, Ms. Piana acknowledged significant differences, around 1,000 to 2,000 votes that were undercounted, but she was not sure of the exact differences. She stated that the outcome of the elections remained unchanged. Ms. Piana also stated that Clerk Hadlock could answer questions regarding the post-election audit issues more thoroughly.

Ann Slagle, a longtime election judge and member of the Weston County Hand-Count Committee, described her perspective on the hand-count process. Ms. Slagle identified anomalies in Precinct 2-1 (Osage) reporting, where only two votes were recorded for Representative Neiman in the House District 1 race despite individuals confirming greater voter support. Ms. Slagle noted the absence of formal hand-count training. Ms. Slagle also reported that three different ballot versions had been printed, but machines could only recognize one, potentially obscuring discrepancies in races. Ms. Slagle indicated that the multiple ballots and associated machine-reading difficulties were not acknowledged by Clerk Hadlock.

Ms. Slagle emphasized that the election process is entirely controlled by the County Clerk, noting the risk of mistakes or the potential for fraud. Ms. Slagle suggested that political parties could appoint canvassing board members, thereby allowing review of ballots before recording, and random audits could be done by the Secretary of State's Office. Ms. Slagle stated the Hand-Count Committee recounted approximately 4,800 County Commissioner and House District 1 votes. Ms. Slagle shared her concern that trust in the election system had been negatively impacted.

### **SECRETARY OF STATE**

Chuck Gray, Secretary of State, highlighted concerns his office had regarding the 2024 post-election audit submission from Weston County, referring to materials he provided in [Appendix](#)

E. Secretary of State Gray's report stated he referred the issues to the Weston County Attorney and the Attorney General's Office and also noted that Governor Gordon did not pursue removal of Clerk Hadlock, as requested in his report.

Secretary of State Gray detailed discrepancies in the post-election audit, explaining that 21 of 75 randomly-selected ballots failed a comparison test, raising questions about whether the audit was conducted properly or misreported. Secretary of State Gray indicated that Clerk Hadlock was initially reluctant to conduct a hand-count and attributed the instances of undervoting to voter opinions on the House District 1 candidate's role in legislative redistricting. Secretary of State Gray emphasized the seriousness of these discrepancies, particularly if races had been contested. Had either of the two races in question been contested, reported undervoting might not have been as significant, and further scrutiny of votes cast in the races might not have occurred. Secretary of State Gray criticized the lack of follow-up from the Weston County Attorney and the Attorney General's Office, and stressed that counties could have additional time after 5:00 p.m. the day after the election to finish the 75-ballot comparison needed to complete post-election audits. Secretary of State Gray also noted that counties could choose not to use machines and that the efficacy of the system relied on trust, which was undermined by these errors. Secretary of State Gray also emphasized the importance of including party representatives in audits and hand-counts for transparency.

### **GOVERNOR'S OFFICE**

Betsy Anderson, General Counsel and Deputy Chief of Staff for Governor Gordon, testified regarding Governor Gordon's response to verified complaints against Clerk Hadlock (**Appendix F**). Ms. Anderson explained that Governor Gordon determined there was no misconduct, malfeasance, gross negligence, or willful negligence by Clerk Hadlock. Ms. Anderson stated that the verified complaints considered by the Governor's Office did not include any reference to the post-election audit results submitted by Clerk Hadlock.

Ms. Anderson addressed whether qualified electors or county commissioners would have been aware of issues with the post-election audit prior to filing complaints, and indicated they probably were not aware of those issues. Ms. Anderson confirmed that a complaint could now be made, but only by a qualified elector of Weston County or the Weston County Board of Commissioners, and she reiterated adherence of the Governor's Office to the statutory requirements of W.S. 18-3-902(a). Ms. Anderson also responded to questions about Governor Gordon's decision not to act on prior requests for removal of the Weston County Clerk. Ms. Anderson acknowledged the importance of the Secretary of State's oversight in the election process.

### **WYOMING COUNTY CLERKS ASSOCIATION**

Malcolm Ervin, Platte County Clerk and President of the Wyoming County Clerks Association, testified regarding statewide election procedures and shared insights as President of the Clerks Association. He emphasized best practices for hand counts, ballot auditing, and training. Clerk Ervin highlighted the need for clear statutory guidance, improved communication between counties and the Secretary of State's Office, and support for clerks to conduct accurate audits and reconcile discrepancies efficiently.

### **FREMONT COUNTY CLERK**

Julie Freese, Fremont County Clerk, testified about ballot proofing and approval processes. Clerk Freese noted that the three versions of ballots circulated in Weston County's 2024 General Election caused misalignment issues, further noting that machines only operate correctly with properly printed ballots. Clerk Freese confirmed that post-election audits serve to reveal misaligned ballots. Clerk Freese then recommended reforms, including forming audit working groups, improving training, refining testing standards, better ballot custody procedures, and potential legislative collaboration regarding earlier primary election dates.

### **PUBLIC COMMENT**

Many individuals provided public comment, and their testimony can be found in the [YouTube recording](#) of the meeting. To view members of the public who attended the meeting and who may have provided in-person testimony, please view [Appendix A](#). To view those who attended and may have provided testimony virtually on Zoom, please view [Appendix B](#).

### **SUBCOMMITTEE CONCLUSIONS**

1. In addition to the valid version of Weston County's 2024 General Election ballot, two invalid versions of the same ballot were distributed for use, causing machine-reading errors that resulted in 1,279 votes cast that were incorrectly identified by the Weston County Clerk as undervotes. This concern was cited in both of the verified complaints made by Weston County qualified electors, as well as in the unverified complaint made by Secretary of State Gray.
2. Election processes, including post-election audit processes required of all counties, are almost exclusively overseen by county clerks.
3. The Weston County Clerk's submission of the County's post-election audit results to the Secretary of State's Office failed to identify 21 instances of machine-reading errors in a random sample size of 75. These errors led to a complete hand-count for two races, exposing valid candidate votes that were not counted in the original vote count, rather than confirming widespread under-voting.
4. Pursuant to W.S. 18-3-902(a), only qualified electors and county boards of commissioners can make verified complaints against a county officer for misconduct or malfeasance in office for the Governor's consideration. This requirement could limit the ability of persons with awareness of errors and omissions in largely internal processes from being able to file a verified complaint. As stated during testimony, a verified complaint regarding the false post-election audit could still be made by either a qualified elector of Weston County or the Weston County Board of Commissioners.

### **SUBCOMMITTEE RECOMMENDATION FOR POTENTIAL LEGISLATIVE ACTION**

In addition to finalization of this report for consideration by the Management Audit Committee during its October 21, 2025 meeting, the Subcommittee asked LSO staff for the four following bill drafts that will be recommended for consideration by the Management Audit Committee:

- 26LSO-0248 – Legislative subpoena-penalties – This bill would increase the current monetary penalty for refusing to obey a subcommittee subpoena from \$100 to \$750, consistent with other Wyoming statutes for failure to obey a lawful subpoena.
- 26LSO-0249 – Falsifying election documents – This bill would establish penalties for submitting false post-election audit results to the Secretary of State’s Office.
- 26LSO-0250 – Post-election audit procedures – This bill would require major political party representation in post-election audit processes, including review of ballots and reporting to the Secretary of State’s Office.
- 26LSO-0251 – Removal of county officers-election issues – This bill would grant the Secretary of State the same authority as the Governor currently has in recommending removal of a county clerk for misconduct and/or malfeasance in office.

Any of these bill drafts could be sponsored by the Management Audit Committee, another interim committee, or an individual legislator.

The Subcommittee also requested additional information from the Secretary of State’s Office, and indicated answers to these additional questions could be presented to the Management Audit Committee during its October 21, 2025 meeting.

And finally, the Subcommittee asked LSO staff to be prepared to speak to Management Audit Committee options should prosecution not move forward pursuant to W.S. 28-109 through 28-1-112.

# Appendix A

## In-Person Sign-In Sheet

# COMMITTEE MEETING ATTENDANCE SIGN IN



## STATE of WYOMING LEGISLATURE

All individuals attending legislative committee meetings are asked to sign this official meeting attendance log indicating your attendance at the committee meeting (this is a public document). Individuals who wish to attend a legislative committee meeting are not required to provide their name as a condition of attending the committee meeting. Please print your name, the name of the organization you represent (or indicate that you are representing yourself), and an e-mail or telephone number where committee staff can contact you for additional information, if needed. If you would like to provide written information to the committee, please fill out a **Committee Handout Form** and give the form and a copy of your handout (including an electronic copy, if available) to the committee staff.

**NAME OF COMMITTEE: WESTON COUNTY CLERK 2024 GENERAL ELECTION SUBCOMMITTEE**

**MEETING DATE: SEPTEMBER 29, 2025**

Name (please print)	Name of Organization	E-mail or Telephone (optional)
Marilyn Connolly	Rep. HD 40	marilyn.connolly@wyoleg.gov
Ann Stagle		
Allen Stagle		307-306-7384
Jon Wilcox	SHERIDAN/HAND COUNTY TEAM	307-412-1509
Dawn Pfeifle	Wyoming Election Integrity	307-660-5053
Kimi Pfeifle	" "	307-660-5277
Maggie Wisniewski	" "	<del>307</del> 949-322-5330
Bryan Ritterbush	" "	
Michelle Ritterbush	" "	307 683 7575
Sill Kaufman		307-331-1725
Tracy Good	Natrona County	307 235 9203
Julie Freese	Fremont County	307 332 1122
Cindy Rissler	Natrona County	307 235 9208
Richard Weber	Sheridan County	307-660-5832

Name (please print)

Name of Organization

E-mail or Telephone (optional)

Marlene Brady

me

w.y.o.fans@msn.com

Marianne Ferrari

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John Williamson

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MKBBIE Mullen

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-

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LAC/Wy Election Integrity

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Chip Neuman

LEGISLATURE

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# Appendix B

## Zoom Registration

Registration Report

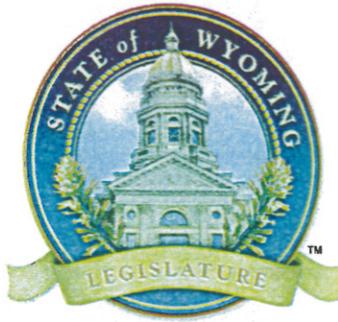
Weston County Clerk 2024 Election Subcommittee Meeting, September 29, 2025

Attendee Details

First Name	Last Name	City	State	Organization
JOEY	CORRENTI IV	SARATOGA	WY	RURAL WYOMING MATTERS
Mark	Koep	Laramie	WY	Citizen
Marguerite	Herman	Cheyenne	WY	League of Women Voters
Kari	Drost	Newcastle	WY	Chairman of Weston County Poll Watchers for Weston County Republican Party
Rick	Weible	Elkton	SD	Self
Bob	Bonnar	Durango	CO	News Letter Journal
Alexis	Barker	Newcastle	WY	News Letter Journal
Walter	Sprague	Newcastle	WY	News Letter Journal
Kim	Dean	Newcastle	WY	News Letter Journal
George	Powers	Cheyenne	WY	
Marty	Ertman	Newcastle	WY	Weston County
Michele	Stevens	Thermopolis	WY	HSC GOP Precinct 4 Committee Woman
Richard	Weber	Story	WY	

# Appendix C

## Subpoena



**WYOMING LEGISLATURE**

**Management Audit Committee**

STATE OF WYOMING            )  
  ) ss.  
COUNTY OF WESTON        )

  )  
  )  
IN THE MATTER OF THE        )  
MANAGEMENT AUDIT COMMITTEE'S    )  
WESTON COUNTY CLERK            )  
2024 ELECTION SUBCOMMITTEE    )  
  )  
  )  
  )



**SUBPOENA**

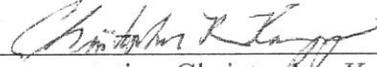


TO: Becky Hadlock, Weston County Clerk:

You are hereby subpoenaed to appear and testify as a witness in the above-entitled matter at 10:30AM on September 29, 2025. Appearance shall be in person at the Thyra Thomson State Office Building, Round House Conference Room, 3rd Floor, Room 3024, Casper, Wyoming.

This Subpoena is issued pursuant to W.S. 28-1-109 through 28-1-112. Failure to comply with this Subpoena is subject to the penalties provided by W.S. 28-1-110.

DATED this 17 day of September, 2025.



Representative Christopher Knapp, Chairman  
Management Audit Committee

# **Appendix D**

## **Letter from the Weston County Clerk to the Management Audit Committee**

# *Weston County Clerk*

*Becky Hadlock*

*1 W Main*

*Newcastle, WY 82701*

*307-746-4744*

*clerk@westongov.com*



September 25, 2025

Representative Christopher Knapp  
Chairman Legislature's Audit Committee

Dear Chairman Knapp,

On September 8<sup>th</sup>, Tanner Weekly called my office asking of my availability to testify either in person or remotely and he was told that I was unable to attend due to a scheduling conflict.

On September 9<sup>th</sup>, Matthew Petrey and Tanner Weekly reached out to me to via email confirming my scheduling conflict and asked if I could reach one or more members of Weston County's Hand Count Committee to testify.

On September 10<sup>th</sup> I let Matthew Petrey and Tanner Weekly know that committee member Deb Piana agreed to testify. Matthew Petrey and Tanner Weekly reached out to Deb Piana confirming my inability to testify but confirming hers.

On September 11<sup>th</sup> I let Matthew Petrey and Tanner Weekly know that committee member Ann Slagle agreed to testify. Matthew Petrey and Tanner Weekly reached out to Ann Slagle confirming my inability to testify but confirming hers.

On September 11<sup>th</sup> Ann Slagle confirmed to Matthew Petrey and Tanner Weekly that she would be able to testify

On September 16<sup>th</sup> Deb Piana confirmed to Matthew Petrey and Tanner Weekly that she would be able testify.

On September 23<sup>rd</sup> at 2:26 p.m. I received a subpoena that had been signed by Chairman Christopher Knapp on September 17<sup>th</sup> requesting I appear in person.

As you can see by the documentation above my scheduling conflict was confirmed multiple times.

I am writing you this letter to directly confirm that I will not be attending the hearing but have arranged two perfectly qualified individuals to attend instead. If you have any questions, please do not hesitate to contact me.

Sincerely,

A handwritten signature in cursive script that reads "Becky Hadlock". The signature is written in black ink and is positioned above the printed name.

**BECKY HADLOCK**  
WESTON COUNTY CLERK

# **Appendix E**

## **Secretary of State Election Code Violation Referral**

# Wyoming Secretary of State

## Chuck Gray



March 10, 2025

*Via Hand Delivery and E-Mail*

Governor Mark Gordon  
Wyoming State Capitol  
200 West 24<sup>th</sup> Avenue  
Cheyenne, WY 82002

Attorney General Bridget Hill  
Wyoming Attorney General's Office  
109 State Capitol  
200 West 24<sup>th</sup> Avenue  
Cheyenne, WY 82002

Weston County Attorney Michael Stulken (E-Mail)  
Weston County Attorney's Office  
204 West Main Street  
Newcastle, WY 82701

***Re: Election Code Violation Referral and Request for Removal, Weston County Clerk***

Dear Governor Mark Gordon, Attorney General Hill, and County Attorney Stulken:

This letter pertains to the conduct of Weston County Clerk Becky Hadlock. First, it refers several Election Code Violation Complaints received by the Wyoming Secretary of State's Office following the 2024 Election Cycle, and independent concerns raised regarding the conduct of Weston County Clerk Becky Hadlock. After careful review and consideration of the information contained in these complaints, as well as our office's independent review of Clerk Hadlock's conduct and the representations she made to our office and the public, I have determined that these complaints should be forwarded to the office of the Weston County Attorney and the Attorney General for further investigation and prosecution in accordance with W.S. 22-26-121.

Currently, the Governor is considering whether to remove Clerk Hadlock due to misconduct or malfeasance. Because I have also determined that Clerk Hadlock's conduct rises to the level of misconduct and malfeasance in her office, I am recommending that the Weston County clerk be removed in accordance with W.S. 18-3-902.

### **I. FACTUAL BACKGROUND**

Becky Hadlock is the county clerk of Weston County, Wyoming. Clerk Hadlock's conduct has been the subject of complaints and problems for some time, but most prominently

during the 2024 General Election. The analysis will begin with Clerk Hadlock's conduct in the 2024 Primary Election and will then proceed to discuss the 2024 General Election, culminating in the false submission of Clerk Hadlock's election audit for the General Election. It is important to discuss the history of Clerk Hadlock's actions to lay out the cumulative effect of her misconduct.

### ***A. 2024 Primary Election***

#### Weston County Public Testing of Voting Equipment for 2024 Primary Election

Weston County was one of numerous counties whose public testing of voting machines failed to comport with W.S. 22-11-104. By way of background, before each election in which an electronic voting system is used, county clerks are required to conduct a public logic and accuracy test of the equipment that is to be used in the election. *See* W.S. 22-11-104(b)(iii). This test must be conducted at least two weeks before the election. *Id.* W.S. 22-11-104(b)(iii) sets various requirements for the use of test ballots in logic and accuracy tests:

The test shall be conducted by processing a preaudited group of paper ballots or ballot cards on which are recorded a predetermined number of valid votes for each candidate and on each measure and shall include for each office one (1) or more ballots which have votes in excess of the number allowed by law in order to test the ability of the automatic tabulating equipment to reject such votes. During the test a different number of valid votes shall be assigned to each candidate for an office, and for and against each measure.

The Weston County Clerk was one of several county clerks whose logic and accuracy test did not assign a different number of votes to each candidate, necessitating a retest of their voting machines prior to the 2024 Primary Election, which also failed to comport with Wyoming law. *See* Exhibit 1, Email from Becky Hadlock to Paul Raines, August 13, 2024. It is unclear whether Clerk Hadlock retested for a third time to remedy the errors in the first two tests.

#### Weston County's Failure to Properly Seal and Custody Voting Equipment and Ballots

As reported by a complaint received by the Secretary of State's office, multiple election judges in Weston County contacted the Weston County Clerk, noting multiple failures in the 2024 Primary Election, including inadequate training of election judges prior to the day of the election, practices and procedures which did not ensure proper chain of custody of voting machines and ballots, and improper use of seals on voting equipment. *See* Exhibit 2, Election Code Complaint 2024-31, Email and Attachments, "Formal Complaint to Office of the Wyoming Secretary of State" and "Important issues that contribute to the lack of integrity of our Weston County Elections, submitted by Susan Love, September 11, 2024. These included the failure to of the Weston County Clerk to deliver partisan and non-partisan ballots to be properly sealed and delivered as required by W.S. 22-12-107 and W.S. 22-12-108, the failure to deliver sample ballots to polling locations as required by W.S. 22-6-104, and the failure of the Weston County Clerk to follow appropriate safeguards and chain of custody for voting machine seals and keys to voting machines, as required by W.S. 22-10-109.

In a response to many of these allegations, Clerk Hadlock sent an email to the individuals, in which Clerk Hadlock admitted to many of these failures, stating in pertinent part:

Things that we already are aware of and are already working on for the General are ballots being sealed for pickup (this was an oversight on our part), the Democratic and Non-Partisan ballots being left out of the bags (again an oversight on our part).

*Id.* As outlined in the email communication from Clerk Hadlock admitting some of these failures, Clerk Hadlock suggested that these be corrected in the 2024 General Election. However, Clerk Hadlock's conduct during the 2024 General Election showed continued problems, culminating in her actions on the day of the election and afterwards.

### ***B. 2024 General Election***

#### Weston County Public Testing of Voting Equipment for 2024 General Election

In the weeks leading up to the 2024 General Election, there were a number of acts or omissions which were directly observed by the Wyoming Secretary of State's Office which demonstrated a high degree of both incompetence as well as potential violations of the Wyoming Election Code. This began with the Weston County logic and accuracy test. As elaborated on above, before each election in which an electronic voting system is used, county clerks are required to conduct a public logic and accuracy test of the equipment that is to be used in the election. *See* W.S. 22-11-104(b)(iii). This test must be conducted at least two weeks before the election. *Id.* As noted above, W.S. 22-11-104(b)(iii) sets various requirements for the use of test ballots in logic and accuracy tests.

Chapter 29, Section 6(e) of the Secretary of State's Election Procedures Rules requires notice of the public testing of voting equipment, as well as allow members of the public to be present, stating in part:

The County Clerk shall hold a public L&A test of the voting equipment before any ballot tabulation device is used. The County Clerk shall notify in writing, as specified in W.S. 22-10-108, the chairman of each political party and all independent candidates informing them of the date, time, and place for testing the ballot marking and ballot tabulation devices. **Other witnesses may be present.**

(Emphasis Added).

October 22, 2024 marked the last day in which a logic and accuracy test could be performed under Wyoming law. On the evening of October 22, 2024, I sent an email explaining Weston County was the only county that had not certified the completion of their logic and accuracy test to the Wyoming Secretary of State's Office as required by Wyoming law. In response to this, Clerk Hadlock submitted the results of her test to the Secretary of State on the evening of October 22, 2024, which was the last day to conduct the test. *See* Exhibit 3, Email chain between Secretary of State Chuck Gray and Clerk Becky Hadlock, October 22, 2024. Despite multiple communications leading up to the 2024 Primary Election and 2024 General Election, including written guidance from the Wyoming Secretary of State's Office advising that

W.S. 22-11-104(b)(iii) requires that a “different number of valid votes shall be assigned to each candidate for an office, and for and against each measure,” the Weston County Clerk again submitted a test in which a number of precincts in her test results contained the same number of votes assigned to each candidate, and a summary report demonstrating the same number of votes assigned to a candidate and a write-in candidate. *Id.* The Weston County Clerk sent a separate email certifying these results. *Id.*

On October 25, 2024, counsel for the Wyoming Republican Party contacted the Weston County Attorney regarding various alleged errors in Hadlock’s logic and accuracy test and the test’s violations of W.S. 22-11-104(b)(iii). *See* Exhibit 4, Forwarded email from Brian Shuck to Weston County Attorney Stulken, October 25, 2024.

In response to these allegations, Clerk Hadlock attempted to contact the Wyoming Secretary of State’s Office, in which she was reminded of the requirements of W.S. 22-11-104(b)(iii). *See* Exhibit 5, Email from Secretary of State Chuck Gray to Weston County Clerk Becky Hadlock, October 29, 2024. In agreeing to conduct a retest on October 30, 2024, Clerk Hadlock sent an email to the Wyoming Secretary of State’s Office requesting permission to only have the chairmen of each of the major county parties present, as opposed to the public at large, as required by Chapter 29, Section 6(e) of the Secretary of State’s Election Procedures. Exhibit 6, Email exchange between Secretary of State’s Office counsel Joe Rubino to Weston County Clerk Becky Hadlock, October 30, 2024. In response, the office reminded her that under the Secretary of State’s Election Procedures rules, Chapter 29, Section 6(e), other witnesses were allowed to be present at this test. *Id.* Hadlock subsequently conducted a re-test and submitted the results to the Secretary of State on October 31, 2024. *See* Exhibit 7, Email from Hadlock, October 31, 2024.

#### 2024 General Election Night

On November 5, 2024, Wyoming administered the 2024 General Election. Pursuant to Chapter 15, Section 4 of the Secretary of State’s Election Procedures, all county clerks are required to submit their unofficial election night results to the Secretary of State by 10:30 on election night.

On the evening of November 5th, Clerk Hadlock submitted the unofficial election results for House District 1. According to the unofficial results for House District 1 as reported by the Weston County Clerk, Chip Neiman received 166 votes, and there were 1,289 undervotes for this office. *See* Exhibit 8, Unofficial Summary and Precinct Results. Although Clerk Hadlock did not submit county level results to the Wyoming Secretary of State’s Office, the unofficial general election results for county commissioners stated that Ed Wagoner received 2,362 votes, and Marty Ertman received 2,225 votes. *See, Supra*, Exhibit 13.

Upon noticing the highly unusual discrepancy of undervotes for House District 1, I attempted to contact Clerk Hadlock via telephone shortly before midnight, and reached a highly unprofessional voicemail at the Weston County Clerk’s office. After multiple unsuccessful attempts to contact Clerk Hadlock via telephone, I contacted the Weston County Sheriff, Bryan Colvard, directly, and requested Sheriff Colvard locate Clerk Hadlock. Following this request to the Weston County Sheriff, Clerk Hadlock eventually called our office back, and, when asked

about the discrepancies concerning the House District 1 race, denied that there were any irregularities in the vote totals.

In the days that followed the 2024 General Election, the Secretary of State's Office received multiple reports that Clerk Hadlock communicated to members of the public and media that the number of undervotes were not anomalous, and were the natural result of a "protest" against the policy positions of Representative Neiman. Exhibit 9, *Clerk's Error Results in votes not Being Counted in Legislative Race*, News Letter Journal, <https://newslj.com/clerks-error-results-votes-not-being-counted-legislative-race>. Our office also received reports that Clerk Hadlock made several representations to members of the public that an individual who was appointed by the Weston County Republican Party as a poll watcher, was an election judge, despite not receiving any training, and without being administered any oath as required by W.S. 22-8-115, raising questions about this representation from the clerk. See Exhibit 10, Election Complaint 2024-38, Karen Drost.

I indicated my concerns with the anomalies in calls on the evening of the election as well as the morning of November 6th before any post-election audit had been filed with our office.

#### Clerk Hadlock Filed a False Post-Election Audit with the Secretary of State's Office

As required by W.S. 22-6-130, which requires that county clerks conduct a post-election audit of a sample size of ballots cast in the prior election and provide the results to the Secretary of State before the canvassing board convenes, Clerk Hadlock filed her post-election audit with the Secretary of State's Office on November 6, 2024. Despite the anomalies communicated by the Secretary of State, the audit reported audit findings of "no issues" for each ballot audited. Clerk Hadlock affirmatively indicated that Hadlock had audited the requisite number of ballots, and that they matched the results that were recorded in the cast vote record. See Exhibit 11, Post Election Audit Results from 2024 General Election Reported by Weston County Clerk, Emailed November 6, 2024. Following my verbal concerns on both the night of November 5, as well as November 6, I also followed up my verbal communications expressing concern with a written email on November 6 requesting a hand examination of the ballots by the county canvassing board. See Exhibit 12, Email Exchange between Secretary Gray and Clerk Hadlock. This email requested clear communication with the public regarding the timing of the canvassing board, which is a public meeting. *Id.*

#### Weston County Ultimately Yields to Requests for a Hand Count, Cause of Result Uncovered as Error of Weston County Clerk

In the days following the 2024 General Election, Clerk Hadlock showed a resistance to hand counting the suspected races, reporting to individuals that no error had occurred. Responding to repeated requests by the Wyoming Secretary of State for a hand examination of the ballots, ultimately on November 7 the county clerk and the County Clerk's Association agreed to conduct a hand examination of the ballots. The Weston County Canvassing Board conducted a hand count during the County Canvassing Board meeting on November 8, 2024 to resolve the suspected discrepancies in the House District 1 and county commissioners races. The hand count for the House District 1 race found that Neiman received 1,268 votes instead of 166 votes originally reported by Clerk Hadlock. Furthermore, the hand count uncovered that in the commissioners

race, Wagoner received 2,424 votes instead of 2362, and Ertman received 2,163 votes instead of 2,225 as originally reported by Clerk Hadlock. Exhibit 13, 2024 General Official Election Results, Weston County, <https://www.westongov.com/wp-content/uploads/2024/11/Official-Weston-County-2024-General-Election-Summary.pdf>.

It was determined through multiple phone calls with the Weston County Clerk's Office, as well as the vendor for Weston County's ballots, Elections Systems and Software (ES&S), that the incident in Weston County was caused by Clerk Hadlock issuing incorrectly formatted ballots to voters on election day. Pursuant to W.S. 22-6-102(a), the county clerk is responsible for the printing of official ballots used in the election. During the process of creating the ballots, errors or omissions resulted in two editions of incorrectly formatted ballots being printed and delivered to Hadlock. A third and final edition of correctly formatted ballots was subsequently printed and delivered.

On election day, the County Clerk's Office mixed all three editions of the ballots and issued them to voters. Because the ES&S tabulators were calibrated specifically for the correctly formatted third-edition ballots, when ballots from the first and second editions were scanned, the tabulators could not "find" the voter's selections for certain races, interpreting them as undervotes. As a result, the ES&S machines were only able to accurately tabulate the third-edition ballots that were fed into them. Clerk Hadlock ultimately admitted to making this mistake.

#### In Response to Inquiry from Secretary of State's Office, Clerk Hadlock Submits Subsequent Post-Election Audit Results

Despite the Weston County Canvassing Board's confirmation that Clerk Hadlock had made an error with her ballots on November at the Weston County Canvassing Board meeting on November 8, Clerk Hadlock's post-election audit report still showed no errors. Because of this, the Secretary of State's Office contacted Clerk Hadlock via email on Saturday, November 9, 2024, to notify Clerk Hadlock that the office questioned the results of Weston County's post-election audit, given both the Weston County Canvassing Board's hand count, as well as the admissions from Clerk Hadlock that she made an error. Exhibit 14, Email from Deputy Secretary of State Jesse Naiman to Clerk Hadlock, November 9, 2024. Clerk Hadlock did not respond to this email. However, Hadlock submitted a second post-election audit, which identified 21 ballots with a discrepancy. Exhibit 15, Post Election Audit Results for 2024 General Election Reported by Weston County Clerk, Emailed November 12, 2024. The resubmitted post-election audit results confirmed both the errors made by Clerk Hadlock, as well as the incorrect post-election audit results originally filed with the Secretary of State's Office on November 5, 2024. *Id.*

## **II. Referral in Accordance with W.S. 22-26-121**

Clerk Hadlock's conduct leading up to and during the 2024 Primary and General Elections, as described above, contains numerous infractions of the Wyoming Election Code. Specifically, Clerk Hadlock's conduct leading up to, during, and after the General Election, constituted multiple alleged and observed violations of the Wyoming Election Code and Wyoming law.

The submittal of a false post-election audit report on November 6, 2024 does seem to be a willful violation of the code. This audit was performed and filed with the Secretary of State's Office merely one day following the 2024 General Election despite multiple questions about anomalies regarding the unofficial results communicated by myself and our office's staff. When Clerk Hadlock filed her post-election audit report indicating that there were no issues with her ballots, the Weston County Canvassing Board meeting on November 8, 2024, as well as the subsequent, properly-performed audit filed with our office, confirmed that there were 21 of 75 ballots with a discrepancy, in direct conflict to the initial post-election audit results submitted to our office. The second post-election audit results suggest that the first post-election audit was performed in contravention of W.S. 22-6-130 and the procedures set forth by our office. In addition, W.S. 22-26-119 provides:

Violation of the Election Code by an official consists of the willful violation of the Election Code by any official or by any deputy or assistant official, or the willful failure or refusal of any official or assistant to perform an act or duty required of him by the Election Code. Any official, deputy or assistant who commits a violation of the Election Code is guilty of a felony and, in addition to the penalty prescribed by W.S. 22-26-101, is subject to removal from office in a proceeding instituted for that purpose.

Both the timing of the initial post-election audit, as well as the circumstances, indicate this filing could be prosecuted as a willful violation of the Wyoming Election Code.

Clerk Hadlock also appears to have violated W.S. 6-5-308 by when she submitted a false post-election audit report to the Secretary of State's Office. W.S. 6-5-308(a) makes it a felony to file "with the secretary of state and willfully or knowingly: (i) Falsifies, conceals or covers up by any trick, scheme or device a material fact; (ii) Makes any materially false, fictitious or fraudulent statement or representation; or (iii) Makes or uses any false writing or document knowing the same to contain any materially false, fictitious or fraudulent statement or entry."

Clerk Hadlock filed a false document with the Secretary of State when she filed her post-election audit report indicating that there were no issues with her ballots, when in fact the properly-done audit showed there were 21 of 75 ballots with a discrepancy. By doing so, Clerk Hadlock made false representations and may have covered up the fact that her audit contained serious errors, or may not have even conducted the audit at all. Either one of those possible conclusions would mean that she attempted to hide the problems with the conduct of the 2024 General Election.

Clerk Hadlock's conduct during the 2024 Primary Election also constituted multiple admitted violations of the Wyoming Election Code, including the failure to set proper chain of custody procedures in place for sealing voting equipment and ballots, as well as insufficient training and compensation of election judges, in potential violation of W.S. 22-12-101 *et seq.*, 22-6-104, and 22-10-109. Several of these were admitted by Clerk Hadlock in her communications with election judges following the 2024 Primary Election. *See Ex. 2.*

Clerk Hadlock's failure to comply with requirements for logic and accuracy testing, over multiple communications and guidance from our office for both the 2024 Primary Election, and 2024 General Election also demonstrate a failure to comply with W.S. 22-11-104(b).

Therefore, Election Code Complaints 2024-31 and 2024-38, as well as the findings and observations contained herein, are hereby referred for further investigation and prosecution in accordance with W.S. 22-26-121.

### **III. Removal from Office**

Clerk Hadlock's conduct shows a pattern of gross incompetence and even willful neglect of her duties as the chief election officer of Weston County. Through her errors with the 2024 Primary and General Election, Clerk Hadlock has shown a repeated dereliction of her duties as chief election official of Weston County. Her errors in the 2024 Primary and General Elections were numerous, and violated several provisions of the Wyoming Election Code, including those ensuring proper chain of custody of ballots and seals, proper testing of voting equipment and machines, and proper appointment, training, and the administration of the oath to election judges. The printing of ballots and the use of those ballots in an election is a duty of the county clerk, which was done incorrectly by Clerk Hadlock.

Clerk Hadlock has shown a continual inability to communicate with the people of Wyoming and our office. Additionally, her attitude toward the people of Wyoming have also shown a level of incompetence and unprofessionalism unbecoming of a Wyoming election official. And she has shown an inability to learn from mistakes.

**Most importantly, we must highlight that Clerk Hadlock's conduct in filing a false post-election audit in contravention to Wyoming law indicates a repeated and heightened level of misconduct.** There are only two reasonable explanations for the false submission of this audit. One possibility is that Clerk Hadlock actually conducted the audit, finding errors in the election and then choosing to falsely assert that no errors had been found. The second reasonable possibility is that no audit was conducted at all. That raises the question of whether Clerk Hadlock ever conducted a post-election audit in past elections. Either way, the submission of Clerk Hadlock's post-election audit for the 2024 General Election was clearly false.

The circumstances surrounding the submittal of this false post-election audit report, despite myself communicating to her multiple times the anomalies in the results, leads me to believe that a willful violation of the Wyoming Election Code occurred, in direct violation of W.S. 22-26-119. Clerk Hadlock made false representations and may have covered up the fact that her audit contained serious errors, or may not have even conducted the audit at all to hide the problems with the Weston County election.

I believe the standard of misconduct or malfeasance in office has clearly been met, which should subject her to a removal proceeding in district court pursuant to W.S. 18-3-902. I recommend the Governor direct the Attorney General to commence removal proceedings in district court.

Should you have any questions about this report, our office's findings, or the complaints and observations referred herein, please contact our office.

Sincerely,

A handwritten signature in blue ink that reads "Chuck Gray". The signature is written in a cursive style with a large initial "C" and a long, sweeping tail on the "y".

Chuck Gray  
Wyoming Secretary of State

# **Exhibit 1**



Joe Rubino <joe.rubino1@wyo.gov>

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## Fwd: Public Test #2

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Paul Raines <paul.raines@wyo.gov>

Tue, Aug 13, 2024 at 11:33 AM

To: Chuck Gray <chuck.gray@wyo.gov>, Jesse Naiman <jesse.naiman1@wyo.gov>, Joe Rubino <joe.rubino1@wyo.gov>

----- Forwarded message -----

From: **Becky Hadlock** <becky@westongov.com>

Date: Tue, Aug 13, 2024 at 11:30 AM

Subject: Public Test #2

To: Paul Raines <paul.raines@wyo.gov>, Micah Pfaffe <micah.pfaffe@wyo.gov>

Good morning! I am attaching the results from my second public test. I had one republican and one democrat representative present for this test as well as my Deputy. We ran the ballots as we did before and added ballots to make sure ALL contests were counted. UNFORTUNATLY, because of this, some contests ended up with the same number of candidates. There is no way for me to know who is going to get what vote prior to the results being brought in. These results are different from my first test where these races were not the same. The accuracy of my machines is what is being tested and we have now done this twice. Please see the new results attached. If for some reason you want me to do this a third time, please let me know as soon as possible as I will need to get this scheduled by Friday. Thank you.

Becky Hadlock

Weston County Clerk

1 West Main

Newcastle, WY 82701

307-746-4744

*Always be who you are, not who people always want you to be*

E-Mail to and from me, in connection with the transaction of public business, is subject to the Wyoming Public Records Act and may be disclosed to third parties.

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### 5 attachments

 **Weston County Precinct Public Test 2.pdf**  
23K

 **Weston County Public Test 2 County Precinct Results.pdf**  
98K

 **Weston County Public Test 2 County Results.pdf**  
47K

 **Weston County Public Test 2.pdf**  
26K

 **MX-5050V\_20240813\_104442.pdf**  
303K

# **Exhibit 2**



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## Complaint of Weston County Election Conduct

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Susan Love <love-liberty@live.com>  
To: "elections@wyo.gov" <elections@wyo.gov>

Wed, Sep 11, 2024 at 5:00 PM

Secretary of State, Chuck Gray and Joe Rubino, Elections Division,

Joe, thank you for taking my call this morning. I struggled with this all day, but after talking to my family have decided I can't unsee it. I have attached my complaint. It is not on the form provided but contains all requested information. I will send a signed hard copy. Does my signature need to be notarized? I will be out of town next week and past the 30 day from election deadline so I want to take care of this by end of week.

I am forwarding an email that I received from Becky Hadlock in which she confirms some of my accusations.

The Head Judges of Newcastle, Upton and Osage and I requested a post-election assessment meeting. Three election judges already met with Becky about some of these issues, as addressed in her email. Becky scheduled a meeting for Wed 18<sup>th</sup> @ 9am at the Courthouse. I believe the other Head Judges will attend this meeting.

Also attached is a list of issues I think should be resolved, but I did not include them in my complaint as I tried to stick to state statutes. I will be taking these issues to Becky in person tomorrow as I will be out of town for the meeting she scheduled for next Wednesday.

Please call me after review of this information. I will be happy to explain any questions you may have.

Respectfully,  
Susan Love  
1302 B Beaver Creek Road  
Newcastle, WY  
307 746 8447 (call or text)

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**From:** Weston County Clerk <clerk@westongov.com>  
**Sent:** Wednesday, September 11, 2024 9:25 AM  
**To:** Susan Love <love-liberty@live.com>  
**Cc:** dejepia@gmail.com <dejepia@gmail.com>; Gloria R <gloria41@yahoo.com>; Allen Slagle <aslagleranch@rtconnect.net>  
**Subject:** RE: Request to meet

Please send a list of concerns ahead of time as I am short staffed, and it would be great for me to work on these ahead of time.

Things that we already are aware of and are already working on for the General are ballots being sealed for pickup (this was an oversight on our part), the Democratic and Non-Partisan ballots being left out of the

bags (again an oversight on our part). There has been talk of concern of the gentleman that was paid to help us the day of the election. He was trained to do everything our office and all of you were to do. There should be no question of to what he did or helped anyone do. These are just a few things that we have already discussed in our office. Again, please send me the concerns ahead of time because we really would like to help make this a great election as well but being short staffed, I would like to work on these ahead of time. Thank you again for all you do for the Election!! 😊

Becky Hadlock  
Weston County Clerk  
1 West Main  
Newcastle, WY 82701  
307-746-4744

*Always be who you are, not who people always want you to be*

---

**From:** Susan Love <love-liberty@live.com>  
**Sent:** Wednesday, September 11, 2024 8:53 AM  
**To:** Weston County Clerk <clerk@westongov.com>  
**Cc:** dejepia@gmail.com; Gloria R <gloria41@yahoo.com>; Allen Slagle <aslagleranch@rtconnect.net>; Susan Love <love-liberty@live.com>  
**Subject:** Request to meet

You don't often get email from [love-liberty@live.com](mailto:love-liberty@live.com). [Learn why this is important](#)  
Becky,

As election judges we know your responsibility is great in administering the County elections. We thank you for your time and dedication. In order to help you with this most difficult job, the election judges would like to meet with you soon to share with you some of our thoughts, suggestions and ideas. By doing so, we hope to make the general election in November run even more smoothly and reduce the numerous questions and calls to your office.

We look forward to meeting with you soon.  
Election Judges  
Susan Love  
Deb Piana  
Ann Slagle  
Gloria Riehemann

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**2 attachments**

 **9-12 letter to SoS.docx**  
22K

 **2024 Aug Election Problems.docx**  
16K

Formal Complaint  
to  
Office of the Wyoming Secretary of State

As a ballot machine judge and having prior precinct election judge experience I observed inadequacies by the County Clerk in administrating the August 20<sup>th</sup>, 2024 Primary Election in Weston County, Wyoming. Below is a list of conflicts I observed.

22-12-107 Materials for judges. (a) Before election day the clerk shall cause to be delivered to one (1) of the judges of election in each polling place the following materials:

Precinct judges reported after the polls opened that only Republican Ballots had been delivered to the judges in the bags with the poll books.

22-12-108 Ballots shall be delivered under seal.....Seals shall be broken on the morning of the election day by the chief judge in the presence of the other judges before the polls open.

Bags with poll books and Republican ballots were not sealed upon receipt by the designated Precinct Judges at the Court House the evening before election day. I Osage and Upton judges told me their bags were not sealed either.

22-12-110 (i) & 22-12-112 .....the judges shall compare ballots on the voting machines with sample ballots

22-12-105 ....judges of election..... shall post elsewhere in the polling place at least one instruction card and one sample ballot.

22-6-104..... The officer shall distribute copies of the sample ballot to each polling place prior to opening of the polls. The judges of election shall post at least one (1) copy of the sample in the polling place during the election.

No sample ballots were delivered to the Newcastle poll until requested after the polls had been open for an hour or so. Sample ballots were posted upon receipt.

22-12-110..... The key to each machine sealed in an envelope

22-10-109. Key in sealed envelope;

22-12-112.....Envelopes containing keys shall not be opened if the numbers and records on them do not correspond to the numbers and records on the machine.

I did not observe this process closely as the Head Polling Place Judge was in possession of the envelope. I can attest that the envelope containing seals, keys and Passwords was not sealed.

The judge who was tasked with custody of the machine seals and passwords informed me her bag was not sealed. The judge showed me she stuck the pulled sticker seals on a paper and returned it to the bag.

I observed at start up the seal that was on the thumb drive was not attached to the thumb drive and brought it to the attention of the judge in charge of the keys.

22-8-102 .....judges of election .... shall be registered electors.

Democratic and Unaffiliated ballots that were not delivered in the poll book bags the previous day. They were delivered late Tuesday morning after the polls had opened by ES&S personnel in an unsealed manilla envelope with sticky notes showing the number of ballots being delivered for each precinct.

22-10-108(a) ..... shall immediately lock and seal the voting machine with a numbered METAL seal and make a record.

Sticker seals do not always VOID when pulled. Wire seals are required by state statute. The Ballot machines are sealed with sticker seals. No record of the seal numbers was made except to stick them on a paper and put them back in the envelope the keys and passwords were in.

22-12-108 .....seals shall be broken on the morning of the election day by chief judge in the presence of other judges before the polls are opened.

No process of validating seals on the ballot bags or the ballot machine was observed on August 20, 2024.

Others who have witnessed the fore mentioned actions.

Head Judges for each Polling Place in Weston County

Newcastle Deb Piana, Democrat, (former Mayor of Newcastle)  
Osage Ann Slagle, Republican, GOP State Committeewoman  
Upton Gloria Riehemann, Republican, Long Time Election Judge for Upton  
Machine Judge for Newcastle  
Newcastle Susan Love, Republican, Long Time Election Judge for Newcastle

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Signature of person filing complaint

Susan Love  
1302 B Beaver Creek Rd  
Newcastle, WY 82701  
307-746-8447 c  
Love-liberty@live.com

**Important issues that contribute to the lack of integrity of our  
Weston County Elections**

As a long-time election judge, I feel the unprofessional conduct reflects on me and the other dedicated judges. I want our elections to be transparent, secure, honest and fair.

I have been an election judge in Weston County since 2012, working 13 elections. I have been a qualified elector in Weston County since 1982. I take my responsibilities as an election judge and registered voter seriously.

I attended the 1-hour election judge training and was issued a Certified Election Official Certificate. To say I "successfully passed the examination according to standards promulgated by the Secretary of State" is a stretch.

Secretary of State Election Judge Handbooks were not issued to Election Judges.

Wyoming Clerks Assn (Weston County) Election Handbooks were not issued to Election Judges.

Voter Card Tally sheets were not available before voting started.

No HAVA poster was delivered to our poll, even though it was requested. SS302(b) this is listed in the SoS Election Judge Handbook pg 3

Election Certificate to balance the ballots cast per precinct to the ballots handed out by the precinct judges, to record necessary seals and to have an attest to the accuracy of certification needs to be improved. (Certification in front of poll books)

In the Secretary of State Election Judges Handbook it states the Election Judge turns in one poll book and keeps the one. I have talked to judges in several other counties and they were surprised Weston County does not do this. SoS Handbook pg 21

No Emergency Procedure has been offered or discussed. This can be as simple as a printed guideline listing what must be secured, sealed and removed and who is responsible for it in case of emergencies and where the nearest door is. SoS Handbook pg 11

Voters are not always asked to state their name and address aloud, even though signage at our poll directs it. SoS Handbook pg 12

In the past when a voter is verified as a registered voter in the poll book or as a new registration, they are issued a card with a number that corresponds with their number in the

poll book. When the card is shown to the ballot judge the proper ballot is issued. The cards issued for the August 20, 2024 Primary Election did not have this designation on them **causing a Republican ballot to be issued to a registered Democrat that was cast.** I know this happened once but cannot say it didn't happen more than that.

Deb Piana was appointed to pick up the ballot machine key, passwords and seals the evening before election day. I trust Piana and do not suspect anything nefarious, but she did not know the rules so accepted the unsealed bag containing passwords, keys and seals. This bag seal should have been recorded in such a manner other judges would verify it had not been tampered with.

Nearly half of the Election Judges at the Newcastle Poll had never been judges before and, in my opinion, were inadequately trained.

Three new, first election, judges were assigned to the Registration Desk with no training. Judges were moved around to put one experienced judge at the registration desk and others helped them throughout the day.

One voter was registered in the wrong precinct because they were using the old 8.5 x 11 map. The mistake was caught and I believe you were called.

Machine Judges in each polling place were instructed to deliver to the Courthouse the machine ballot box laden with the days voted ballots. This was a heavy burden as we are mostly in the grandmother category. Upon delivery to the Courthouse a Weston County Deputy and a person from ES&S unloaded the ballot box, with the machine and thumb drive and took it downstairs in the Courthouse. Why can't the ballots be removed from the box, placed in a locked and sealed box and delivered with the top portion of the machine?

A method of tracking and confirming all seals by election judges at the poll is missing corrupting the chain of custody of the ballots. 22-12-108

Sticker seals on the machines do not always VOID when pulled. Wire seals are required by state statute 22-10-108(a) The sticker on the thumb drive wasn't even stuck to it.

Instructions explaining how to obtain a ballot and prepare it for deposit, how to get a new ballot if one is spoiled etc and sample ballots must be posted in each booth and at least one elsewhere in the polling place. 22-12-104; 22-12-105

I strongly suggest training be in a mock election setting with as many judges as possible attending. I feel like you can attribute most of this list of issues to a lack of knowledge and training. It may help you, help us if you see the entire process.

Two voters who voted in the last election were not registered and had to re-register. This makes for grouchy voters. Do they need to prove residency? Why do they drop off?

Do new registrations need proof of residency and if so where is the rule and what is acceptable?

Is a picture on a phone of a driver's license acceptable in place of the actual license? Someone forgot their license and had their mom send a picture of it.

There was no extra tape for the ballot machine as promised.

We asked for a Voter Registration List to include five Newcastle Poll Precincts only, NOT divided by precinct and not the whole county.

Alphabet tabs in the poll books would be a dream. You said it would be no problem.

I know some of what is listed may seem petty. Some of it is required by state statute, some by the Secretary of State. Some is just to make the process easier for the judges.

# **Exhibit 3**



Jesse Naiman <jesse.naiman1@wyo.gov>

## Weston County Public Test

4 messages

**Chuck Gray** <chuck.gray@wyo.gov>

Tue, Oct 22, 2024 at 6:03 PM

To: becky@westongov.com, amber@westongov.com, clerk@westongov.com

Cc: Malcolm Ervin <mervin@plattecountywyoming.com>, Amanda Hutchinson <AmHutchinson@uintacounty.com>, Maureen Murphy <mmurphy@tetoncountywy.gov>, Jesse Naiman <jesse.naiman1@wyo.gov>, Joe Rubino <joe.rubino1@wyo.gov>, CJ Young <cj.young1@wyo.gov>, Paul Raines <paul.raines@wyo.gov>, Frank Apollo <frank.apollo@wyo.gov>, Micah Pfaffe <micah.pfaffe@wyo.gov>

Clerk Hadlock,

Our office has not received any indication that Weston County has certified its compliance with the public testing of its voting equipment. As stated in W.S. 22-11-104(b)(iii), the public testing of voting equipment "shall be held at least two (2) weeks before the election." Weston County is the only county that has not certified that it has completed this test to our office before this deadline, which was today.

Please advise as to whether your office has conducted the public testing of voting equipment in accordance with Wyoming law.

Thank You,

--

**Chuck Gray**

Wyoming Secretary of State

Phone (cell): 307-251-1372

(office) 307-777-7378

Email: chuck.gray@wyo.gov

Website: sos.wyo.gov

E-Mail to and from me, in connection with the transaction of public business, is subject to the Wyoming Public Records Act and may be disclosed to third parties.

**Becky Hadlock** <becky@westongov.com>

Tue, Oct 22, 2024 at 6:07 PM

To: Chuck Gray <chuck.gray@wyo.gov>, Amber Prell <amber@westongov.com>, Weston County Clerk

<clerk@westongov.com>

Cc: Malcolm Ervin <mervin@plattecountywyoming.com>, Amanda Hutchinson <AmHutchinson@uintacounty.com>, Maureen Murphy <mmurphy@tetoncountywy.gov>, Jesse Naiman <jesse.naiman1@wyo.gov>, Joe Rubino <joe.rubino1@wyo.gov>, CJ Young <cj.young1@wyo.gov>, Paul Raines <paul.raines@wyo.gov>, Frank Apollo <frank.apollo@wyo.gov>, Micah Pfaffe <micah.pfaffe@wyo.gov>

We have been working on it all afternoon. Thank you for checking on us though. Here it is. Have a great evening.

*Becky Hadlock*

*Weston County Clerk*

*1 West Main*

*Newcastle, WY 82701*

307-746-4744

Always be who you are, not who people always want you to be

[Quoted text hidden]

**3 attachments**

 **MX-5050V\_20241022\_175542.pdf**  
327K

 **Weston County General Test 2024 2.pdf**  
35K

 **Weston County General Test 2024.pdf**  
35K

**Chuck Gray** <chuck.gray@wyo.gov>

Tue, Oct 22, 2024 at 7:12 PM

To: Becky Hadlock <becky@westongov.com>

Cc: Amber Prell <amber@westongov.com>, Weston County Clerk <clerk@westongov.com>, Malcolm Ervin <mervin@plattecountywyoming.com>, Jesse Naiman <jesse.naiman1@wyo.gov>, Joe Rubino <joe.rubino1@wyo.gov>, CJ Young <cj.young1@wyo.gov>, Paul Raines <paul.raines@wyo.gov>, Frank Apollo <frank.apollo@wyo.gov>, Micah Pfaffe <micah.pfaffe@wyo.gov>

Clerk Hadlock,

Thanks for sending. Attached is the blank certification form required to be completed under the Secretary of State's rules if the requirements laid out in the form have been met. Could you please review and return the form if you have deemed the requirements laid out in the form have been met?

Thanks,

[Quoted text hidden]

 **Public Test of Voting Equipment Certification Form.pdf**  
409K

**Becky Hadlock** <becky@westongov.com>

Tue, Oct 22, 2024 at 7:18 PM

To: Chuck Gray <chuck.gray@wyo.gov>

Cc: Amber Prell <amber@westongov.com>, Weston County Clerk <clerk@westongov.com>, Malcolm Ervin <mervin@plattecountywyoming.com>, Jesse Naiman <jesse.naiman1@wyo.gov>, Joe Rubino <joe.rubino1@wyo.gov>, CJ Young <cj.young1@wyo.gov>, Paul Raines <paul.raines@wyo.gov>, Frank Apollo <frank.apollo@wyo.gov>, Micah Pfaffe <micah.pfaffe@wyo.gov>

Here you go!! Hope you all have a great evening. 😊

[Quoted text hidden]

 **MX-5050V\_20241022\_190952.pdf**  
277K

	STATISTICS	
	Ballots Cast - Total	Ballots Cast - Blank
1-1 NEWCASTLE OUTSIDE	12	0
1-2 NEWCASTLE OUTSIDE	22	0
2-1 OSAGE AREA	24	0
3-1 UPTON OUTSIDE	22	0
4-1 UPTON INSIDE	28	0
5-1 NEWCASTLE INSIDE	34	0
5-2 NEWCASTLE INSIDE	20	0
5-3 NEWCASTLE INSIDE	36	0
<b>Totals</b>	<b>198</b>	<b>0</b>

	PRESIDENT AND VICE PRESIDENT					Contest Total	
	VOTE FOR 1						
	TRUMP/VANG REP	HARRIS/WAL DEM	OLIVER/TER MAAT LIB	Write-in Totals	Overvotes	Undervotes	
1-1 NEWCASTLE OUTSIDE	2	4	2	2	0	2	12
1-2 NEWCASTLE OUTSIDE	4	4	2	6	2	4	22
2-1 OSAGE AREA	8	2	10	2	0	2	24
3-1 UPTON OUTSIDE	2	4	6	4	2	4	22
4-1 UPTON INSIDE	2	4	6	6	2	8	28
5-1 NEWCASTLE INSIDE	4	4	8	2	2	14	34
5-2 NEWCASTLE INSIDE	8	4	2	2	2	2	20
5-3 NEWCASTLE INSIDE	2	4	2	2	16	10	36
Totals	32	30	38	26	26	46	198

		UNITED STATES SENATOR					
		VOTE FOR 1					
		REP JOHN BARRASSO	DEM SCOTT D MORROW	Write-in Totals	Overvotes	Undervotes	Contest Total
1-1 NEWCASTLE OUTSIDE		2	2	2	0	6	12
1-2 NEWCASTLE OUTSIDE		6	4	6	2	4	22
2-1 OSAGE AREA		6	4	10	0	4	24
3-1 UPTON OUTSIDE		2	4	8	2	6	22
4-1 UPTON INSIDE		2	4	6	0	16	28
5-1 NEWCASTLE INSIDE		2	4	6	2	20	34
5-2 NEWCASTLE INSIDE		6	6	4	2	2	20
5-3 NEWCASTLE INSIDE		2	4	6	8	16	36
<b>Totals</b>		<b>28</b>	<b>32</b>	<b>48</b>	<b>16</b>	<b>74</b>	<b>198</b>

		UNITED STATES REPRESENTATIVE							
		VOTE FOR 1							
		REP HARRIET HAGEMAN	DEM KYLE G. CAMERON	LIB RICHARD BRUBAKER	CON JEFFREY HAGGIT	Write-in Totals	Overvotes	Undervotes	Contest Total
1-1 NEWCASTLE OUTSIDE	2	2	0	4	0	2	4	0	12
1-2 NEWCASTLE OUTSIDE	6	6	4	4	2	2	0	4	22
2-1 OSAGE AREA	4	4	6	2	4	2	6	0	24
3-1 UPTON OUTSIDE	2	2	4	6	8	2	0	0	22
4-1 UPTON INSIDE	2	2	4	8	8	2	0	4	28
5-1 NEWCASTLE INSIDE	2	2	4	6	8	2	4	8	34
5-2 NEWCASTLE INSIDE	4	4	2	2	2	4	4	2	20
5-3 NEWCASTLE INSIDE	2	2	4	6	8	10	2	4	36
Totals	24	28	38	40	26	20	22	198	

	STATE REPRESENTATIVE HD 1				STATE REPRESENTATIVE HD 2					
	VOTE FOR 1		VOTE FOR 1		VOTE FOR 1		VOTE FOR 1			
	REP CHIP NEIMAN	Write-in Totals	Overvotes	Undervotes	Contest Total	REP JD WILLIAMS 6	Write-in Totals	Overvotes	Undervotes	Contest Total
1-1 NEWCASTLE OUTSIDE					22	6	2	2	2	12
1-2 NEWCASTLE OUTSIDE	18	0	0	4	22					
2-1 OSAGE AREA	16	2	0	6	24					
3-1 UPTON OUTSIDE	2	4	2	14	22					
4-1 UPTON INSIDE	2	4	2	20	28					
5-1 NEWCASTLE INSIDE						2	4	2	26	34
5-2 NEWCASTLE INSIDE						6	6	4	4	20
5-3 NEWCASTLE INSIDE						2	4	2	28	36
Totals	38	10	4	44	96	16	16	10	60	102

	RETAIN JUSTICE KATE M FOX				RETAIN JUSTICE JOHN G FENN					
	VOTE FOR 1		VOTE FOR 1		VOTE FOR 1		VOTE FOR 1			
	YES	NO	Overvotes	Undervotes	Contest Total	YES	NO	Overvotes	Undervotes	Contest Total
1-1 NEWCASTLE OUTSIDE	4	4	0	4	12	6	2	0	4	12
1-2 NEWCASTLE OUTSIDE	8	4	4	6	22	6	8	4	4	22
2-1 OSAGE AREA	4	2	10	8	24	6	8	4	6	24
3-1 UPTON OUTSIDE	2	4	2	14	22	2	4	2	14	22
4-1 UPTON INSIDE	2	4	2	20	28	2	4	2	20	28
5-1 NEWCASTLE INSIDE	2	4	2	26	34	2	4	2	26	34
5-2 NEWCASTLE INSIDE	8	4	4	4	20	6	8	4	2	20
5-3 NEWCASTLE INSIDE	2	4	2	28	36	2	4	2	28	36
Totals	32	30	26	110	198	32	42	20	104	198

	RETAIN JUDGE MATTHEW FG CASTANO				RETAIN JUDGE JAMES MICHAEL CAUSEY					
	VOTE FOR 1		VOTE FOR 1		VOTE FOR 1		VOTE FOR 1			
	YES	NO	Overvotes	Undervotes	Contest Total	YES	NO	Overvotes	Undervotes	Contest Total
1-1 NEWCASTLE OUTSIDE	10	2	0	0	12	2	10	0	0	12
1-2 NEWCASTLE OUTSIDE	8	4	6	4	22	6	8	4	4	22
2-1 OSAGE AREA	4	4	4	12	24	6	4	2	12	24
3-1 UPTON OUTSIDE	2	4	2	14	22	2	4	2	14	22
4-1 UPTON INSIDE	2	4	2	20	28	2	4	2	20	28
5-1 NEWCASTLE INSIDE	2	4	2	26	34	2	4	2	26	34
5-2 NEWCASTLE INSIDE	6	6	6	2	20	6	6	4	4	20
5-3 NEWCASTLE INSIDE	2	4	2	28	36	2	4	2	28	36
<b>Totals</b>	<b>36</b>	<b>32</b>	<b>24</b>	<b>106</b>	<b>198</b>	<b>28</b>	<b>44</b>	<b>18</b>	<b>108</b>	<b>198</b>

	RETAIN JUDGE WENDY M BARTLETT				RETAIN JUDGE LYNDA R BUSH					
	VOTE FOR 1		VOTE FOR 1		VOTE FOR 1		VOTE FOR 1			
	YES	NO	Overvotes	Undervotes	Contest Total	YES	NO	Overvotes	Undervotes	Contest Total
1-1 NEWCASTLE OUTSIDE	4	2	2	4	12	2	6	0	4	12
1-2 NEWCASTLE OUTSIDE	8	6	2	6	22	6	8	4	4	22
2-1 OSAGE AREA	4	8	6	6	24	2	8	4	10	24
3-1 UPTON OUTSIDE	2	4	2	14	22	2	4	2	14	22
4-1 UPTON INSIDE	2	4	2	20	28	2	4	2	20	28
5-1 NEWCASTLE INSIDE	2	4	2	26	34	2	4	2	26	34
5-2 NEWCASTLE INSIDE	8	4	4	4	20	6	6	4	4	20
5-3 NEWCASTLE INSIDE	2	4	2	28	36	2	4	2	28	36
Totals	32	36	22	108	198	24	44	20	110	198

	CONSTITUTIONAL AMENDMENT A				Contest Total
	VOTE FOR 1		Overvotes	Undervotes	
	FOR	AGAINST			
1-1 NEWCASTLE OUTSIDE	10	2	0	0	12
1-2 NEWCASTLE OUTSIDE	6	8	4	4	22
2-1 OSAGE AREA	8	6	2	8	24
3-1 UPTON OUTSIDE	2	4	2	14	22
4-1 UPTON INSIDE	4	2	0	22	28
5-1 NEWCASTLE INSIDE	2	4	2	26	34
5-2 NEWCASTLE INSIDE	2	4	2	12	20
5-3 NEWCASTLE INSIDE	2	4	2	28	36
Totals	36	34	14	114	198

**Statistics**

TOTAL

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Election Day Precincts Reporting	8 of 8
Precincts Complete	8 of 8
Precincts Partially Reported	0 of 8
Absentee/ Early Precincts Reporting	8 of 8
Registered Voters - Total	0
Ballots Cast - Total	198
Ballots Cast - Blank	0
Voter Turnout - Total	0.00%

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**PRESIDENT AND VICE PRESIDENT**

Vote For 1

TOTAL VOTE %

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REP TRUMP/VANCE	32	25.40%
DEM HARRIS/WALZ	30	23.81%
LIB OLIVER/TER MAAT	38	30.16%
Write-In Totals	26	20.63%
Overvotes	26	
Undervotes	46	
Contest Totals	198	

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**UNITED STATES SENATOR**

Vote For 1

TOTAL VOTE %

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REP JOHN BARRASSO	28	25.93%
DEM SCOTT D MORROW	32	29.63%
Write-In Totals	48	44.44%
Overvotes	16	
Undervotes	74	
Contest Totals	198	

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**UNITED STATES REPRESENTATIVE**

Vote For 1

TOTAL VOTE %

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REP HARRIET HAGEMAN	24	15.38%
DEM KYLE G. CAMERON	28	17.95%
LIB RICHARD BRUBAKER	38	24.36%
CON JEFFREY HAGGIT	40	25.64%
Write-In Totals	26	16.67%
Overvotes	20	
Undervotes	22	
Contest Totals	198	

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**STATE REPRESENTATIVE HD 1**

Vote For 1

TOTAL VOTE %

REP CHIP NEIMAN	38	79.17%
Write-In Totals	10	20.83%
Overvotes	4	
Undervotes	44	
Contest Totals	96	

**STATE REPRESENTATIVE HD 2**

Vote For 1

TOTAL VOTE %

REP JD WILLIAMS	16	50.00%
Write-In Totals	16	50.00%
Overvotes	10	
Undervotes	60	
Contest Totals	102	

**COUNTY COMMISSIONERS**

Vote For 2

TOTAL VOTE %

REP ED WAGONER	34	22.08%
REP MARTY ERTMAN	48	31.17%
Write-In Totals	72	46.75%
Overvotes	44	
Undervotes	198	
Contest Totals	396	

**RETAIN JUSTICE KATE M FOX**

Vote For 1

TOTAL VOTE %

YES	32	51.61%
NO	30	48.39%
Overvotes	26	
Undervotes	110	
Contest Totals	198	

**RETAIN JUSTICE JOHN G FENN**

Vote For 1

TOTAL VOTE %

YES	32	43.24%
NO	42	56.76%
Overvotes	20	
Undervotes	104	
Contest Totals	198	

**RETAIN JUDGE MATTHEW FG CASTANO**

Vote For 1

	TOTAL VOTE %	
YES	36	52.94%
NO	32	47.06%
Overvotes	24	
Undervotes	106	
Contest Totals	198	

**RETAIN JUDGE JAMES MICHAEL CAUSEY**

Vote For 1

	TOTAL VOTE %	
YES	28	38.89%
NO	44	61.11%
Overvotes	18	
Undervotes	108	
Contest Totals	198	

**RETAIN JUDGE WENDY M BARTLETT**

Vote For 1

	TOTAL VOTE %	
YES	32	47.06%
NO	36	52.94%
Overvotes	22	
Undervotes	108	
Contest Totals	198	

**RETAIN JUDGE LYNDA R BUSH**

Vote For 1

	TOTAL VOTE %	
YES	24	35.29%
NO	44	64.71%
Overvotes	20	
Undervotes	110	
Contest Totals	198	

**CITY OF NEWCASTLE COUNCIL MEMBER AT-LARGE**

Vote For 3

	TOTAL VOTE %	
DAREN L. DOWNS	10	7.58%
JEFFREY HALL	22	16.67%
CHRIS KENNEY	14	10.61%
KEVIN S. KRINGLIE	18	13.64%
KARL LACEY	16	12.12%
THOMAS A. VOSS	20	15.15%
Write-In Totals	32	24.24%
Overvotes	54	
Undervotes	84	
Contest Totals	270	

**TOWN OF UPTON COUNCIL MEMBER**

Vote For 2

TOTAL VOTE %

JUSTIN NORMAN	2	10.00%
RICK ROTHLEUTNER	4	20.00%
Write-In Totals	14	70.00%
Overvotes	4	
Undervotes	32	
Contest Totals	56	

**CITY OF NEWCASTLE MAYOR**

Vote For 1

TOTAL VOTE %

PAM GUALTIERI	6	16.67%
TYREL OWENS	12	33.33%
Write-In Totals	18	50.00%
Overvotes	8	
Undervotes	46	
Contest Totals	90	

**WESTON COUNTY SCHOOL DIST NO. 1 AT LARGE**

Vote For 5

TOTAL VOTE %

PAUL BAU	38	6.88%
BILLY FITZWATER	42	7.61%
STEVEN GALE	52	9.42%
TYLER J. MILLS	60	10.87%
SUSAN PILLEN	48	8.70%
DANA MANN-TAVEGIA	62	11.23%
Write-In Totals	250	45.29%
Overvotes	30	
Undervotes	158	
Contest Totals	740	

**WESTON COUNTY SCHOOL DIST NO. 7 AT LARGE**

Vote For 2

TOTAL VOTE %

CURTIS RANKIN	4	11.11%
DIANA WHITE	8	22.22%
Write-In Totals	24	66.67%
Overvotes	12	
Undervotes	52	
Contest Totals	100	

**CONSTITUTIONAL AMENDMENT A**

Vote For 1

TOTAL VOTE %

FOR	36	51.43%
AGAINST	34	48.57%
Overvotes	14	
Undervotes	114	
Contest Totals	198	

**PROPOSED BALLOT PROPOSITION NO. 1**

Vote For 1

TOTAL VOTE %

FOR COUNTY LODGING TAX	30	46.88%
AGAINST COUNTY LODGING TAX	34	53.12%
Overvotes	16	
Undervotes	118	
Contest Totals	198	

**PROPOSED BALLOT PROPOSITION NO. 2**

Vote For 1

TOTAL VOTE %

FOR THE COUNTY SALES AND USE	30	51.72%
AGAINST COUNTY SALES AND USE	28	48.28%
Overvotes	16	
Undervotes	124	
Contest Totals	198	

**PROPOSED BALLOT PROPOSITION NO. 3**

Vote For 1

TOTAL VOTE %

FOR HOSPITAL DISTRICT MILL	30	51.72%
AGAINST HOSPITAL DISTRICT MILL	28	48.28%
Overvotes	16	
Undervotes	124	
Contest Totals	198	



# Wyoming Secretary of State

**Chuck Gray**  
Secretary of State

**Jesse Naiman**  
Deputy Secretary of State

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**Public Test of Voting Equipment Certification**  
Wyoming Secretary of State  
Election Division

Election Year: 2024

Election Type: General

Per Election Procedures Rules, Chapter 29, Voting Systems, Section 7, "The County Clerk shall attest in writing to the Secretary of State, on a form prescribed by the Secretary of State's office, that the ballot on demand printers have been tested and are ready for the election and that their ballot marking and ballot tabulation devices have been publicly tested, have passed L&A testing, and are ready for the election." Therefore, the attestation below must be completed by the County Clerk and submitted to the Wyoming Secretary of State's Office following the testing of the county's voting equipment.

I, Becky Hadlock, County Clerk of Weston County, Wyoming, hereby certify the ballot on demand printers have been tested and are ready for the election, and that the ballot marking and ballot tabulation devices have also been publicly tested and passed the logic and accuracy test and are ready for the election. Further, I have confirmed that each ballot tabulation device was set to zero and subsequently tested by using the following ballot types: ExpressVote, Ballot on Demand, and printed by Printer. Additionally, each ballot marking device has been tested for accuracy of marking ballots.

I further certify that after delivering written notice to all county chairmen/women associated with a recognized Wyoming political party, I inspected each ballot marking and ballot tabulation machine and immediately sealed each machine with a numbered security seal and locked the machine.

Becky Hadlock

County Clerk or Designee Signature

October 22, 2024

Date

# **Exhibit 4**



Joe Rubino <joe.rubino1@wyo.gov>

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## Fwd: FW: Information

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Paul Raines <paul.raines@wyo.gov>

Tue, Oct 29, 2024 at 12:49 PM

To: Joe Rubino <joe.rubino1@wyo.gov>, Jesse Naiman <jesse.naiman1@wyo.gov>

----- Forwarded message -----

From: **Weston County Clerk** <clerk@westongov.com>

Date: Tue, Oct 29, 2024 at 12:34 PM

Subject: FW: Information

To: Paul Raines <paul.raines@wyo.gov>

?

Do I need to retest my machines? The republican party is threatening to file a lawsuit against me. I have a meeting that I am heading to but will respond to your message or call you just as soon as I get back.

Becky Hadlock

Weston County Clerk

1 West Main

Newcastle, WY 82701

307-746-4744

*Always be who you are, not who people always want you to be*

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**From:** Michael Stulken <MStulken@westongov.com>

**Sent:** Monday, October 28, 2024 4:26 PM

**To:** Weston County Clerk <clerk@westongov.com>

**Subject:** FW: Information

I talked to him again. He is talking about the individual precinct tabs. There may be some valid points on that in the points he made in the original email. How difficult would it be to retest for the individual precincts?

**From:** Brianshuck@vcn.com <Brianshuck@vcn.com>  
**Sent:** Monday, October 28, 2024 2:03 PM  
**To:** Michael Stulken <MStulken@westongov.com>  
**Subject:** RE: Information

You don't often get email from brianshuck@vcn.com. Learn why this is important

Michael—

I'm not sure what the correspondence from the Secretary of State's office says, but I am sure it doesn't say she tested properly. I tried to call you a few times today with no luck. Please give me a call this afternoon and I will walk you through the relevant language in W.S. 22-11-104 (b) (iii) and show you where the errors appear in the test results. In less than 5 minutes of comparing the statute to the test result, I am 100 % confident you will agree that she violated the statutes in numerous ways and needs to retest.

I am trying to handle this in a way that does not embarrass her and the county publicly. However, if those efforts fail, we will have no choice but to file suit to compel her to retest. There is too much riding on this election to let this matter go.

--Brian

LAW OFFICE OF BRIAN C. SHUCK, P.C.

P.O. Box 3029

Cheyenne, Wyoming 82003

307.432.0767

E-mail: brianshuck@vcn.com

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**From:** Michael Stulken <MStulken@westongov.com>  
**Sent:** Monday, October 28, 2024 10:08 AM  
**To:** Brianshuck@vcn.com  
**Cc:** Weston County Clerk <clerk@westongov.com>  
**Subject:** RE: Information

Hello,

I just finished talking with Clerk Hadlock about this issue. From what I can tell, everything looks good and I have observed correspondence from the Wyoming Secretary of State that appears to provide that nothing is awry. If you would like to discuss further, let me know.

Thanks,

Michael

---

**From:** Brianshuck@vcn.com <Brianshuck@vcn.com>  
**Sent:** Friday, October 25, 2024 1:30 PM  
**To:** Michael Stulken <MStulken@westongov.com>  
**Subject:** FW: Information

You don't often get email from brianshuck@vcn.com. Learn why this is important

Michael—

I received the test results/precinct summary of your County Clerk's voting systems and am forwarding a copy to you. When you look at the Precinct Summary, there are erroneous test numbers used in almost every race. The errors include:

1. Use of same numbers for more than one candidate (including the write-in) in the same race;
2. Used zeros for candidates;
3. Used zeros for write-ins, so write-ins were not tested;
4. Didn't test overvotes;
5. Didn't test undervotes;
6. Didn't run a blank ballot.
7. It is unclear if she tested any Express vote ballot card or ballots from the ballot-on-demand printer.

In terms of numbers and frequency of errors, the Weston County test results are the worst results we have seen of the 19 county's general election test results reviewed so far. Based on these errors, The Wyoming Republican Party is requesting that she retest the voting system/tabulators ASAP. I understand that another Clerk from another county came up to Weston County and helped with the retesting in the primary and I

would recommend she do the same thing for the general. I understand Malcolm Ervin and Julie Freese were willing to do that in the primary.

The party is not interested in embarrassing anyone and we are willing to help Clerks make sure the testing is done properly. I will give you a call in a few minutes to so can discuss where the errors show up and how to fix this.

--Brian

LAW OFFICE OF BRIAN C. SHUCK, P.C.

P.O. Box 3029

Cheyenne, Wyoming 82003

307.432.0767

E-mail: [brianshuck@vcn.com](mailto:brianshuck@vcn.com)

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E-Mail to and from me, in connection with the transaction of public business, is subject to the Wyoming Public Records Act and may be disclosed to third parties.

# **Exhibit 5**



Joe Rubino <joe.rubino1@wyo.gov>

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## Fwd: FW: Information

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**Chuck Gray** <chuck.gray@wyo.gov>

Tue, Oct 29, 2024 at 3:12 PM

To: Joe Rubino <joe.rubino1@wyo.gov>, Jesse Naiman <jesse.naiman1@wyo.gov>

----- Forwarded message -----

From: **Chuck Gray** <chuck.gray@wyo.gov>

Date: Tue, Oct 29, 2024 at 2:51 PM

Subject: Re: FW: Information

To: Weston County Clerk <clerk@westongov.com>, Becky Hadlock <becky@westongov.com>, <MStulken@westongov.com>

Clerk Hadlock,

Paul sent me your message.

When we previously contacted you about providing certification of your public test before the statutory deadline last week, our communication with you was regarding the upcoming deadline for the test itself and the outstanding certification form. At that time, you only provided us with the summary report. Therefore, we do not know if a different number of valid votes has been assigned to each candidate, and for or against each measure, as W.S. 22-11-104(b)(iii) requires. But as we have said many times, W.S. 22-11-104(b)(iii) states that a different number of valid votes should be assigned to each candidate, and for or against each measure.

We would encourage any county whose test does not conform to W.S. 22-11-104(b)(iii) to retest their equipment in accordance with Wyoming law.

Thank you,

[Quoted text hidden]

--

**Chuck Gray**

Wyoming Secretary of State

Phone (cell): 307-251-1372

(office) 307-777-7378

Email: chuck.gray@wyo.gov

Website: sos.wyo.gov

--

**Chuck Gray**

Wyoming Secretary of State

Phone (cell): 307-251-1372

(office) 307-777-7378

Email: chuck.gray@wyo.gov

Website: sos.wyo.gov

[Quoted text hidden]

# **Exhibit 6**



Joe Rubino <joe.rubino1@wyo.gov>

**Re-test**

Joe Rubino <joe.rubino1@wyo.gov>  
To: Weston County Clerk <clerk@westongov.com>

Wed, Oct 30, 2024 at 3:58 PM

Good Afternoon Clerk Hadlock:

Both W.S. 22-10-108(a) and W.S. 22-11-104(b)(iii) require the clerk to notify the chairman of each political party before testing voting machines and allow party representatives and representatives of independent candidates to be present at this test. However, these statutes do not place a ceiling on who can attend this test. In fact, Chapter 29, Section 6(e) of the Secretary of State's Election Procedures Rules states:

The County Clerk shall hold a public L&A test of the voting equipment before any ballot tabulation device is used. The County Clerk shall notify in writing, as specified in W.S. 22-10-108, the chairman of each political party and all independent candidates informing them of the date, time, and place for testing the ballot marking and ballot tabulation devices. **Other witnesses may be present.**

Allowing other members of the public to be present is consistent with the letter and the spirit of the law. As this re-test is an extension of the logic and accuracy test you previously conducted, I believe you should allow other members of the public to be present.

Thank You,

**Joe Rubino**

Chief Policy Officer and General Counsel  
Wyoming Secretary of State's Office  
Phone: (307) 777-5365  
Email: joe.rubino1@wyo.gov  
Website: sos.wyo.gov



On Wed, Oct 30, 2024 at 2:30 PM Weston County Clerk <clerk@westongov.com> wrote:

Good afternoon, Joe – When I schedule to retest is it ok for me to only have the chairman of the parties in the room with us? We are short staffed in our office right now and we want to make sure we do this as quick as possible so the less in the room the better. By statute I do not have to notify anyone else. Thank you for answering this question for me.

Becky Hadlock

Weston County Clerk

1 West Main

Newcastle, WY 82701

307-746-4744

Always be who you are, not who people always want you to be

# **Exhibit 7**



Jesse Naiman <jesse.naiman1@wyo.gov>

**Fwd: Weston County Public Test #2**

1 message

Joe Rubino <joe.rubino1@wyo.gov>

Thu, Oct 31, 2024 at 10:37 AM

To: Chuck Gray <chuck.gray@wyo.gov>, Jesse Naiman <jesse.naiman1@wyo.gov>

**Joe Rubino**

Chief Policy Officer and General Counsel

Wyoming Secretary of State's Office

Phone: (307) 777-5365

Email: joe.rubino1@wyo.gov

Website: sos.wyo.gov



----- Forwarded message -----

From: **Weston County Clerk** <clerk@westongov.com>

Date: Thu, Oct 31, 2024 at 10:24 AM

Subject: Weston County Public Test #2

To: Joe Rubino <joe.rubino1@wyo.gov>, Paul Raines <paul.raines@wyo.gov>, Micah Pfafe <micah.pfafe@wyo.gov>, CJ Young <cj.young1@wyo.gov>

Weston County Public Test #2

*Becky Hadlock*

*Weston County Clerk*

*1 West Main*

*Newcastle, WY 82701*

*307-746-4744*

*Always be who you are, not who people always want you to be*

E-Mail to and from me, in connection with the transaction of public business, is subject to the Wyoming Public Records Act and may be disclosed to third parties.

**7 attachments**

**MX-5050V\_20241031\_095731.pdf**  
7033K

 **MX-5050V\_20241031\_095626.pdf**  
330K

 **State - General Election Precinct Summary Test #2 Weston.pdf**  
35K

 **State - General Election Summary Test #2 Weston.pdf**  
29K

 **Weston County General Public Test #2 - General Summary.pdf**  
36K

 **Weston County General Public Test #2 Precinct Summary.pdf**  
65K

 **MX-5050V\_20241031\_101046.pdf**  
45K

# **Exhibit 8**



Joe Rubino <joe.rubino1@wyo.gov>

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**Fwd: [gsecure] Weston County General Election Reports**

---

Micah Pfaffe <micah.pfaffe@wyo.gov>  
To: Joe Rubino <joe.rubino1@wyo.gov>

Tue, Feb 18, 2025 at 4:51 PM

----- Forwarded message -----

From: <becky@westongov.com>  
Date: Tue, Nov 5, 2024 at 9:04 PM  
Subject: RE: [gsecure] Weston County General Election Reports  
To: <amber@westongov.com>, <micah.pfaffe@wyo.gov>  
Cc: <cj.young1@wyo.gov>

This message was sent securely using Zix<sup>®</sup>

--- Originally sent by micah.pfaffe@wyo.gov on Nov 1, 2024 10:19 AM ---

This message was sent securely using Zix<sup>®</sup>

Hello,

For the 2024 General Election, please utilize this secure email thread for sending the following items. Be sure to "Reply All" so both CJ and I receive it.

- Election night unofficial results
- Election night ballot review spreadsheet
- Official results following your county canvassing board
- Any other items requested such as provisional ballot reports or write-in reports

Thank you!

Micah Pfaffe  
Administration Division Director  
Wyoming Secretary of State's Office  
Phone: (307) 777-5953  
Email: micah.pfaffe@wyo.gov

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**3 attachments**



**State - Weston County 2024 General Election Precinct Summary.pdf**  
36K



**State - Weston County 2024 General Election Summary .pdf**  
29K



**Weston\_General\_11052024\_Audit.xlsx**  
123K

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<b>Statistics</b>	TOTAL
Precincts Complete	8 of 8
Ballots Cast - Total	3,533
Ballots Cast - Blank	0

---

**PRESIDENT AND VICE PRESIDENT**

Vote For 1

	TOTAL	VOTE %
REP TRUMP/VANCE	3,069	87.39%
DEM HARRIS/WALZ	378	10.76%
LIB OLIVER/TER MAAT	47	1.34%
Write-In Totals	18	0.51%
Overvotes	1	
Undervotes	20	
Contest Totals	3,533	

**UNITED STATES SENATOR**

Vote For 1

	TOTAL	VOTE %
REP JOHN BARRASSO	3,026	88.58%
DEM SCOTT D MORROW	375	10.98%
Write-In Totals	15	0.44%
Overvotes	1	
Undervotes	116	
Contest Totals	3,533	

**UNITED STATES REPRESENTATIVE**

Vote For 1

	TOTAL	VOTE %
REP HARRIET HAGEMAN	2,908	85.40%
DEM KYLE G. CAMERON	309	9.07%
LIB RICHARD BRUBAKER	103	3.02%
CON JEFFREY HAGGIT	75	2.20%
Write-In Totals	10	0.29%
Overvotes	23	
Undervotes	105	
Contest Totals	3,533	

**STATE REPRESENTATIVE HD 1**

Vote For 1

	TOTAL	VOTE %
REP CHIP NEIMAN	166	95.40%
Write-In Totals	8	4.60%
Overvotes	0	
Undervotes	1,289	
Contest Totals	1,463	

**STATE REPRESENTATIVE HD 2**

Vote For 1

TOTAL VOTE %

REP JD WILLIAMS	1,662	92.08%
Write-In Totals	143	7.92%
Overvotes	1	
Undervotes	264	
Contest Totals	2,070	

**RETAIN JUSTICE KATE M FOX**

Vote For 1

TOTAL VOTE %

YES	2,272	75.61%
NO	733	24.39%
Overvotes	0	
Undervotes	528	
Contest Totals	3,533	

**RETAIN JUSTICE JOHN G FENN**

Vote For 1

TOTAL VOTE %

YES	2,187	74.41%
NO	752	25.59%
Overvotes	1	
Undervotes	593	
Contest Totals	3,533	

**RETAIN JUDGE MATTHEW FG CASTANO**

Vote For 1

TOTAL VOTE %

YES	2,279	75.74%
NO	730	24.26%
Overvotes	1	
Undervotes	523	
Contest Totals	3,533	

**RETAIN JUDGE JAMES MICHAEL CAUSEY**

Vote For 1

TOTAL VOTE %

YES	2,232	75.15%
NO	738	24.85%
Overvotes	1	
Undervotes	562	
Contest Totals	3,533	

**RETAIN JUDGE WENDY M BARTLETT**

Vote For 1

TOTAL VOTE %

YES	2,282	76.32%
NO	708	23.68%
Overvotes	2	
Undervotes	541	
Contest Totals	3,533	

**RETAIN JUDGE LYNDA R BUSH**

Vote For 1

TOTAL VOTE %

YES	2,175	73.18%
NO	797	26.82%
Overvotes	0	
Undervotes	561	
Contest Totals	3,533	

**CONSTITUTIONAL AMENDMENT A**

Vote For 1

TOTAL VOTE %

FOR	1,712	53.09%
AGAINST	1,513	46.91%
Overvotes	0	
Undervotes	308	
Contest Totals	3,533	

	STATISTICS	
	Ballots Cast - Total	Ballots Cast - Blank
1-1 NEWCASTLE OUTSIDE	708	0
1-2 NEWCASTLE OUTSIDE	520	0
2-1 OSAGE AREA	164	0
3-1 UPTON OUTSIDE	280	0
4-1 UPTON INSIDE	499	0
5-1 NEWCASTLE INSIDE	447	0
5-2 NEWCASTLE INSIDE	433	0
5-3 NEWCASTLE INSIDE	482	0
<b>Totals</b>	<b>3,533</b>	<b>0</b>

		PRESIDENT AND VICE PRESIDENT							
		VOTE FOR 1							
		REP TRUMP/VANCE	DEM HARRIS/WALZ	LIB OLIVER/TER MAAT	Write-in Totals	Overvotes	Undervotes	Contest Total	
1-1	NEWCASTLE OUTSIDE	628	67	7	3	1	2	708	
1-2	NEWCASTLE OUTSIDE	446	64	4	3	0	3	520	
2-1	OSAGE AREA	156	8	0	0	0	0	164	
3-1	UPTON OUTSIDE	260	16	2	0	0	2	280	
4-1	UPTON INSIDE	452	39	3	2	0	3	499	
5-1	NEWCASTLE INSIDE	366	63	13	4	0	1	447	
5-2	NEWCASTLE INSIDE	353	58	12	4	0	6	433	
5-3	NEWCASTLE INSIDE	408	63	6	2	0	3	482	
Totals		3,069	378	47	18	1	20	3,533	

	UNITED STATES SENATOR						Contest Total
	REP JOHN BARRASSO	DEM SCOTT D MORROW	Write-in Totals	Overvotes	Undervotes		
1-1 NEWCASTLE OUTSIDE	617	66	0	0	25		708
1-2 NEWCASTLE OUTSIDE	442	56	4	0	18		520
2-1 OSAGE AREA	145	10	1	0	8		164
3-1 UPTON OUTSIDE	246	17	2	0	15		280
4-1 UPTON INSIDE	451	36	2	0	10		499
5-1 NEWCASTLE INSIDE	373	60	1	1	12		447
5-2 NEWCASTLE INSIDE	356	62	2	0	13		433
5-3 NEWCASTLE INSIDE	396	68	3	0	15		482
Totals	3,026	375	15	1	116		3,533

	UNITED STATES REPRESENTATIVE						Write-in Totals	Overvotes	Undervotes	Contest Total
	REP HARRIET HAGEMAN	DEM KYLE G. CAMERON	LIB RICHARD BRUBAKER	CON JEFFREY HAGGIT	VOTE FOR 1					
1-1 NEWCASTLE OUTSIDE	604	47	17	11	1	1	27	708		
1-2 NEWCASTLE OUTSIDE	432	47	10	7	1	1	16	520		
2-1 OSAGE AREA	144	6	4	5	0	0	5	164		
3-1 UPTON OUTSIDE	250	15	6	1	0	0	8	280		
4-1 UPTON INSIDE	421	32	17	15	2	1	11	499		
5-1 NEWCASTLE INSIDE	349	54	11	14	3	2	14	447		
5-2 NEWCASTLE INSIDE	330	54	20	10	1	2	16	433		
5-3 NEWCASTLE INSIDE	378	54	18	12	2	10	8	482		
Totals	2,908	309	103	75	10	23	105	3,533		

	STATE REPRESENTATIVE HD 1					STATE REPRESENTATIVE HD 2				
	VOTE FOR 1					VOTE FOR 1				
	REP CHIP NEIMAN	Write-in Totals	Overvotes	Undervotes	Contest Total	REP JD WILLIAMS	Write-in Totals	Overvotes	Undervotes	Contest Total
1-1 NEWCASTLE OUTSIDE	52	1	0	467	520	589	48	0	71	708
1-2 NEWCASTLE OUTSIDE	2	0	0	162	164					
2-1 OSAGE AREA	66	3	0	211	280					
3-1 UPTON OUTSIDE	46	4	0	449	499					
4-1 UPTON INSIDE										
5-1 NEWCASTLE INSIDE						333	29	0	85	447
5-2 NEWCASTLE INSIDE						346	27	1	59	433
5-3 NEWCASTLE INSIDE						394	39	0	49	482
Totals	166	8	0	1,289	1,463	1,662	143	1	264	2,070

	RETAIN JUSTICE KATE M FOX					RETAIN JUSTICE JOHN G FENN				
	VOTE FOR 1					VOTE FOR 1				
	YES	NO	Overvotes	Undervotes	Contest Total	YES	NO	Overvotes	Undervotes	Contest Total
1-1 NEWCASTLE OUTSIDE	440	165	0	103	708	433	166	0	109	708
1-2 NEWCASTLE OUTSIDE	336	102	0	82	520	321	109	1	89	520
2-1 OSAGE AREA	97	35	0	32	164	96	36	0	32	164
3-1 UPTON OUTSIDE	164	69	0	47	280	153	72	0	55	280
4-1 UPTON INSIDE	337	93	0	69	499	321	97	0	81	499
5-1 NEWCASTLE INSIDE	281	84	0	82	447	257	91	0	99	447
5-2 NEWCASTLE INSIDE	281	84	0	68	433	281	80	0	72	433
5-3 NEWCASTLE INSIDE	336	101	0	45	482	325	101	0	56	482
Totals	2,272	733	0	528	3,533	2,187	752	1	593	3,533

	RETAIN JUDGE MATTHEW FG CASTANO				RETAIN JUDGE JAMES MICHAEL CAUSEY					
	VOTE FOR 1		VOTE FOR 1		VOTE FOR 1		VOTE FOR 1			
	YES	NO	Overvotes	Undervotes	Contest Total	YES	NO	Overvotes	Undervotes	Contest Total
1-1 NEWCASTLE OUTSIDE	454	155	0	99	708	448	159	0	101	708
1-2 NEWCASTLE OUTSIDE	333	104	0	83	520	319	113	0	88	520
2-1 OSAGE AREA	103	31	1	29	164	101	33	0	30	164
3-1 UPTON OUTSIDE	155	76	0	49	280	156	73	0	51	280
4-1 UPTON INSIDE	330	92	0	77	499	330	87	0	82	499
5-1 NEWCASTLE INSIDE	284	86	0	77	447	265	92	0	90	447
5-2 NEWCASTLE INSIDE	282	87	0	64	433	277	83	1	72	433
5-3 NEWCASTLE INSIDE	338	99	0	45	482	336	98	0	48	482
Totals	2,279	730	1	523	3,533	2,232	738	1	562	3,533

	RETAIN JUDGE WENDY M BARTLETT					RETAIN JUDGE LYNDA R BUSH				
	VOTE FOR 1					VOTE FOR 1				
	YES	NO	Overvotes	Undervotes	Contest Total	YES	NO	Overvotes	Undervotes	Contest Total
1-1 NEWCASTLE OUTSIDE	443	161	2	102	708	441	167	0	100	708
1-2 NEWCASTLE OUTSIDE	327	102	0	91	520	316	114	0	90	520
2-1 OSAGE AREA	101	32	0	31	164	94	39	0	31	164
3-1 UPTON OUTSIDE	168	64	0	48	280	158	67	0	55	280
4-1 UPTON INSIDE	328	91	0	80	499	312	103	0	84	499
5-1 NEWCASTLE INSIDE	284	84	0	79	447	258	103	0	86	447
5-2 NEWCASTLE INSIDE	290	79	0	64	433	274	96	0	63	433
5-3 NEWCASTLE INSIDE	341	95	0	46	482	322	108	0	52	482
Totals	2,282	708	2	541	3,533	2,175	797	0	561	3,533

	CONSTITUTIONAL AMENDMENT A						Contest Total
	VOTE FOR 1						
	FOR	AGAINST	Overvotes	Undervotes			
1-1 NEWCASTLE OUTSIDE	298	348	0	62			708
1-2 NEWCASTLE OUTSIDE	258	219	0	43			520
2-1 OSAGE AREA	67	81	0	16			164
3-1 UPTON OUTSIDE	112	148	0	20			280
4-1 UPTON INSIDE	275	187	0	37			499
5-1 NEWCASTLE INSIDE	222	174	0	51			447
5-2 NEWCASTLE INSIDE	217	176	0	40			433
5-3 NEWCASTLE INSIDE	263	180	0	39			482
Totals	1,712	1,513	0	308			3,533

# **Exhibit 9**



News Letter Journal: ISSN 2833-5562 (Print) ISSN 2833-8480 (Online)

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MAIN MENU

**EWCAST** **More time to voice opinions – BLM extends comment period on draft plan** (/more-time-voice-opinions-blm-extends-comment-period-draft-plan)

NEWS (/NEWS)

NEWCASTLE (/TAXONOMY/TERM/22)

20 February 2025

**eston County** **Wages up – Increases seen across sectors** (/wages-increases-seen-across-sectors)

NEWS (/NEWS)

WESTON COUNTY (/TAXONOMY/TERM/23)

20 February 2025

**Five is fine – Tweaks made but five-day school week stays** (/five-fine-tweaks-made-five-day-school-week-stays)

NEWS (/NEWS)

NEWCASTLE (/TAXONOMY/TERM/22)

20 February 2025

**Episode 33 – On Point Cowboy Guard Obi Ag** (/episode-33-point-co-guard-obi-agbim)

PODCASTS (/TAXONOMY/T

SPORTS (/SPORTS) 18 Fe

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# Clerk's error results in votes not being counted in legislative race

Alexis Barker, NLJ News Editor

(UPDATE: Weston County GOP Chair Kari Drost has provided updated results for the House District 1 and Weston County Commission races after the canvassing board met on Friday, November 8, at 10 a.m. at the courthouse to conduct a recount and certify election results. Although the recount did not affect the outcome of either election, there were significant corrections made in tallies for both races and those numbers have been updated at the end of this story. The Weston County Clerk did not provide updated election results to the News Letter Journal, but we were able to verify updated figures provided by Drost and Republican Precinct Committeewoman Susan Love on the Weston County website. Please check the News Letter Journal's Youtube Channel for complete video recordings of Friday's canvassing board meeting and Thursday's county commission meeting.)



County Clerk Becky Hadlock has taken responsibility for an election error that potentially resulted in hundreds of votes not being counted, but her actions before, during and after the election have been inconsistent and raise public concerns over the integrity of Weston County's elections.

**By** An error has been identified in the manner in which Weston County Clerk Becky Hadlock prepared the ballots for the general election, and it resulted in a number of votes not being counted in the initial tallies announced on Tuesday evening.

Hadlock addressed the issue at Thursday's Weston County Commission meeting and took responsibility for the error in an email shared with a number of Wyoming public officials early that morning, but only after being contacted by the county sheriff, the Wyoming Secretary of State and numerous media outlets who expressed concern over what she called a "calculation error."

Weston County Sheriff Bryan Colvard confirmed for the News Letter Journal that he had to contact County Clerk Becky Hadlock on election night regarding an anomaly in the House District 1 race after Wyoming Secretary of State Chuck Gray was unable to reach her. Colvard contacted Hadlock at her home, and Gray later confirmed for Colvard that she had contacted him via a text.

Gray told the NLJ that he had contacted her immediately Tuesday evening to try to address an issue his office detected in the report of election results distributed by Hadlock's office. The vote count in the House District 1 race indicated that Rep. Chip Neiman, R-Hullett, had received only 166 votes in the election and that there were 1,289 undervotes in the race. In comparison, Neiman had received 645 votes in the 2024 primary election, 1,074 in the 2022 General Election and 1,300 in the 2020 General Election.

Representatives of the News Letter Journal had also noted the discrepancy in the vote total provided by Hadlock, and NLJ photojournalist Walter Sprague reached out to Hadlock when the courthouse opened for business on Wednesday morning to seek clarification. Although she admitted later in the afternoon that the issue was under investigation by ES&S (Election Systems & Software), the county's electronic vote tabulator provider, she originally told Sprague that the significant number of undervotes were the result of a "protest" vote over the County Commission's recent resolution declaring vacancies in the state Legislature.

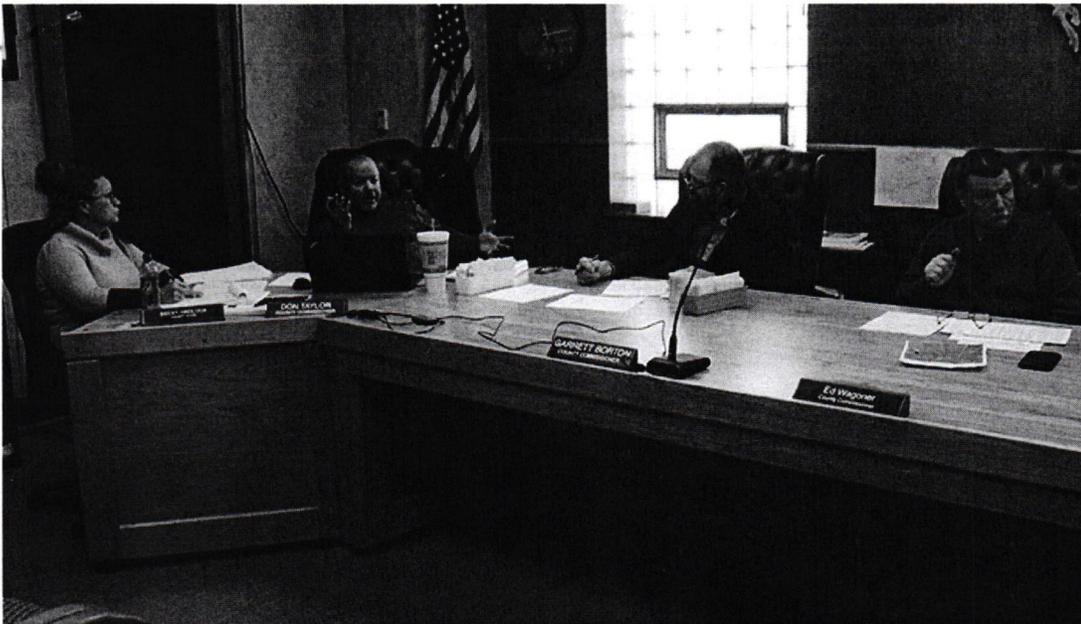
The vacancy resolution was supported by Neiman, and he thought Hadlock's initial claim was preposterous.

"Does no one know how to see a red flag? Something needs to be questioned," he said. "To write it off as some kind of protest vote. ... My goodness, I can't imagine."

Neiman told the News Letter Journal that constituents had contacted him to express concerns about Clerk Hadlock moving forward with certifying the false results. "My concern is that I have constituents calling me saying 'I voted for you,' and that their votes haven't been counted," Neiman told the News Letter Journal. "Whether they were for or against me, I want to make sure people have their votes counted."

He said that he was first made aware of the issue when a friend from Buffalo who had seen the results called and asked what he did to upset the voters in Weston County. He said that his friend said something looked "fishy."

Neiman was then contacted by Dan Fouch, an Osage resident, who expressed concern that his vote was not counted because Neiman only received two votes in Osage despite 164 ballots being cast. Fouch reported that he personally knew of more Osage residents who had voted for Neiman.



It is unclear when Hadlock actually accepted that the results she announced were not accurate, but the Wyoming Secretary of State told the News Letter Journal that the error is a direct result of actions taken by Hadlock in preparing for the election.

"The county clerk used incorrect ballots during the election," Gray said in an email. "The printing of ballots and the distribution of the correct ballots is a duty of the county clerk, which was done incorrectly by Clerk Hadlock."

The state official also confirmed that Hadlock had been informed that there was an issue with the vote count prior to her telling the NLJ that the tally was legitimate on Wednesday morning.

"I immediately contacted the county clerk on Tuesday evening when it became known, as well as the County Clerks' Association of Wyoming and the Attorney General's Office," Gray said, expressing dismay over the performance of the Weston County Clerk.

"I'm deeply troubled by the actions of Clerk Hadlock," he stated in the email.

Citizens reported at Thursday's commission meeting that concerns had already existed over Hadlock's handling of the election, and Weston County Republican Party Chairwoman Kari Drost testified at the meeting that the error in the tabulation of the House District 1 race was the direct result of a string of deficiencies.

In an email Drost sent to the News Letter Journal on October 27 in response to the newspaper's concerns over Hadlock's election performance and reporting, she had already expressed fear that the county clerk's behavior would damage the integrity of the upcoming election.

"When the machines were tested before the primary, Becky (Hadlock) failed and had to re-test. I asked her to test early for the general election so that there would be time to re-test," she told the News Letter Journal. She noted that she was given "a million" excuses on why Hadlock could not perform a re-test.

Drost was eventually informed — on the morning of the last possible day that a re-test could be conducted — that Hadlock had consented to hold the re-test, but no opportunity was given to provide notice to the general public. Drost said she asked Hadlock what she would do if the machines failed because there was no time to re-test again, and Hadlock brushed off the concern with an assurance that the machines would not fail.

"Well, guess what? She failed. The attorney for the WRP (Wyoming Republican Party) Brian Shuck told me that the precinct results were an 'epic' fail ..., probably the worst fail he has seen in any county. Brian called Michael Stulken (Weston County Attorney) and told him of the failure and asked Michael what he wanted to do and offered his (Brian's) help to do a good test of the machines," Drost told the News Letter Journal in an email on October 27. "Brian called twice on Friday and left a message and has not received a call back yet."



She then questioned whether or not she should query Hadlock and raise concerns about the machines prior to the election.

"If I call out her incompetence, then the voters may not trust the election results and may think their vote does not matter. But it does matter," Drost said in the email. She noted that everyone's vote matters and that, because of the concerns, she had reservations about trusting election results reported from Weston County.

Her worst fear ended up coming true, she said, at least in one race.

Those fears are shared by state officials, however, and because of the anomaly, Gray said that he is "insisting the county canvassing board undertake a review of the ballots to determine accurate counts prior to certification of official results to our office."

He noted that the notice of the canvassing board meeting should be published and the meeting should be open to the public.

On Thursday morning, during the Board of Weston County Commissioners meeting, Hadlock assured the commissioners and members of the public who attended that the results would not be certified until the investigation is complete.

She also reported that the canvassing board is tentatively scheduled to meet Friday at 2 p.m. in the commissioners' room at the Weston County Courthouse, but later in the afternoon informed Weston County GOP Chair Kari Drost that the canvassing board will meet on Friday, November 8, at 10 a.m. at the courthouse to certify election results.

When the ballots were counted again at that time it was determined that the vote counts in the Weston County Commission race were also wrong, and recounts were conducted for that race in addition to the one that was held for House District 1.

After the recount, the number of votes cast for Chip Neiman in the House District 1 race increased from 166 to 1,268 and the number of write-ins increased from 8 to 29. The undervotes went from the 1,289 first reported by Hadlock on election night to 166 after the recount.

The change in vote tallies were not as significant in the county commission race, but Commissioner Ed Wagoner's total increased by 62 votes, from 2,362 to 2,424 and Matry Ertman's tally dropped 62 votes, from 2,225 to 2,163. Both were elected as they were running unopposed for two available seats.

GOP Update on Canvassing (<https://acrobat.adobe.com/id/urn:aaid:sc:VA6C2:d4c4b616-76f1-42d6-9061-2f782b268f8e>)

ebook.com/sharer/sharer.php?  
com/clerk-error-results-votes-  
d-legislative-race&title=Clerk's  
otes not being counted in

([http://twitter.com/intent/tweet?text=Clerk's error results in votes not being counted in legislative race](http://twitter.com/intent/tweet?text=Clerk's%20error%20results%20in%20votes%20not%20being%20counted%20in%20legislative%20race)+<https://newslj.com/clerk-error-results-votes-not-being-counted-legislative-race>)

([http://pinterest.com/pin/create/link?url=https://newslj.com/clerk-error-results-votes-not-being-counted-legislative-race&description=Clerk's error results in votes not being counted in legislative race](http://pinterest.com/pin/create/link?url=https://newslj.com/clerk-error-results-votes-not-being-counted-legislative-race&description=Clerk's%20error%20results%20in%20votes%20not%20being%20counted%20in%20legislative%20race))

([http://www.reddit.com/submit?url=https://newslj.com/clerk-error-results-votes-not-being-counted-legislative-race&title=Clerk's error results in votes not being counted in legislative race](http://www.reddit.com/submit?url=https://newslj.com/clerk-error-results-votes-not-being-counted-legislative-race&title=Clerk's%20error%20results%20in%20votes%20not%20being%20counted%20in%20legislative%20race))

(mailto:?subject=Clerk's error results in votes not being counted in legislative-race&body=https://newslj.com/clerk-error-results-votes-not-being-counted-legislative-race)

NEWCASTLE (/TAXONOMY/TERM/112)	NEWS LETTER JOURNAL (/TAXONOMY/TERM/110)	WESTON COUNTY (/TAXONOMY/TERM/199)
WESTON COUNTY COMMISSIONERS (/TAXONOMY/TERM/120)	BECKY HADLOCK (/TAXONOMY/TERM/385)	CHUCK GRAY (/TAXONOMY/TERM/386)
CHIP NEIMAN (/TAXONOMY/TERM/387)	MICHAEL STULKEN (/TAXONOMY/TERM/388)	WYOMING SECRETARY OF STATE (/TAXONOMY/TERM/389)
ELECTION (/TAXONOMY/TERM/390)	ELECTION INTEGRITY (/TAXONOMY/TERM/391)	VOTES NOT COUNTED (/TAXONOMY/TERM/392)

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**Not an Online Subscriber?** [Click here for a one-week subscription for only \\$1! \(/subscribe\)](#).



## CAREGIVER SUPPORT GROUP

at Weston County Health Services

2nd and 4th  
Tuesday at 3:30 p.m.  
In-person or by Zoom  
Video  
Conference Call.

Contact KC Bergstrom  
for more information  
307-746-3714 or  
kbergstrom@wchs-wy.org

(<https://www.wchs-wy.org/>)

# **Exhibit 10**



Wyoming Secretary of State  
Herschler Building East  
Suites 100 and 101  
122 West 25<sup>th</sup> Street  
Cheyenne, WY 82002-0020  
Ph. 307.777.5860  
Email: [Elections@wyo.gov](mailto:Elections@wyo.gov)

## Wyoming Election Code Violation Complaint Form

This form may be used and filed with the secretary of state when any person believes a violation of the Wyoming Election Code by any statewide or legislative candidate, committee or organization has occurred. The form may also be used and filed with the county clerk when any person suspects a violation of the Wyoming Election Code by any county or municipal candidate, committee or organization has occurred. Please see W.S. § 22-26-121.

1. Printed name of person making complaint Karen Drost  
Address 391 Salt Creek Road, Newcastle, WY 82701 T  
Telephone number(s) 860-670-6657 (cell) and 307-312-0768 Home  
E-mail address karidrost72@yahoo.com
2. State the facts of the alleged violation including date, time, place and relevant actions of people involved. On election day - November 5, 2024, I was a volunteer Poll Watcher for the Wyoming Republican Party. I observed mail ballot and absentee voting ballot processing at the Weston County Courthouse. I am the Chair of the Weston County Republican Party and had previously sent a letter to Clerk Becky Hadlock with the Poll Watching schedule. I was never informed by the Clerk that I had any other role than the Poll Watcher role I had assigned to myself. Present in the room for the counting of ballots were myself, Bill Fuller, who I was told was the Democrat representative, Clerk Hadlock, and 2 employees of the Clerk's office. I fulfilled my duties as a Poll Watcher that day. On November 8, 2024, I attended the Canvassing Board meeting to certify the election in Weston County. At this meeting, a member of the public asked a question and Clerk Hadlock remarked that every poll location had at least one Democrat and at least one Republican. I interjected that no Republican Election Judge was at the counting of absentee/early voting at the Courthouse. Clerk Hadlock informed me at that point that I was the Republican representative. WY Statute states political party representation must be equal. If I was an election judge, than Clerk Hadlock was in violation of election law because she did not administer the oath of office to me. If I was not an election judge, than representation of political parties was unequal because the Democrats had an election judge present and the Republicans did not. In the Canvassing Board meeting on 11/8/24, Bill Fuller, the Democrat representative signed a voucher provided by Clerk Hadlock that paid him for mileage and 3+ hours of work for being an election judge on 11/5/24. This was recorded by the News Letter Journal.
3. If the secretary of state, or county clerk, as appropriate, finds this complaint has merit and suspects a violation of the Election Code, the secretary of state, or county clerk, shall refer the complaint to the Wyoming attorney general, or district attorney, for investigation and prosecution.

\_\_\_\_\_  
Signature of Person Filing Complaint

# **Exhibit 11**



Joe Rubino <joe.rubino1@wyo.gov>

---

**Fwd: [gsecure] Weston Post-Election Audit Notice**

---

Micah Pfaffe <micah.pfaffe@wyo.gov>  
To: Joe Rubino <joe.rubino1@wyo.gov>

Thu, Nov 21, 2024 at 11:29 AM

----- Forwarded message -----

From: **SOS Elections** <elections@wyo.gov>  
Date: Wed, Nov 6, 2024 at 5:27 PM  
Subject: Fwd: [gsecure] Weston Post-Election Audit Notice  
To: Micah Pfaffe <micah.pfaffe@wyo.gov>

**Election Division**  
**Wyoming Secretary of State's Office**  
Phone: 307-777-5860  
E-mail: elections@wyo.gov  
Website: sos.wyo.gov



----- Forwarded message -----

From: <becky@westongov.com>  
Date: Wed, Nov 6, 2024 at 4:10 PM  
Subject: RE: [gsecure] Weston Post-Election Audit Notice  
To: <elections@wyo.gov>

This message was sent securely using Zix<sup>®</sup>

--- Originally sent by elections@wyo.gov on Nov 6, 2024 9:13 AM ---

This message was sent securely using Zix<sup>®</sup>

Good morning,

The post-election audit as prescribed by W.S. 22-6-130, Post-election ballot audit, requires that you audit a sample size of 300 contests which correlates to a total of 75 ballots to be audited. The race for U.S. Senate was the contest yielding the smallest observable percentage of difference at 77.95%. The post-election audit formula developed by the University of Wyoming stipulates a maximum percentage difference of 7.5% to be entered into the formula in order to produce a statistically significant sample size. Entering 7.5% into the formula yields a sample size of 300 contests, equating to 75 ballots.

Please see the attached spreadsheet with the 75 randomly selected ballots to be used in your post-election audit. Please complete Column 'B' in the second tab of the spreadsheet. You are auditing the three statewide contests and at least the first state legislative contest on each ballot. Refer to the audit procedure document for more details.

Upon finishing the audit, please return the completed spreadsheet to micah.pfaffe@wyo.gov and cj.young1@wyo.gov via secure email.

Please let us know if you have any questions.

**Election Division**  
**Wyoming Secretary of State's Office**  
Phone: 307-777-5860  
E-mail: elections@wyo.gov  
Website: sos.wyo.gov

E-Mail to and from me, in connection with the transaction of public business, is subject to the Wyoming Public Records Act and may be disclosed to third parties.

This message was secured by Zix®.

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E-Mail to and from me, in connection with the transaction of public business, is subject to the Wyoming Public Records Act and may be disclosed to third parties.

---

 **Weston\_General\_11052024\_Audit.xlsx**  
146K

**County:** Weston

**Date:** 11/5/2024

**Beginning Cast Vote:** 1

**Ending Cast Vote:** 3,533

**Number of Records:** 3,533

**Cast Vote Records to  
be Audited as per**

<b>Audit Policy</b>	<b>Audit Results</b>
122	Audited - no issues
251	Audited - no issues
257	Audited - no issues
288	Audited - no issues
289	Audited - no issues
320	Audited - no issues
324	Audited - no issues
449	Audited - no issues
467	Audited - no issues
476	Audited - no issues
480	Audited - no issues
519	Audited - no issues
547	Audited - no issues
562	Audited - no issues
574	Audited - no issues
618	Audited - no issues
684	Audited - no issues
737	Audited - no issues
744	Audited - no issues
748	Audited - no issues
871	Audited - no issues
888	Audited - no issues
931	Audited - no issues
984	Audited - no issues
1001	Audited - no issues
1034	Audited - no issues
1080	Audited - no issues
1147	Audited - no issues
1163	Audited - no issues
1190	Audited - no issues
1192	Audited - no issues
1316	Audited - no issues
1454	Audited - no issues

1511 Audited - no issues  
1682 Audited - no issues  
1701 Audited - no issues  
1739 Audited - no issues  
1773 Audited - no issues  
1865 Audited - no issues  
1892 Audited - no issues  
1923 Audited - no issues  
1947 Audited - no issues  
1950 Audited - no issues  
2004 Audited - no issues  
2013 Audited - no issues  
2089 Audited - no issues  
2148 Audited - no issues  
2228 Audited - no issues  
2262 Audited - no issues  
2407 Audited - no issues  
2410 Audited - no issues  
2433 Audited - no issues  
2440 Audited - no issues  
2448 Audited - no issues  
2484 Audited - no issues  
2502 Audited - no issues  
2554 Audited - no issues  
2843 Audited - no issues  
2850 Audited - no issues  
2885 Audited - no issues  
2913 Audited - no issues  
2984 Audited - no issues  
3017 Audited - no issues  
3078 Audited - no issues  
3116 Audited - no issues  
3163 Audited - no issues  
3175 Audited - no issues  
3231 Audited - no issues  
3349 Audited - no issues  
3365 Audited - no issues  
3410 Audited - no issues  
3421 Audited - no issues  
3466 Audited - no issues  
3470 Audited - no issues  
3526 Audited - no issues

# **Exhibit 12**



Chuck Gray <chuck.gray@wyo.gov>

---

## Further follow-up

---

Chuck Gray <chuck.gray@wyo.gov>

Wed, Nov 6, 2024 at 5:51 PM

To: Becky Hadlock <becky@westongov.com>, Weston County Clerk <clerk@westongov.com>, MStulken@westongov.com, sheriff@westongov.com, bcolvard@westongov.com, Brandi Monger <brandi.monger@wyo.gov>, Mackenzie Williams <mackenzie.williams@wyo.gov>, agreen@westongov.com, Malcolm Ervin <mervin@plattecountywyoming.com>  
Cc: Jesse Naiman <jesse.naiman1@wyo.gov>, Joe Rubino <joe.rubino1@wyo.gov>, CJ Young <cj.young1@wyo.gov>, Micah Pfaffe <micah.pfaffe@wyo.gov>, Paul Raines <paul.raines@wyo.gov>, Frank Apollo <frank.apollo@wyo.gov>

Clerk Hadlock,

I'm reaching out regarding the issue that was flagged regarding the printing of your ballots. As you know, the printing of ballots is a duty of the county clerk. Based on our communication with ES&S this afternoon, it is clear that your error regarding the printing of ballots has affected the ballot count.

**This is a very serious issue.** I believe the county canvassing board has a duty to reconcile issues by examining these ballots. We have discussed this issue with the Attorney General's office and they have affirmed that this stance would not be contrary to law.

I also want to reach out concerning the date and time of your county canvassing board meeting. I have received multiple inquiries that you refuse to communicate your county canvassing board date and time to the public. The county canvassing board is a public meeting. This meeting needs to be noticed and open to the public. On our call this morning, you indicated that you had decided to start proceeding with moving the canvassing board to Friday to provide more time to evaluate this very serious issue. What is the date, time, and location of the county canvassing board meeting?

Thank you,

--

Chuck Gray

Wyoming Secretary of State

Phone (cell): 307-251-1372

(office) 307-777-7378

Email: [chuck.gray@wyo.gov](mailto:chuck.gray@wyo.gov)

Website: [sos.wyo.gov](http://sos.wyo.gov)



Chuck Gray <chuck.gray@wyo.gov>

---

## Further follow-up

---

Chuck Gray <chuck.gray@wyo.gov>

Wed, Nov 6, 2024 at 8:03 PM

To: Becky Hadlock <becky@westongov.com>, Weston County Clerk <clerk@westongov.com>, MStulken@westongov.com, sheriff@westongov.com, bcolvard@westongov.com, Brandi Monger <brandi.monger@wyo.gov>, Mackenzie Williams <mackenzie.williams@wyo.gov>, agreen@westongov.com, Malcolm Ervin <mervin@plattecountywyoming.com>  
Cc: Jesse Naiman <jesse.naiman1@wyo.gov>, Joe Rubino <joe.rubino1@wyo.gov>, CJ Young <cj.young1@wyo.gov>, Micah Pfaffe <micah.pfaffe@wyo.gov>, Paul Raines <paul.raines@wyo.gov>, Frank Apollo <frank.apollo@wyo.gov>

Clerk Hadlock,

I want to elaborate a little on the issue that was identified with the printing of your ballots. When you designed your ballots, you ended up printing three different versions. Rather than use the final version of the ballot (which was the correct one), some of the ballots used were from the first two versions, so some of the ballots used were not properly printed.

Thank you,

[Quoted text hidden]



Chuck Gray <chuck.gray@wyo.gov>

---

## Further follow-up

---

Becky Hadlock <becky@westongov.com>

Thu, Nov 7, 2024 at 8:02 AM

To: Chuck Gray <chuck.gray@wyo.gov>, Michael Stulken <MStulken@westongov.com>, Weston County Sheriff <sheriff@westongov.com>, Bryan Colvard <BColvard@westongov.com>, Brandi Monger <brandi.monger@wyo.gov>, Mackenzie Williams <mackenzie.williams@wyo.gov>, "agreeen@westongov.com" <agreeen@westongov.com>, Malcolm Ervin <mervin@plattecountywyoming.com>

Cc: Jesse Naiman <jesse.naiman1@wyo.gov>, Joe Rubino <joe.rubino1@wyo.gov>, CJ Young <cj.young1@wyo.gov>, Micah Pfaffe <micah.pfaffe@wyo.gov>, Paul Raines <paul.raines@wyo.gov>, Frank Apollo <frank.apollo@wyo.gov>

Good morning to all – Yes that is correct I take complete responsibility for the error of the calculation of this. I did not realize that the error ballots had been sent along with the corrected ballots. There was nothing malicious done on my part and we are working with ES&S to fix this. When ballots are received in my office, they go directly into the precinct bags and are locked in the vault until it is time for the election. Again, I believed these were the correct ballots.

We will not have the canvassing board certify the results until they are received back from ES&S as we discussed on Wednesday. There are a lot of rumors going around here in Weston County as a lot of people contacting my canvassing board threatening them. There will need to be officers here when we do our canvassing and no taunting from the public. As election officials they have a job to do and that is to certify the results of the election.

Tentatively we are going to have the canvassing tomorrow at 2:00 p.m. providing we have everything from ES&S which we should be able to.

Becky Hadlock

Weston County Clerk

1 West Main

Newcastle, WY 82701

307-746-4744

Always be who you are, not who people always want you to be

[Quoted text hidden]

E-Mail to and from me, in connection with the transaction of public business, is subject to the Wyoming Public Records Act and may be disclosed to third parties.

# **Exhibit 13**

---

<b>Statistics</b>	<b>TOTAL</b>
Election Day Precincts Reporting	8 of 8
Precincts Complete	8 of 8
Precincts Partially Reported	0 of 8
Absentee/ Early Precincts Reporting	8 of 8
Registered Voters - Total	0
Ballots Cast - Total	3,533
Ballots Cast - Blank	0
Voter Turnout - Total	0.00%

---

**PRESIDENT AND VICE PRESIDENT**

Vote For 1

	<b>TOTAL</b>
REP TRUMP/VANCE	3,069
DEM HARRIS/WALZ	378
LIB OLIVER/TER MAAT	47
Write-In Totals	18
<b>Total Votes Cast</b>	<b>3,512</b>
Overvotes	1
Undervotes	20
Contest Totals	3,533
Precincts Reporting	8 of 8

**UNITED STATES SENATOR**

Vote For 1

	<b>TOTAL</b>
REP JOHN BARRASSO	3,026
DEM SCOTT D MORROW	375
Write-In Totals	15
<b>Total Votes Cast</b>	<b>3,416</b>
Overvotes	1
Undervotes	116
Contest Totals	3,533
Precincts Reporting	8 of 8

**UNITED STATES REPRESENTATIVE**

Vote For 1

	<b>TOTAL</b>
REP HARRIET HAGEMAN	2,908
DEM KYLE G. CAMERON	309
LIB RICHARD BRUBAKER	103
CON JEFFREY HAGGIT	75
Write-In Totals	10
<b>Total Votes Cast</b>	<b>3,405</b>
Overvotes	23
Undervotes	105
Contest Totals	3,533
Precincts Reporting	8 of 8

**STATE REPRESENTATIVE HD 1**

Vote For 1		TOTAL
REP CHIP NEIMAN	166	1268 DJT wf
Write-In Totals	8	29 DJT wf
<b>Total Votes Cast</b>	<b>174</b>	
Overvotes	0	
Undervotes	1,289	166 DJT wf
Contest Totals	1,463	
Precincts Reporting	4 of 4	

**STATE REPRESENTATIVE HD 2**

Vote For 1		TOTAL
REP JD WILLIAMS	1,662	
Write-In Totals	143	
<b>Total Votes Cast</b>	<b>1,805</b>	
Overvotes	1	
Undervotes	264	
Contest Totals	2,070	
Precincts Reporting	4 of 4	

**COUNTY COMMISSIONERS**

Vote For 2		TOTAL
REP ED WAGONER	<del>2382</del> 2424	DRT wf
REP MARTY ERTMAN	<del>2229</del> 2163	DRT wf
Write-In Totals	238	
<b>Total Votes Cast</b>	<b>4,825</b>	
Overvotes	4	
Undervotes	2,237	
Contest Totals	7,066	
Precincts Reporting	8 of 8	

**RETAIN JUSTICE KATE M FOX**

Vote For 1		TOTAL
YES	2,272	
NO	733	
<b>Total Votes Cast</b>	<b>3,005</b>	
Overvotes	0	
Undervotes	528	
Contest Totals	3,533	
Precincts Reporting	8 of 8	

**RETAIN JUSTICE JOHN G FENN**

Vote For 1	TOTAL
YES	2,187
NO	752
<b>Total Votes Cast</b>	<b>2,939</b>
Overvotes	1
Undervotes	593
Contest Totals	3,533
Precincts Reporting	8 of 8

**RETAIN JUDGE MATTHEW FG CASTANO**

Vote For 1	TOTAL
YES	2,279
NO	730
<b>Total Votes Cast</b>	<b>3,009</b>
Overvotes	1
Undervotes	523
Contest Totals	3,533
Precincts Reporting	8 of 8

**RETAIN JUDGE JAMES MICHAEL CAUSEY**

Vote For 1	TOTAL
YES	2,232
NO	738
<b>Total Votes Cast</b>	<b>2,970</b>
Overvotes	1
Undervotes	562
Contest Totals	3,533
Precincts Reporting	8 of 8

**RETAIN JUDGE WENDY M BARTLETT**

Vote For 1	TOTAL
YES	2,282
NO	708
<b>Total Votes Cast</b>	<b>2,990</b>
Overvotes	2
Undervotes	541
Contest Totals	3,533
Precincts Reporting	8 of 8

**RETAIN JUDGE LYNDA R BUSH**

Vote For 1	TOTAL
YES	2,175
NO	797
<b>Total Votes Cast</b>	<b>2,972</b>
Overvotes	0
Undervotes	561
Contest Totals	3,533
Precincts Reporting	8 of 8

**CITY OF NEWCASTLE COUNCIL MEMBER AT-LARGE**

Vote For 3	TOTAL
DAREN L. DOWNS	681
JEFFREY HALL	407
CHRIS KENNEY	659
KEVIN S. KRINGLIE	460
KARL LACEY	263
THOMAS A. VOSS	483
Write-In Totals	29
<b>Total Votes Cast</b>	<b>2,982</b>
Overvotes	42
Undervotes	1,062
Contest Totals	4,086
Precincts Reporting	3 of 3

**TOWN OF UPTON COUNCIL MEMBER**

Vote For 2	TOTAL
JUSTIN NORMAN	376
RICK ROTHLEUTNER	353
Write-In Totals	16
<b>Total Votes Cast</b>	<b>745</b>
Overvotes	0
Undervotes	253
Contest Totals	998
Precincts Reporting	1 of 1

**CITY OF NEWCASTLE MAYOR**

Vote For 1

TOTAL

PAM GUALTIERI	574
TYREL OWENS	743
Write-In Totals	12
<b>Total Votes Cast</b>	<b>1,329</b>
Overvotes	0
Undervotes	33
Contest Totals	1,362
Precincts Reporting	3 of 3

**WESTON COUNTY SCHOOL DIST NO. 1 AT LARGE**

Vote For 5

TOTAL

PAUL BAU	1,343
BILLY FITZWATER	1,487
STEVEN GALE	847
TYLER J. MILLS	1,459
SUSAN PILLEN	1,354
DANA MANN-TAVEGIA	1,514
Write-In Totals	117
<b>Total Votes Cast</b>	<b>8,121</b>
Overvotes	15
Undervotes	5,634
Contest Totals	13,770
Precincts Reporting	6 of 6

**WESTON COUNTY SCHOOL DIST NO. 7 AT LARGE**

Vote For 2

TOTAL

CURTIS RANKIN	568
DIANA WHITE	591
Write-In Totals	12
<b>Total Votes Cast</b>	<b>1,171</b>
Overvotes	0
Undervotes	387
Contest Totals	1,558
Precincts Reporting	2 of 2

**CONSTITUTIONAL AMENDMENT A**

Vote For 1	TOTAL
FOR	1,712
AGAINST	1,513
<b>Total Votes Cast</b>	<b>3,225</b>
Overvotes	0
Undervotes	308
Contest Totals	3,533
Precincts Reporting	8 of 8

**PROPOSED BALLOT PROPOSITION NO. 1**

Vote For 1	TOTAL
FOR COUNTY LODGING TAX	2,289
AGAINST COUNTY LODGING TAX	1,062
<b>Total Votes Cast</b>	<b>3,351</b>
Overvotes	0
Undervotes	182
Contest Totals	3,533
Precincts Reporting	8 of 8

**PROPOSED BALLOT PROPOSITION NO. 2**

Vote For 1	TOTAL
FOR THE COUNTY SALES AND USE TAX	1,881
AGAINST COUNTY SALES AND USE TAX	1,460
<b>Total Votes Cast</b>	<b>3,341</b>
Overvotes	0
Undervotes	192
Contest Totals	3,533
Precincts Reporting	8 of 8

**PROPOSED BALLOT PROPOSITION NO. 3**

Vote For 1	TOTAL
FOR HOSPITAL DISTRICT MILL LEVY	2,106
AGAINST HOSPITAL DISTRICT MILL LEVY	1,232
<b>Total Votes Cast</b>	<b>3,338</b>
Overvotes	0
Undervotes	195
Contest Totals	3,533
Precincts Reporting	8 of 8

# **Exhibit 14**



Jesse Naiman &lt;jesse.naiman1@wyo.gov&gt;

---

**Post-Election Audit**

1 message

**Jesse Naiman** <jesse.naiman1@wyo.gov>

Sat, Nov 9, 2024 at 4:14 PM

To: Becky Hadlock Weston &lt;Becky@westongov.com&gt;

Cc: Chuck Gray &lt;chuck.gray@wyo.gov&gt;, Joe Rubino &lt;joe.rubino1@wyo.gov&gt;

Clerk Hadlock:

On Wednesday morning, we had discussed the suspected anomaly concerning House District 1 due to the errors on your ballot. This error was confirmed during reconciliation of unofficial results at your county canvassing board meeting on Friday. However, the post-election audit of Weston County's unofficial results that you filed with our office, which included ballots from precincts within House District 1, reported "no issues." Given the county canvassing board's reconciliation of these errors as well as your communications to us, we believe that your post-election audit has not been conducted properly.

Thank You,

Jesse

--

**Jesse Naiman**

Deputy Secretary of State

Wyoming Secretary of State's Office

Phone: (307) 777-5873

Email: jesse.naiman1@wyo.gov

Website: sos.wyo.gov



# **Exhibit 15**



Micah Pfafe <micah.pfafe@wyo.gov>

---

**[gsecure] Weston County General Election Reports**

---

becky@westongov.com <becky@westongov.com>  
To: amber@westongov.com, micah.pfafe@wyo.gov  
Cc: cj.young1@wyo.gov

Tue, Nov 12, 2024 at 9:44 AM

This message was sent securely using Zix<sup>®</sup>

--- Originally sent by micah.pfafe@wyo.gov on Nov 8, 2024 3:54 PM ---

[Quoted text hidden]

---

 **Weston General 11052024 Audit.xlsx**  
147K

**County:** Weston  
**Date:** 11/5/2024

**Beginning Cast Vote:** 1  
**Ending Cast Vote:** 3,533  
**Number of Records:** 3,533

**Cast Vote Records to  
be Audited as per**

<b>Audit Policy</b>	<b>Audit Results</b>
	122 Audited - No Issue
	251 Audited - No Issue
	257 Audited - No Issue
	288 Audited - No Issue
	289 Audited - No Issue
	320 Audited - No Issue
	324 State Rep. HD 1 - Should have been Counted - Wrong Ballot
	449 Audited - No Issue
	467 Audited - No Issue
	476 Audited - No Issue
	480 Audited - No Issue
	519 Audited - No Issue
	547 Audited - No Issue
	562 Audited - No Issue
	574 Audited - No Issue
	618 Audited - No Issue
	684 Audited - No Issue
	737 Audited - No Issue
	744 Audited - No Issue
	748 Audited - No Issue
	871 State Rep. HD 1 - Should have been Counted - Wrong Ballot
	888 Audited - No Issue
	931 Audited - No Issue
	984 Audited - No Issue
	1001 Audited - No Issue
	1034 State Rep. HD 1 - Should have been Counted - Wrong Ballot
	1080 Audited - No Issue
	1147 Audited - No Issue
	1163 Audited - No Issue
	1190 Audited - No Issue
	1192 Audited - No Issue
	1316 Audited - No Issue
	1454 Audited - No Issue
	1511 Audited - No Issue
	1682 Audited - No Issue
	1701 Audited - No Issue

1739 Audited - No Issue  
1773 Audited - No Issue  
1865 Audited - No Issue  
1892 Audited - No Issue  
1923 Audited - No Issue  
1947 Audited - No Issue  
1950 Audited - No Issue  
2004 Audited - No Issue  
2013 Audited - No Issue  
2089 Audited - No Issue  
2148 Audited - No Issue  
2228 Audited - No Issue  
2262 Audited - No Issue  
2407 Audited - No Issue  
2410 Audited - No Issue  
2433 Audited - No Issue  
2440 Audited - No Issue  
2448 Audited - No Issue  
2484 Audited - No Issue  
2502 Audited - No Issue  
2554 Audited - No Issue  
2843 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
2850 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
2885 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
2913 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
2984 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
3017 State Rep. HD 1 - Should not have been Counted, should have been write-in - Wrong Ballot  
3078 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
3116 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
3163 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
3175 State Rep. HD 1 - Should not have been Counted, should have been write-in - Wrong Ballot  
3231 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
3349 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
3365 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
3410 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
3421 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
3466 State Rep. HD 1 - Should have been Counted - Wrong Ballot  
3470 State Rep. HD 1 - Should not have been Counted, should have been write-in - Wrong Ballot  
3526 State Rep. HD 1 - Should have been Counted - Wrong Ballot

# **Appendix F**

## **Governor's Decision Regarding Request to Remove Weston County Clerk Becky Hadlock**



## DECISION REGARDING REQUEST TO REMOVE WESTON COUNTY CLERK BECKY HADLOCK

### **I. Basis for Complaint Against Weston County Clerk Becky Hadlock**

On December 23, 2024, I received a verified complaint from nine qualified electors of Weston County seeking removal of Weston County Clerk Becky Hadlock for misconduct and/or malfeasance in office. I received an additional verified complaint from a qualified elector with the same allegations on January 10, 2025. These complaints were filed in compliance with Wyo. Stat. Ann. § 18-3-902, which provides as follows:

[w]henver it appears to the governor on the verified complaint of qualified electors... that any county officer is guilty of misconduct or malfeasance in office he may direct the attorney general to commence and prosecute an action in the district court... asking for the removal of the officer.

Copies of these complaints are attached.

### **II. Review of Statutory and Other Legal Requirements**

To determine whether “it appears to” me, as required by the statute, that misconduct or malfeasance occurred, Wyoming statutes and associated case law do not provide exact definitions, though they do lay out general guidelines. Of primary importance is the legal character of my determination. Wyoming Statute § 18-3-902(a) treats my recommendation of removal as an act of prosecutorial discretion, in line with the authority of the Executive Branch to enforce the law. *Sheridan County Republican Party v. Haswell et al.*, CV 2024-10, ¶¶ 47-48 (Wyo. Dist. Ct. 2024). A governor’s determination is not a court order or a judicial finding of fact. While I may recommend that the Attorney General file a petition in district court seeking removal, I cannot unilaterally remove an official. Removal would only occur if the district court, after a legal proceeding, upheld my recommendation.

In exercising prosecutorial discretion, two factors weigh heavily on my analysis: (1) the legal threshold required to constitute “misconduct” or “malfeasance,” and (2) the serious nature of recommending the removal of a lawfully elected county official.

First, while there are many discussions in many sources as to what constitutes “misconduct” or “malfeasance,” I thought it best to look to Wyoming law to understand the meaning of those terms. In 1926, the Wyoming Supreme Court reviewed the decision of a district court denying the recommendation of the Governor to remove a county commissioner. In that decision, the Supreme Court states that the misconduct or malfeasance necessary for removal under the statute refers to “neglect [which] should be such as to involve a willful design, or indicate an habitual

inattention to public business.” *State v. Scott*, 247 P. 699, 721 (Wyo. 1926). Furthermore, the decision explained that “[n]ot every technical violation of a statute or of official duty will justify the summary removal of an officer.” *Id.* General incompetence does not rise to the level of misconduct or malfeasance. *Id.* at 714. Therefore, I have reviewed the complaint and the information provided with the understanding that “misconduct” and “malfeasance” require some form of intent or willful act by Clerk Hadlock that goes beyond incompetence or a failure to attend to the business of her office aptly. Moreover, motive is a key determiner when assessing intent or “will.” Motive is distinguished from impulse or inattentiveness because it implies a reason for doing something or desire to bring about a result.

Turning to the scope of my investigation, the complaints submitted against Clerk Hadlock detailed several allegations of misconduct or malfeasance spanning the 2020, 2022, and 2024 election cycles. These allegations were considered carefully and are the subject of this memorandum. The Wyoming Supreme Court has declared that, as a general rule, county officials are only subject to a recommendation of removal for acts committed during the term to which they are currently elected, stating, “it seems the weight of authority denies the removal for acts committed in a prior term.” *Scott*, 247 P. at 716. However, *Scott* also provides two exceptions to this rule: (1) “an offense of immoral conduct committed by a re-elected incumbent after the election and before qualifying for the new term,” and (2) acts committed during a prior term that show “intent, motive, or a general manner of procedure or otherwise illustrating the point in issue or corroborating other evidence relating...” to allegations concerning a present term. *Id.* at 717. As a result, my analysis of the verified complaints will focus on allegations concerning Clerk Hadlock’s current term of office, though acts committed before then may be relevant to corroborating current events.

Second, the purpose of Wyo. Stat. Ann. § 18-3-902 is not to confer supervisory or disciplinary authority over county officers upon the Governor; instead, the statute provides a legal mechanism to recommend the removal of a lawfully elected county official, if necessary to protect the public. *See id.* at 709 (“The object of the prosecution is not to exact a penalty or impose a punishment, but to relieve the public of an officer believed to be unfit to further perform the duties of the office . . .”). This procedure and responsibility, in my view, should be considered only as an extreme measure, as replacing the will of the electorate with the opinions of a few contravenes the spirit of our constitutional republic and comes close to violating the letter of the Wyoming and United States’ Constitutions. Thus, I am obliged to consider any recommendation to remove a duly elected county official somberly, and believe the bar of removal to be quite high. Accordingly, such an action must be thoroughly reviewed because it could result in the functional disenfranchisement of a local electorate by one statewide official - the Governor. I believe this course of action must be a remedy of last resort, justified only by substantial actions that directly harm the county or citizens.

I hold the highest respect for the qualified voters' right to vote for legally eligible candidates. The election of a county officer is, after all, a local election, not an appointment made by a statewide official or body. Elections are a cornerstone of our republic and the results must never be casually set aside. Moreover, the process in Wyoming to replace a vacant elected office between

elections is not a special election but a selection process by party officials and county commissioners; *ipso facto* substituting the county-wide electorate's will with that of the county party central committee. The latter is comprised of a select subset of the county electorate. In my opinion, to justify overruling the will of the people with the will of a small subgroup of voters, an elected candidate's actions must harm the public to such an extent that removal is necessary to protect the county.

### III. Details of Complaint

As my review is limited to the allegations in the verified complaint, focusing on allegations of conduct occurring during her current term of office, I begin my analysis with a summary of those allegations.<sup>1</sup> During 2024, complainants allege that Clerk Hadlock committed the following acts of misconduct or malfeasance: (1) mishandling election ballots by ordering and using multiple ballot versions in the general election, (2) improperly testing voting machines during the primary and general elections, (3) using incorrect ballots in the general election, which necessitated hand-recounts, and (4) causing an undercount of 1289 votes. These acts were not denied by Clerk Hadlock.

Since allegations one, three, and four from the 2024 election are closely related, I will address them together. Due to (1) the fact that there are different elections for different precincts and (2) the requirement to rotate candidate names on the ballot under Wyo. Stat. Ann. §§ 22-6-121 through -122, different versions of the ballot must be sent to the different voting locations. According to interviews and submitted written materials, it is clear that multiple ballot versions were distributed to polling stations during the 2024 general election as required. However, some of the ballots distributed were incorrect. Specifically, there appear to have been two different ballot versions, which had errors. One ballot failed to properly rotate candidate names between precincts as required by law and the other incorrectly omitted a line of information indicating the term of the office.

According to Clerk Hadlock, the multiple ballot versions were the result of mistakes that occurred during the ballot formatting and editing process. To be clear, Wyoming counties have a variety of options to produce final ballots and, if elections are to be trusted, the County Clerk must check, edit, and confirm final ballots before they are ultimately distributed. Each approach requires a procedure to assure secure distribution to polling locations.

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<sup>1</sup> To aid in my review of the complaint, I invited several people to be interviewed. These interviews included Clerk Hadlock and Deputy Clerk Amber Green, two representatives from the complainants who served as election judges, two candidates whose races were impacted, a member of the Weston County Canvassing Board and a county clerk from another county to provide background and context. Some individuals provided written statements and/or documents in lieu of, or in addition to, an interview. I received written statements and/or materials from the Secretary of State, the two complainants whom I interviewed, three additional complainants, and a member of the Weston County Canvassing Board, who also served as an election judge. Some individuals refused or did not respond to my request. The information provided in these interviews and statements revealed that there is no dispute as to the facts.

Weston County contracts with Election Systems & Software (“ES&S”) for the printing and formatting of ballots, as well as voting machine programming, among other election administration tasks. When drafting ballots for an election, Weston County receives a draft ballot proof from ES&S by email, which they then review for errors. ES&S will also use this ballot proof in generating the programming for voting machines, coding how the machine will read each ballot based on the expected placement of “bubbles” on the sheet. If these “bubbles” do not correspond to the correct location on the ballot, or are otherwise mismatched with incorrect names, errors are likely to occur. Thus, proofing and testing representative ballots is of the utmost importance for accurate tabulation. Assuming no errors are found, the Clerk will confirm with ES&S that the ballot is correct, also ordering a total number of printed ballots based on the estimated need for the upcoming election. After confirming and ordering the ballots, sealed bundles of ballots began to arrive at Clerk Hadlock’s office by mail over the following weeks.

In the instance of the 2024 General Election, Clerk Hadlock first indicated that the ballot proof sent by ES&S was correct. However, sometime after Clerk Hadlock indicated that the ballot proof was correct, ES&S noticed that the spacing of the section of the ballot for the House District #1 race was incorrect due to the lack of language stating that the office was for a two year term. The candidate for House District #1 was unopposed. Consequently, the candidate’s name and corresponding “bubble” were placed one space too high on the ballot, making them inconsistent with the voting machines’ programming. This variance yielded incorrect results from machines used to tabulate the incorrect ballots. Upon acknowledging this error to ES&S over email, Clerk Hadlock certified that a corrected ballot proof was ready for printing, again ordering the amount of corrected ballots necessary to conduct the general election. Again, sealed batches of these corrected ballots began to arrive at Clerk Hadlock’s office by mail over the following weeks. These ballots were then stored in a secure location. None of these factors are necessarily out of the ordinary. The precision required to assure correct results often requires multiple reviews and redrafts. Other districts across the state have similarly conducted such reviews and redrafts.

While it remains unclear how different ballot versions, some correct and some incorrect, arrived at different polling places, it is clear that different batches were sent out. Upon receipt of sealed ballot batches in the mail, the Weston County Clerk’s office stores them in a locked vault within the office, and they do not unseal the ballots until Election Day. It may be that some ballots from the first mailed batches that were known to be incorrect were inadvertently mixed with ballots from the second batch in the vault, resulting in incorrect ballot versions being sent out to polling places along with correct ballot versions. If so, this circumstance would constitute an error in procedure.

Unbeknownst to, and unnoticed by, both ES&S and Clerk Hadlock, there was one additional error within the corrected ballots she received. As noted previously, Wyo. Stat. Ann. §§ 22-6-121 through -122 requires the rotation of candidate names on certain ballots going to certain polling locations. In this case, the two Republican candidates for the Weston County Commission were listed on the ballot; however, their names were not rotated as required and thus mismatched what had been programmed into the voting machines. Although both

candidates appeared on ballots, their names were not rotated as anticipated and as the machines were programmed to do. As a result, in some instances the machines incorrectly attributed the marked “bubbles” corresponding to a candidate, causing incorrect results. It was not until after Election Day passed, and the prior incorrect ballots had been found, that anyone noticed this additional error in the results. These errors were accounted for and corrected in the normal course of canvassing after the election.

Complainants’ second allegation for 2024 concerns the testing of voting machines prior to the 2024 primary and general elections. Under Wyo. Stat. Ann. §§ 22-10-108 and 22-11-104, county clerks must perform certain voting machine tests in the presence of party representatives two weeks prior to the primary and general elections. County clerks test voting machines by using a test deck. Practice can vary here, with some clerks creating their own, and others using samples provided by ES&S. By and large, programming is provided by ES&S. In all instances, clerks must run the test deck through the machine and compare the results with an expected result matrix until a clean ballot count with zero errors results. This process is observed by representatives of the major parties in the county who, along with the clerk, sign a certification of the inspection that is then sent to the Secretary of State.

In this case, it appears that the necessary machine test for the general election was performed in the presence of both Republican and Democratic Party representatives. When Clerk Hadlock prepared the machines for the test, she gathered the needed materials and programmed the voting machines with an encrypted thumb drive provided by ES&S. However, in gathering the needed materials, she was not able to find the test deck of sample ballots that accompanied the result matrix, also sent by ES&S. As a workaround, she manually filled out her own test deck to match the ES&S matrix, using these manually drafted ballots to run through the voting machines until an errorless count was achieved.<sup>2</sup> Of note, since the pre-prepared test deck likely was based on the final corrected ballot version, and likely didn’t rotate candidate names since it was not based on multiple precincts, it is possible that the machine test would not have detected the previously described ballot errors. Clerk Hadlock testified that she later found the ES&S test deck, which had been placed in a stack behind a blank ballot that she did not discover until a later date.

There was also an allegation, though not included in the electors’ verified complaint but mentioned in their interviews, that an ES&S employee conveyed ballots to polling locations allegedly breaking a chain of custody. Election night across Wyoming is generally a busy time. When necessary, ES&S employees have on occasion shuttled ballots elsewhere in the state, and there does not appear to be a clear prohibition to the practice. ES&S employees are often on sight to troubleshoot, advise, and correct issues with their machines, if necessary. As a contractor of the county clerk, they are also charged with conducting an accurate election and are not anxious to sully the reputation of the company for which they work or the county clerk that hired them.

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<sup>2</sup> This is not out of the ordinary and in fact public testimony given during the 2024 Primary State Wide Canvassing board meeting included a recommendation that the machines be tested with ballots that were not always machine generated.

While complainants did allege other instances of misconduct or malfeasance regarding the 2022 and 2020 elections, these incidents occurred prior to Clerk Hadlock's reelection, and, I assume, were knowable to the voting public prior to her re-election. Therefore, as described above, I am focusing my review on the allegations related to her current term, which were documented and corroborated.

I will note that the interviews and written materials were interspersed with comments that Clerk Hadlock failed to provide sufficient training for election judges and poll workers. It is my understanding that the county clerks themselves do not have any uniform or standard training. In addition, some complainants stated that Clerk Hadlock was rude and condescending. While I do not condone arrogant behavior, I do not consider it an act of misconduct or malfeasance. For these reasons, and since these allegations were not included in the verified complaints, I did not consider them in my decision.

In addition, I note that in Clerk Hadlock's interview she was not as forthcoming as I would have liked for her to be. But when confronted directly about issues and problems raised by the complainants, she did not deny the matters. It was disappointing that she did not appear to understand the significance of her mistakes but, again, her interview did not reveal any intent or willfulness on her part.

#### **IV. Analysis**

My decision here is not an easy one as there were multiple mistakes committed by Clerk Hadlock and her staff. But as I considered the complaints against Clerk Hadlock outlining numerous errors, some significant, there were three things that tilted the scales against directing the Attorney General to prosecute her removal:

1. **Malicious Intent:** No information or evidence was provided during the interviews or in the written materials submitted that supported any malicious intent on the part of Clerk Hadlock. No sustainable claims were made that Clerk Hadlock was trying to manipulate the results of the election, which would be an improper purpose. Clearly, Clerk Hadlock's work and that of some of her staff was sloppy and failed to pay sufficient attention to the details necessary to ensure that there were no mistakes in the election process or that the initial results were accurate. As discussed above, one of the key elements to determining malfeasance is motive or willfulness, but in this incidence there is no indication that she did so with any intent to change or nullify the results of the votes of the people of Weston County. On the contrary, despite the number of errors, there was no difference in the ultimate results of the election – only the reported tallies for each candidate. In addition, the fact that she attempted to test the equipment and proof and deliver the ballots properly demonstrates that she was attentive though perhaps perfunctory to her job duties and responsibilities. Thus, she did not demonstrate an “habitual inattention to public business.” Unfortunately, her actions included mistakes that resulted in election results that had to be reviewed prior to certification by the Canvassing Board, though one could argue the Canvass is conducted, as it is to assure proper results as it demonstrated here. Finally, since I found no misconduct or malfeasance by Clerk Hadlock in her current

term, there was a diminished purpose in considering her actions in her prior term for corroborating purposes. Regardless, I will note that I did not find any malicious motive or ill intent in the mistakes she made in her prior term either from the evidence supplied in the course of this investigation.

2. **Canvassing Board:** Elections are important and the proper final vote tallies must be methodically confirmed because they are critical. Our election laws acknowledge that errors can happen and thus contemplate a process for careful review of results to identify and correct any errors or mistakes. Canvassing boards are variously constituted to assure that proper accountings are reported and this process occurs over several days following the election to make sure preliminary numbers are correct and properly reported. In the case of the 2024 Weston County General Election, the errors outlined above were identified, and the process worked. Ballots were hand counted as allowed by Wyoming law. It is clear that Clerk Hadlock made many mistakes and exhibited a high degree of unprofessional and perhaps slipshod management of the election. Nonetheless, the Weston County Canvassing Board acted in accordance with its duties and reported corrected numbers on the timeline provided for in state law. There could be little doubt that these mistakes failed to change the affected races as one of the candidates was running unopposed and the other two candidates whose votes were miscounted were the only individuals on the ballot for the two county commissioner positions and so they were effectively running unopposed as well. Still, the system set up to discover, correct, and properly count votes worked here and as there are no complaints lodged against the conduct of the Weston County Canvassing Board, I have every certainty that the results certified by the County Canvassing Board are correct.
3. **Elected Official:** And last, but not least, Clerk Hadlock is an elected official in her own right. For me to override the decision of the people of Weston County and direct the Attorney General to proceed with an action to remove her from office, I must believe that her actions clearly rise to the level of misconduct or malfeasance. Certainly, Clerk Hadlock's actions would constitute simple negligence but we must account for the fact that people will make mistakes. I do not believe, however, that her actions rise to the level of gross negligence nor "willful negligence" as stated by the Secretary of State. Gross negligence requires that a person is indifferent and has little regard for the results of his or her action. Clerk Hadlock was not indifferent – incompetent perhaps – but certainly not indifferent. She tried to conduct the election properly. Unfortunately, she was poorly equipped and trained to perform the duties of her job and she failed to pay attention to detail and plan her schedule to meet the necessary requirements. "Willful negligence" is a step further and involves intentionally not acting even when a person is aware that their actions will cause injury or damage. As already stated, I cannot confirm any nefarious intent on the part of Clerk Hadlock to injure the electors of Weston County by manipulating the election results. Such an effort would have been pointless, as we have established. Thus, her actions do not appear to me to rise to the level of "willful negligence" either.

## V. Decision

In light of the information provided and the legal standards necessary for the removal of a county officer, I will not direct the Attorney General to commence an action to remove Weston County Clerk Becky Hadlock. The Attorney General would, in any event, be required to evaluate this case under the full light of due process and pertinent law and would have to make a clear finding of whether Clerk Hadlock committed misconduct or malfeasance. Although I recognize that Clerk Hadlock made many serious mistakes in the 2024 Weston County elections, her actions do not rise to the level of misconduct or malfeasance, as I understand the meaning of those terms in this situation. I do not believe there is a clear path to proving guilt.

The people of Weston County elected Clerk Hadlock with an understanding of the problems she encountered in her prior term. The sanctity of our elections is of utmost importance and the decisions of voters should not be casually cast aside in favor of a process in which only a few participate in putting forth the nomination to replace a removed officer without overwhelming and compelling evidence of misconduct or malfeasance. The decision of who should fill a county office is best made by the people of Weston County in the next election just a little over a year away. Preempting that privilege without a clear and obvious showing of willfulness or intentional acts rising to the level of misconduct or malfeasance is not justifiable. Such a showing has not been made in this case.



Mark Gordon  
Governor

MG:ba:kh

Encl. Copies of Complaints

**VERIFIED COMPLAINT  
PURSUANT TO W.S. § 18-3-902  
BY QUALIFIED ELECTORS OF WESTON COUNTY, STATE OF  
WYOMING, FOR REMOVAL OF COUNTY CLERK BECKY HADLOCK**

COME NOW the below signed complainants and for their verified complaint pursuant to W.S. § 18-3-902 on information and belief depose and say:

1. Complainants below signed are qualified electors of Weston County, State of Wyoming;
2. Complainants seek removal of Weston County Clerk Becky Hadlock for misconduct and/or malfeasance in office as evidenced by (but not limited to) her sustained and worrisome pattern of negligence, lack of competence, and failure to fulfill duties entrusted to her by law, to wit:
  - a. Clerk Hadlock has failed to administer elections effectively as evidenced by:
    - i. mishandling of election ballots in 2024 by ordering and then using multiple versions of ballots;
    - ii. improper testing of machines in both the 2024 primary and general elections by failing to comply multiple times with the requirements of W.S. § 22-11-104(b)(iii) ;
    - iii. failure in the 2020 (by recording the wrong winner) and the 2024 elections (undercount of 1289 votes) to ensure the accurate counting of votes leading to confusion and distrust among voters;
  - b. mistakes in administering elections in Weston County included:
    - i. in the 2020 election failing to initially report a full precinct's votes resulting in the clerk declaring the wrong candidate the winner;
    - ii. in the 2022 election failing to adequately notice in polling locations that a candidate had dropped out;
    - iii. in the 2024 election use of incorrect ballots necessitating the hand-recount of two races, resulting in the loss of public confidence in election results and voting machine accuracy,



VERIFICATION (2)

STATE OF WYOMING )

: ss. Newcastle

COUNTY OF WESTON )

I, Kenneth Hoffman, being first duly sworn, deposes and says that he/she is a Complainant in the above captioned matter, that he/she has read the foregoing Verified Complaint and that he/she verifies that the contents thereof are true to his/her own knowledge, except that as to those matters herein stated to be alleged on information and belief he/she states that he/she believes the same to be true.

Identified by:

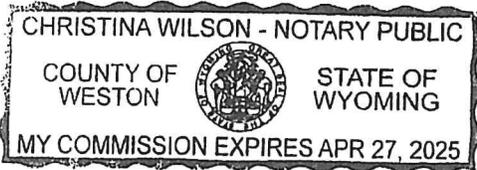
Signature: Christina Wilson  
Notary Public

My Commission Expires: 4/27/25

DATED this 18th day of December, 2024.

COMPLAINANT(2)

(Signature) Kenneth Hoffman  
Print Name: Kenneth Hoffman  
Address (physical): 55 Crestline Dr.  
Address (mail): - same as above -  
City/State/Zip: Newcastle, WY 82701  
Phone: (310) 766-0999  
Email: Lorrainehoffman.southbay@gmail.com



VERIFICATION (3)

STATE OF WYOMING )

: ss. Newcastle

COUNTY OF WESTON )

I, Dean Righthower, being first duly sworn, deposes and says that he/she is a Complainant in the above captioned matter, that he/she has read the foregoing Verified Complaint and that he/she verifies that the contents thereof are true to his/her own knowledge, except that as to those matters herein stated to be alleged on information and belief he/she states that he/she believes the same to be true.

Identified by:

Signature: Walter L. Sprague  
Notary Public

My Commission Expires: 02/03/2025

DATED this 15th day of December, 2024.



COMPLAINANT (3)

(Signature) Dean Righthower  
Print Name: Dean Righthower  
Address (physical): 240 Cowger Rd., Osage WY 82721





Identified by:

Signature: Walter L. Sprague  
Notary Public

My Commission Expires: 02/03/2025

DATED this 15 day of December, 2024.



COMPLAINANT (7):

(Signature) [Signature]  
Print Name: Joely Rightmower  
Address (physical): 248 Cowardin  
Address (mail): P.O. Box 107  
City/State/Zip: Osage WY 82723  
Phone: 4175295836  
Email: missesrightmower@gmail.com

VERIFICATION (8)

STATE OF WYOMING )

: ss. Newcastle

COUNTY OF WESTON )

I, Karen Drost, being first duly sworn, deposes and says that he/she is a Complainant in the above captioned matter, that he/she has read the foregoing Verified Complaint and that he/she verifies that the contents thereof are true to his/her own knowledge, except that as to those matters herein stated to be alleged on information and belief he/she states that he/she believes the same to be true.

Identified by:

Signature: Angela Lynn Holliday  
Notary Public

My Commission Expires: March 13, 2025

DATED this 16<sup>th</sup> day of December, 2024.

COMPLAINANT (8):

(Signature) K Drost  
Print Name: KAREN DROST  
Address (physical): 311 Silt Creek Road  
Address (mail): Same  
City/State/Zip: Newcastle, WY 82701  
Phone: 307-312-0768  
Email: Karidrost72@yahoo.com



**VERIFIED COMPLAINT  
PURSUANT TO W.S. § 18-3-902  
BY QUALIFIED ELECTORS OF WESTON COUNTY, STATE OF  
WYOMING, FOR REMOVAL OF COUNTY CLERK BECKY HADLOCK**

COME NOW the below signed complainants and for their verified complaint pursuant to W.S. § 18-3-902 on information and belief depose and say:

1. Complainants below signed are qualified electors of Weston County, State of Wyoming;
2. Complainants seek removal of Weston County Clerk Becky Hadlock for misconduct and/or malfeasance in office as evidenced by (but not limited to) her sustained and worrisome pattern of negligence, lack of competence, and failure to fulfill duties entrusted to her by law, to wit:
  - a. Clerk Hadlock has failed to administer elections effectively as evidenced by:
    - i. mishandling of election ballots in 2024 by ordering and then using multiple versions of ballots;
    - ii. improper testing of machines in both the 2024 primary and general elections in by failing to comply multiple times with the requirements of W.S. § 22-11-104(b)(iii) ;
    - iii. failure in the 2020 (by recording the wrong winner) and the 2024 elections (undercount of 1289 votes) to ensure the accurate counting of votes leading to confusion and distrust among voters;
  - b. mistakes in administering elections in Weston County included:
    - i. in the 2020 election failing to initially report a full precinct's votes resulting in her declaring the wrong candidate the winner;
    - ii. in the 2022 election failing to adequately notice in polling locations that a candidate had dropped out;
    - iii. in the 2024 election use of incorrect ballots necessitating the hand-recount of two races, resulting in the loss of public confidence in election results and voting machine accuracy.

3. Complainants, qualified electors of Weston County, State of Wyoming, have lost confidence in Clerk Hadlock's ability to fulfill the duties of the office of Weston County Clerk and fear the detrimental impact of her continuing in office on the efficient functioning of local government, on the trust citizens can place in local government and local government elections, and on the credibility of the clerk's reported election results.

WHEREFORE complainants pray that Weston County Clerk Becky Hadlock be removed from office in accordance with W.S. § 18-3-902.

VERIFICATION (1)

STATE OF WYOMING )  
 : ss.  
COUNTY OF WESTON )

I, Susan Love, being first duly sworn, deposes and says that he/she is a Complainant in the above captioned matter, that he/she has read the foregoing Verified Complaint and that he/she verifies that the contents thereof are true to his/her own knowledge, except that as to those matters herein stated to be alleged on information and belief he/she states that he/she believes the same to be true.

Identified by:

Signature: Ashten Faircloth  
Notary Public

My Commission Expires: 2/1/28

DATED this 10 day of January, 2024.

COMPLAINANT (9)

(Signature) [Signature]  
Print Name: Susan Love  
Address (physical): [Address]  
Address (mail): \_\_\_\_\_  
City/State/Zip: [City/State/Zip]  
Phone: [Phone]  
Email: [Email]

