## DRAFT ONLY NOT APPROVED FOR INTRODUCTION

SENATE FILE NO.

Property tax-acquisition value.

Sponsored by: Joint Revenue Interim Committee

## A BILL

for

1 AN ACT relating to ad valorem taxation; establishing a rebuttable presumption in favor of acquisition value for 2 3 the taxation of specified real property; clarifying the use, disclosure and confidentiality of sworn statements for 4 specified real property; providing definitions; making 5 conforming amendments; requiring rulemaking; and providing 6 7 for effective dates. 8 Be It Enacted by the Legislature of the State of Wyoming: 9

- 11 **Section 1.** W.S. 34-1-142(d) and by creating a new
- subsection (j), 39-11-101(a)(vi), (xvii)(intro) and (C), 12
- 39-11-102(c)(xv), (d)(i), 39-11-109(b)(iv), 39-13-102(n), 13

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1 39-13-103(b)(ii), (iii)(intro) and (C), (vi) through (viii)
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- 2 and by creating a new paragraph (xviii) and 39-13-109(b)(i)
- 3 are amended to read:

- 5 34-1-142. Instrument transferring title to real
- 6 property; procedure; exceptions; confidentiality.

7

- 8 (d) Except as provided in subsection (j) of this
- 9 section, the sworn statements shall be used by the county
- 10 assessors and the state board of equalization and the
- 11 department of revenue along with other statements filed
- 12 only as data in a collection of statistics which shall be
- 13 used collectively in determining sales-price ratios by
- 14 county. An individual statement shall not, by itself, be
- 15 used by the county assessor to adjust the assessed value of
- 16 any individual property.

- 18 (j) Sworn statements regarding real property taxable
- 19 under W.S. 39-13-103(b)(iii)(C) shall be available to a
- 20 county assessor, a county board of equalization, the
- 21 department of revenue and the state board of equalization
- 22 for purposes of determining the value of property for
- 23 purposes of property taxation. Nothing in this subsection

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shall waive the confidentiality requirements specified in
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 2
    subsection (e) of this section.
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4
        39-11-101. Definitions.
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 6
        (a) As used in this act unless otherwise specifically
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    provided:
8
             (vi) "Fair market value" means the amount in
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    cash, or terms reasonably equivalent to cash, a well
    informed buyer is justified in paying for a property and a
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12
    well informed seller is justified in accepting, assuming
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    neither party to the transaction is acting under undue
    compulsion, and assuming the property has been offered in
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15
    the open market for a reasonable time, except, fair market
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    value of agricultural land shall be determined as provided
    by W.S. 39-13-103(b)(x), fair market value of residential
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    real property shall be determined as provided in W.S.
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19
    39-13-103(b)(xviii) and fair market value of mine products
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    shall be determined as provided by W.S. 39-14-103(b),
    39-14-203(b), 39-14-303(b), 39-14-403(b), 39-14-503(b),
21
    39-14-603(b) and 39-14-703(b);
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1	(xvii) "Taxable value" means a percent of the
2	fair market value or other value required by law of
3	property in a particular class as follows:
4	
5	(C) All other property, real and personal,
6	including property valued and assessed under W.S.
7	39-13-102(m)(vi) and (ix), nine and one-half percent
8	(9.5%), provided that the value of residential real
9	property shall be determined as provided in W.S.
L O	39-13-103(b)(xviii).
L1	
L2	39-11-102. Administration; confidentiality;
L3	department of revenue.
L 4	
L5	(c) In addition to the other powers and duties
L6	imposed by law, the department shall:
L7	
L8	(xv) Prescribe the system of establishing the
L9	fair market value or other value required by law of all
20	property valued for property taxation to ensure that all
21	property within a class is uniformly valued. The county
22	assessor and the facilities of his office, together with
23	the deputy assessors and clerical assistants in each

1	county, at the direction of the department, shall give full
2	aid in the installation of the prescribed system in the
3	county. The county shall also furnish the necessary
4	supplies and records for installing the system;
5	
6	(d) The following shall be adopted in accordance with
7	the requirements and procedures of the Wyoming
8	Administrative Procedure Act:
9	
10	(i) Adoption of any manual, formula, method or
11	system to be used to determine the fair market value or
12	other value required by law of property for tax purposes;
13	
14	39-11-109. Taxpayer remedies.
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16	(b) Appeals. The following shall apply:
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18	(iv) In any appeal to the board authorized by
19	this section, the taxpayer may present any credible
20	evidence, including expert opinion testimony, to rebut the
21	presumption in favor of a valuation asserted by the
22	department. The rebuttable presumption in favor of a

valuation asserted by the department shall not apply to the

- 1 extent the rebuttable presumption conflicts with the
- 2 rebuttable presumption in W.S. 39-13-103(b)(xviii)(A)(III).
- 3 The board shall make specific findings and conclusions as
- 4 to the evidence presented.

6 39-13-102. Administration; confidentiality.

7

8 Following determination of the fair market value or other value required by law of property the department 9 10 shall notify the taxpayer by mail or, if offered by the department and upon request of the taxpayer, by electronic 11 12 transmission of the assessed value. The person assessed may 13 file written objections to the assessment with the board within thirty (30) days of the date of postmark or the date 14 15 electronic transmission, whichever is earlier, and of 16 appear before the board at a time specified by the board. 17 For purposes of this subsection, if a written objection is mailed or sent by electronic transmission by the person 18 19 it shall be deemed timely filed if it assessed, 20 postmarked or transmitted not later than thirty (30) days 21 after the mailing or electronic transmission of the 22 notification of the assessed value. The person assessed shall also file a copy of the written objections with the 23

- 1 county treasurer of the county in which the property is
- 2 located, who shall notify the county assessor and the board
- 3 of county commissioners, with an estimate of the tax amount
- 4 under appeal based upon the previous year's tax levy.

6 **39-13-103.** Imposition.

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8 (b) Basis of tax. The following shall apply:

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10 (ii) All taxable property shall be annually valued at its fair market value or other value required by 11 12 law. Except as otherwise provided by law for specific 13 property, the department shall prescribe by rule 14 regulation the appraisal methods and systems for 15 determining fair market value using generally accepted 16 appraisal standards. For tangible personal property, fair 17 market value shall be determined using valuation indexes 18 depreciation schedules prescribed by rule and and 19 regulation of the department. Once the tangible personal 20 property reaches the depreciation floor, the trending 21 factor shall remain constant for subsequent years until the property is removed from service. As 22 used in this

paragraph, "depreciation floor" means twenty percent (20%)

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of the reported installed cost of the property. As used in
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    this paragraph, "tangible personal property" excludes any
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    property that is valued under W.S. 39-13-102(m) and mobile
 4
    homes required to be titled under W.S. 31-2-501 through 31-
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    2-508;
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 7
              (iii) Beginning January 1, 1989, "Taxable value"
    means a percent of the fair market value or other value
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    required by law of property in a particular class as
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10
    follows:
11
                  (C) All other property, real and personal,
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    nine and one-half percent (9.5%), provided that the value
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    of residential real property shall be determined as
14
    provided in paragraph (xviii) of this subsection.
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              (vi) Each deputy county assessor upon completing
    the assessment of property within the district assigned to
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    him shall immediately deliver all books, records, schedules
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    and lists to the county assessor and make and subscribe the
    following oath: "I, ...., deputy assessor in and for
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    district No. ...., county of ...., State of Wyoming, do
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    solemnly swear (or affirm), that I have obtained from every
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1 person within the district, the lists and schedules 2 required by law, and have received the lists and schedules 3 according to law, from every person in the district; that I 4 have carefully examined each of the lists and schedules, and have revised and corrected the lists when necessary; 5 that I have to the best of my knowledge and ability valued 6 the property in the lists and schedules at its fair market 7 8 value or other value as required by law; that in no case 9 have I knowingly omitted to perform any duty required of me 10 by law and have not, in any way, connived at any evasion or violation of any of the requirements of law in relation to 11 12 the listing and valuation of property.";

13

14 (vii) The county assessor shall enter in books 15 furnished for that purpose, from the tax schedule, the 16 enumeration and fair market value or other value required 17 by law of all taxable property assessed by him or his deputies. The county assessor shall enter the names of 18 19 persons against whom property is assessed in the county 20 assessment roll in alphabetical order. On or before the 21 fourth Monday in April, or as soon thereafter as is 22 practicable, the county assessor shall send all assessment schedules to taxpayers by mail at their last known address 23

1 or, if offered by the county and upon request of the

2 taxpayer, by electronic transmission, and return the county

3 assessment roll enumerating the property and value assessed

4 by him or his deputies to the board of county commissioners

5 together with a list stating the assessed value of taxable

6 property within each school district, municipality or

7 special district in the county;

8

9 (viii) Every assessment schedule 10 taxpayer shall contain the property's estimated fair market value or other value required by law for the current and 11 12 previous year, or, productive value in the case 13 agricultural property. The schedule shall also contain the assessment ratio as provided by paragraph (b)(iii) of this 14 15 section for the taxable property, the amount of taxes 16 assessed on the taxable property from the previous year, an 17 estimate of the taxes which will be due and payable for the 18 current year based on the previous year's mill levies and, 19 if the property is a single family residential structure, 20 an estimate of the taxes that will be avoided if the property is eligible for the exemptions under W.S. 39-11-21 105(a)(xliii) and (xliv). The schedule shall contain a 22

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    statement of the process to contest assessments
                                                           as
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    prescribed by W.S. 39-13-109(b)(i);
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 4
             (xviii) The following shall apply to the
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    valuation of residential real property, as made subject to
    taxation in subparagraph (iii)(C) of this subsection:
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7
8
                       Beginning January 1, 2027, the fair
                  (A)
    market value of residential real property
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                                                    shall
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    determined as follows:
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12
                       (I) For any residential real property
    that was last acquired on or before December 31, 2019, the
13
    base year value for the residential real property shall be
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15
    equal to the fair market value of the property on January
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    1, 2019;
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18
                       (II) For any residential real property
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    that was last acquired between January 1, 2020 and December
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    31, 2026, the base year value for the residential real
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    property shall be equal to the fair market value of the
    property on January 1 of the year the property was last
22
23
    acquired;
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2	(III) For any residential real
3	property that is acquired on or after January 1, 2027,
4	there shall be a rebuttable presumption that the
5	acquisition value of the property is the fair market value
6	of the property. The acquisition value shall be used as the
7	base year value for the property, except as provided in
8	subdivision (IV) of this subparagraph;
9	
10	(IV) Notwithstanding subdivision (III)
11	of this subparagraph, for any residential real property
12	that is acquired on or after January 1, 2027, the fair
13	market value of the property on January 1 of the year the
14	property was acquired shall be used as the base year value
15	of the property if:
16	
17	(1) The presumption under
18	subdivision (III) of this subparagraph is rebutted by a
19	preponderance of the evidence showing that the acquisition
20	price paid to acquire the property was not at fair market
21	value because a party to the transaction was acting under
22	undue influence or the terms of the transaction were not

Τ	negotiated at arms-length between an informed buyer and
2	seller; or
3	
4	(2) The owner of the residential
5	real property does not submit information that is
6	sufficient to enable the assessor to establish the
7	acquisition value of the residential real property under
8	subdivision (III) of this subparagraph.
9	
10	(B) The base year value determined under
11	subparagraph (A) of this paragraph shall be annually
12	adjusted to determine the taxable value for that tax year
13	as follows:
14	
15	(I) The base year value shall be
16	adjusted by an inflation factor that compounds annually
17	each year beginning in the first year after the base year
18	value is determined under subparagraph (A) of this
19	paragraph. The inflation factor shall be the lesser of two
20	percent (2%) or the rate of the consumer price index or its
21	successor index of the United States department of labor,
22	bureau of labor statistics, for the applicable year;
22	

of the residential real property caused by new const or significant additions to the property. The value new construction or significant additions shall be the base year value of the residential real prope value of the new construction or significant a shall be determined by the construction costs. Actu may be submitted to determine construction costs. I costs are not submitted or if the construction cost represent fair market value because a party transaction was acting under undue influence or t of the transaction were not negotiated at arms-len construction costs shall be determined based on	1	(II) The base year value shall be
or significant additions to the property. The value new construction or significant additions shall be the base year value of the residential real prope value of the new construction or significant a shall be determined by the construction costs. Actu may be submitted to determine construction costs. I costs are not submitted or if the construction cost represent fair market value because a party transaction was acting under undue influence or t of the transaction were not negotiated at arms-len construction costs shall be determined based on construction costs in the state for the applicable	2	adjusted as necessary to account for increases in the value
new construction or significant additions shall be the base year value of the residential real prope value of the new construction or significant a shall be determined by the construction costs. Actu may be submitted to determine construction costs. I costs are not submitted or if the construction cost represent fair market value because a party transaction was acting under undue influence or t of the transaction were not negotiated at arms-len construction costs shall be determined based on construction costs in the state for the applicable	3	of the residential real property caused by new construction
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value of the new construction or significant at shall be determined by the construction costs. Actuse may be submitted to determine construction costs. In costs are not submitted or if the construction costs represent fair market value because a party transaction was acting under undue influence or to of the transaction were not negotiated at arms-lend construction costs shall be determined based on construction costs in the state for the applicable	5	new construction or significant additions shall be added to
8 shall be determined by the construction costs. Actu 9 may be submitted to determine construction costs. I 10 costs are not submitted or if the construction cost 11 represent fair market value because a party 12 transaction was acting under undue influence or t 13 of the transaction were not negotiated at arms-len 14 construction costs shall be determined based on 15 construction costs in the state for the applicable	6	the base year value of the residential real property. The
9 may be submitted to determine construction costs. I 10 costs are not submitted or if the construction cost 11 represent fair market value because a party 12 transaction was acting under undue influence or t 13 of the transaction were not negotiated at arms-len 14 construction costs shall be determined based on 15 construction costs in the state for the applicable	7	value of the new construction or significant additions
costs are not submitted or if the construction cost represent fair market value because a party transaction was acting under undue influence or t of the transaction were not negotiated at arms-len construction costs shall be determined based on construction costs in the state for the applicable	8	shall be determined by the construction costs. Actual costs
represent fair market value because a party transaction was acting under undue influence or t of the transaction were not negotiated at arms-len construction costs shall be determined based on construction costs in the state for the applicable	9	may be submitted to determine construction costs. If actual
transaction was acting under undue influence or too of the transaction were not negotiated at arms-lend construction costs shall be determined based on construction costs in the state for the applicable	10	costs are not submitted or if the construction costs do not
of the transaction were not negotiated at arms-length construction costs shall be determined based on construction costs in the state for the applicable	11	represent fair market value because a party to the
14 construction costs shall be determined based on 15 construction costs in the state for the applicable	12	transaction was acting under undue influence or the terms
15 construction costs in the state for the applicable	13	of the transaction were not negotiated at arms-length, the
	14	construction costs shall be determined based on average
16 for a comparable construction or addition.	15	construction costs in the state for the applicable tax year
	16	for a comparable construction or addition.

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(C) The amount determined pursuant to subparagraphs (A) and (B) of this paragraph shall be the taxable value of the residential real property until ownership of the property is transferred to a new person.

Each time residential real property is transferred to a new person, the property shall be valued as provided in

1	subparagraph (A) of this paragraph to determine the new
2	base year value of the property. The new base year value of
3	the property shall be subject to adjustment as provided in
4	subparagraph (B) of this paragraph;
5	
6	(D) The department shall adopt rules
7	necessary to implement this paragraph. The rules shall
8	<u>include:</u>
9	
10	(I) Rules regarding the documentation
11	and procedures required to establish acquisition value
12	under this paragraph;
13	
14	(II) Rules specifying how construction
15	costs are determined and reported;
16	
17	(III) Rules specifying how significant
18	additions to residential real property are determined and
19	reported.
20	
21	(E) As used in this paragraph:
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1 (I) "Acquisition value," as used in 2 this subparagraph, means the actual full amount paid or to 3 be paid to acquire residential real property; 4 (II) "Residential real property" means 5 real property improved by a dwelling designed to house not 6 7 more than four (4) families and includes any detached 8 garage owned by the owner of the dwelling and any associated residential land up to thirty-five (35) acres 9 10 where the dwelling is located if the land is owned by the 11 owner of the dwelling. The dwelling may include any type of residence including a single family home, an individual 12 condominium unit, a mobile home or a trailer if the 13 dwelling is used as a primary residence; 14 15 16 (III) "Significant addition" means any 17 construction of residential real property that adds habitable square feet to the residential real property and 18 19 includes construction where all or a portion of the 20 dwelling is demolished and reconstructed. "Significant addition" shall not include finishing an unfinished portion 21 of the existing dwelling; 22

1	(IV) "Transter" or "acquisition" of
2	residential real property does not include:
3	
4	(1) A transfer of property
5	between spouses or between a parent and the parent's child;
6	
7	(2) A transfer of property
8	pursuant to a court order including to effectuate a
9	settlement agreement or in compliance with a decree of
10	divorce or judicial separation;
11	
12	(3) A transfer of property to a
13	trust established for the benefit of the immediately
14	<pre>preceding owner;</pre>
15	
16	(4) A transfer of property to a
17	corporation, partnership or limited liability company if
18	the immediately preceding owner of the property is a
19	shareholder or owner of the corporation, partnership or
20	limited liability company;
21	

1	(5) A donation of residential
2	real property to a religious or charitable organization,
3	including a nonprofit organization;
4	
5	(6) Any other transfer of
6	property that the department determines by rule should not
7	be an acquisition of property due to the relationship of
8	the parties or other factors.
9	
10	39-13-109. Taxpayer remedies.
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12	(b) Appeals. The following shall apply:
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14	(i) Any person wishing to contest an assessment
15	of his property shall file not later than thirty (30) days
16	after the date of the assessment schedule properly sent
17	pursuant to W.S. 39-13-103(b)(vii), a statement with the
18	county assessor specifying the reasons why the assessment
19	is incorrect. For purposes of this paragraph, if a
20	statement of reasons is mailed or sent by electronic
21	transmission by the person assessed, it shall be deemed
22	timely filed if it is postmarked or transmitted not later
23	than thirty (30) days after the mailing or the electronic

1 transmission of the notification of the assessment 2 schedule. The county assessor shall provide a copy to the 3 county clerk as clerk of the county board of equalization. 4 The county assessor and the person contesting 5 assessment, or his agent, shall disclose witnesses and exchange information, evidence and documents relevant to 6 7 the appeal, including sales information from relevant 8 statements of consideration if requested, no later than 9 thirty (30) days prior to the scheduled county board of 10 equalization hearing. The assessor shall specifically 11 identify the sales information used to determine market value of the property under appeal. A county board of 12 may receive evidence relative 13 equalization to 14 assessment and may require the person assessed or his agent or attorney to appear before it, be examined and produce 15 16 any documents relating to the assessment. The appeal may be 17 dismissed if any person willfully neglects or refuses to attend a meeting of a county board of equalization and be 18 19 examined or answer any material question upon the board's 20 request. The state board of equalization shall adopt rules 21 to be followed by any county board of equalization when conducting appeals under this subsection. All hearings 22 shall be conducted in accordance with the rules adopted by 23

1 the state board of equalization. Each hearing shall be 2 recorded electronically or by a court reporter or a 3 qualified stenographer or transcriptionist. The taxpayer 4 may present any evidence that is relevant, material or not repetitious, including expert opinion testimony, to rebut 5 the presumption in favor of a valuation asserted by the 6 county assessor or related to the presumption in W.S. 7 39-13-103(b)(xviii)(A)(III). The county attorney or his 8 9 designee may represent the county board or the assessor, 10 but not both. The assessor may be represented by an 11 attorney and the board may hire a hearing officer. All 12 deliberations of the board shall be in public. The county board of equalization may affirm the assessor's valuation 13 or find in favor of the taxpayer and remand the case back 14 to the assessor. The board shall make specific written 15 16 findings and conclusions as to the evidence presented not 17 later than October 1 of each year;

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19 **Section 2.** The state board of equalization and the 20 department of revenue shall promulgate all rules necessary 21 to implement this act not later than January 1, 2027.

1	Section 3. This act shall be effective only upon
2	certification by the secretary of state that the electors
3	have adopted the amendment to the Wyoming constitution at
4	the 2026 general election provided in 2026 House Joint
5	Resolution 00XX.
6	
7	Section 4.
8	
9	(a) Except as otherwise provided in subsection (b) of
10	this section, this act is effective immediately upon
11	completion of all acts necessary for a bill to become law
12	as provided by Article 4, Section 8 of the Wyoming
13	Constitution.
14	
15	(b) Subject to section 3 of this act, section 1 of
16	this act is effective January 1, 2027.
17	
18	(END)