## DRAFT ONLY NOT APPROVED FOR INTRODUCTION

HOUSE BILL NO.

Local government funds-pooled equity investments.

Sponsored by: Select Committee on Capital Financing & Investments

## A BILL

## for

1 AN ACT relating to public funds; authorizing local governments to form a pool for purposes of investing local 2 government funds in equities; specifying requirements for 3 4 the establishment and operation of the local government 5 equity investment pool; establishing a board for the pool 6 investment advisory committee; and an providing 7 requirements for the board and committee; requiring reports; providing definitions; and providing for an 8 9 effective date.

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11 Be It Enacted by the Legislature of the State of Wyoming: 12

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1 \*\*\*\*\* 2 3 STAFF COMMENT 4 5 Under Article 16, Section 6(a)(ii)(C) of the Wyoming Constitution, this bill draft would require a 2/3 vote of б 7 each house voting separately to be enacted. The text of the provision follows: 8 9 Article 16, Section 6 Loan of credit; 10 donations prohibited; investment of funds; works 11 of internal 12 improvement. 13 14 Neither the state nor any county, city, township, (a) 15 town, school district, or any other political subdivision, 16 shall: 17 18 (ii) Subscribe to or become the owner of the 19 capital stock of any association or corporation, except 20 that: 21 22 (C) The legislature may provide by law for the investment of county, city, township, town, school 23 district, or any other political subdivision's funds in the 24 25 capital stock of any association or corporation and may 26 designate which of these funds may be invested. The legislature may prescribe different investment conditions 27 for each type and class of political subdivision and for 28 29 type of fund. Any legislation establishing or each increasing the percentage of any fund that may be invested 30 under this subparagraph shall be passed only by a two-31 32 thirds (2/3) vote of all the members of each of the two (2)33 houses voting separately. 34 35 36 \*\*\*\*\* 37 38 39 Section 1. W.S. 9-4-1401 through 9-4-1404 are created 40 to read: 41

1 ARTICLE 14 2 INVESTMENT OF LOCAL FUNDS 3 4 9-4-1401. Definitions. 5 (a) As used in this article: 6 7 8 (i) "Board" means the local government equity investment pool joint powers board formed under this 9 article; 10 11 (ii) "Investment advisory committee" means the 12 investment advisory committee created by W.S. 9-4-1404; 13 14 (iii) "Local government" means a county, city, 15 16 township, town, school district and any other political 17 subdivision; 18 (iv) "Political subdivision" means a special 19 20 district and any other local government entity of the 21 state; 22

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1 (v) "Pool" means the local government equity 2 investment pool. 3 4 \*\*\*\*\* 5 б STAFF COMMENT 7 The government entities listed in the definition of "local 8 government" are those listed in Article 16, 9 Section 6(a)(ii)(C) of the Wyoming Constitution. The definition of 10 11 "political subdivision" (which is not defined in the 12 Constitution) is based on Wyoming law. The Select Committee may wish to consider: (1) the scope of local governments 13 14 that may participate in the equity investment pool; and (2) 15 whether a definition of "political subdivision" is needed. 16 17 18 19 9-4-1402. Local government equity investment pool; 20 21 creation. 22 23 There is created the local government equity investment pool program to provide a mechanism for local governments 24 to pool funds for investment in equities, including stocks 25 of corporations. It is the intent of the legislature that 26 27 the local government equity investment pool shall be 28 operated by a joint powers board formed by local 29 governments participating in the pool and administered in accordance with the provisions of this article. 30

1 2 9-4-1403. Local government equity investment pool; 3 board; duties and powers. 4 5 \*\*\*\*\* б 7 STAFF COMMENT 8 Per the Select Committee's direction in June, the structure 9 of this bill draft is based on the structure for the Local 10 11 Government Liability Pool and Self-Insurance Program. 12 13 The statutes creating the Local Government Self-Insurance 14 Program board do not appear to outline or provide for: (1) the composition of the board or how the composition of the 15 16 board is determined; (2) the terms of board members; and 17 (3) required qualifications for board members. Rules of the 18 Local Government Liability Pool provide for the creation of 19 the board, terms, and composition. 20 21 Below is placeholder language for the local government 22 equity investment pool board to account for the need for 23 members to have financial expertise. The Select Committee 24 will need to consider whether to provide further 25 specificity for the board or whether that should be left to 26 rules that this board establishes. 27 As drafted, the board would be required to establish an 28 investment advisory committee (similar to the Investment 29 30 Funds Committee and the advisory committee in 25LSO-0125) 31 whose members would have financial expertise and would 32 advise the board on its investments in stocks and equities. 33 34 35 \*\*\*\*\* 36 37 (a) The board shall consist of a number of members as 38 determined by the local governments that participate in the

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pool. Board members shall serve terms as determined by the 1 2 participating local governments and shall include members 3 from the different types of local governments that 4 participate in the pool. 5 (b) The board shall: б 7 8 (i) Administer the pool; 9 10 (ii) Consult with and receive advice from the investment advisory committee created by W.S. 9-4-1404 and 11 12 in accordance with this article; 13 14 (iii) Establish assessments and fees for 15 participating local governments to operate the pool. 16 Assessments may be calculated as a percentage of investment 17 earnings from the pool and may be assessed from the pool's earnings, as determined by the board; 18 19 20 (iv) Apportion and collect assessments from each 21 participating local government; 22

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1 (v) Adopt rules governing the administration of 2 the pool. 3 4 (c) The board shall, in consultation with the 5 investment advisory committee: 6 7 (i) Establish procedures for the investment of the participating local governments' funds in appropriate 8 investment assets and classes, including equities and 9 10 stocks of corporations. Procedures established under this 11 paragraph shall provide: 12 (A) That any investments made under this 13 14 article shall be made with a person who: 15 16 (I) Is registered under the Investment 17 Advisor's Act of 1940, as amended, if the person is required to be registered by the terms of that act as 18 19 amended; 20 21 (II) Has and maintains at least one (1) 22 physical office in Wyoming. 23

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1 (B) That each of the pool's investments that are made in stocks and equities under this article shall be 2 3 for a duration of not less than five (5) years; 4 5 (C) That funds provided for investment by each participating local government shall not exceed the 6 7 amount specified in subsection (d) of this section; 8 9 monitoring, controlling, (D) For the 10 depositing and retaining of investments; 11 12 (E) For agreements to be made between the 13 pool and a person to invest the funds in appropriate 14 investment assets and classes, including stocks and equities, in accordance with this article; 15 16 17 implementing investment policy (F) For statements for the pool's investments developed under this 18 19 article and for ensuring that investments are made to 20 strive for the highest possible risk-adjusted total net 21 return consistent with an appropriate level of safety and liquidity; 22 23

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1 (G) For standards for competitive bidding to 2 be used to select a person or persons to invest the pool's 3 funds, in accordance with this article. 4 5 (ii) Establish a process by which participating local governments enter into an agreement with the board 6 7 for the investment of funds in the pool, including 8 agreements and requirements for: 9 10 (A) funds deposited How may be or 11 transferred to the pool; 12 13 (B) How funds may be withdrawn from the pool, including limitations on withdrawal and penalties to 14 15 be imposed on the local government for the early withdrawal 16 of funds from the pool; 17 18 (C) Ensuring that funds provided by 19 participating local governments may be invested to meet the 20 investment objectives specified in this article. 21 22 (iii) Establish procedures for the calculation 23 and disposition of earnings, including how earnings are

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apportioned to each participating local government and how 1 2 earnings are deposited with or transferred to each 3 participating local government, in accordance with the 4 requirements of subsection (f) of this section. 5 (d) Each local government participating in the pool б 7 shall only provide funds for investment in the pool that: 8 (i) Are in excess of XXX dollars more than the 9 local government's operating budget for the immediately 10 preceding fiscal year before the investments under this 11 12 section are made; or 13 14 (ii) Have been held in reserves by the local government for not less than XX years before being invested 15 16 under this section. 17 (e) The board 18 may deny а local government 19 participation in or may terminate a local government from 20 the program for: 21 22 (i) A failure to pay the assessments required

23 under this article;

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1 2 (ii) The early withdrawal of funds from the pool. 3 4 (f) Earnings on funds invested by the pool under this article shall be credited in accordance with the following: 5 б 7 (i) Interest, dividends and rents earned shall be credited not later than at the end of the second month 8 following each fiscal quarter; 9 10 11 (ii) Subject to paragraph (iii) of this 12 subsection, other realized earnings shall be credited as 13 soon as practicable after the end of the fiscal year but not later than ninety (90) days after the end of the fiscal 14 year in which the earnings were realized; 15 16 17 (iii) Any debit against the pool that exists as a result of realized investment losses from a prior year's 18 19 investments of the pool shall be paid before distributions 20 under paragraph (ii) of this subsection; 21 (iv) Subject to the requirements of paragraph 22 (iii) of this subsection, the board, in consultation with 23

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the investment advisory committee, may credit any earnings 1 at earlier times than provided in this subsection and in 2 3 may be advantageous for the pool's such amounts as 4 investment program and cash management. 5 6 9-4-1404. Local government equity investment pool; investment advisory committee. 7 8 9 \*\*\*\*\* 10 STAFF COMMENT 11 12 13 Most of the provisions of this section come from current 14 establishing and governing the Investment law Funds 15 Committee. The Select Committee will need to determine the 16 appropriate structure and requirements for this investment 17 advisory committee. 18 19 20 \*\*\*\*\* 21 22 (a) There is created the investment advisory committee 23 for the local government equity investment pool. The committee consists of seven (7) voting members appointed by 24 25 the board in accordance with this section. The designated 26 chief investment officer retained under W.S. 9-4-715(a) and 27 the chief investment officer of the Wyoming retirement 28 system shall be ex officio, nonvoting members of the 29 committee.

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(b) The seven (7) voting members shall serve a three 2 (3) year term. Three (3) voting members shall serve an 3 4 initial term of three (3) years, two (2) voting members shall serve an initial term of two (2) years and two (2) 5 voting members shall serve an initial term of one (1) year. б Voting members are eligible for reappointment. Terms of 7 appointment for voting members shall commence on March 1 of 8 the year of appointment. Any appointed voting member of the 9 10 committee may be removed by the board at any time or for 11 malfeasance or misconduct in office. If an appointed voting 12 position on the committee becomes vacant for any reason, the board shall, not later than sixty (60) days after the 13 position becomes vacant, appoint a member in accordance 14 15 with this section to fill the position for the remainder of 16 the unexpired term.

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18 (c) The investment advisory committee shall select a 19 chairman from among its members. The committee shall hold 20 not less than four (4) regularly scheduled meetings each 21 year. Special meetings may be called by the chairman and 22 shall be called by the chairman upon a written request 23 submitted by a majority of the voting members. All matters

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shall be decided by a majority vote of a quorum of the 1 2 voting members of the committee, except as otherwise 3 provided in this section. 4 (d) Each member of the board shall appoint one (1) 5 member to the investment advisory committee, except as б otherwise provided in this subsection. If the number of 7 8 board members exceeds seven (7), then the board shall select each member of the investment advisory committee by 9 10 a majority vote. If the number of board members is less 11 than seven (7), then: 12 (i) Each member of the board shall appoint one 13 14 (1) member to the investment advisory committee; and 15 16 (ii) The board shall by majority vote select the 17 remaining members of the investment advisory committee. 18

19 (e) No person shall be appointed to the investment 20 advisory committee unless the person has all of the 21 following qualifications:

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1 (i) less than Not (7) years of seven 2 institutional investment experience involved in the 3 management of a portfolio in excess of five hundred million 4 dollars (\$500,000,000.00); 5 (ii) A broad understanding of financial markets; б 7 8 (iii) Not been convicted of or has not pleaded 9 guilty or nolo contendere to a felony violation or been the 10 subject of any disciplinary action involving moral 11 turpitude; 12 (iv) No conflicts of interest that would lead to 13 a violation of W.S. 6-5-106, 6-5-118, 16-6-118 or other 14 15 comparable provision of law. 16 17 (f) The investment advisory committee shall: 18 19 (i) Develop, recommend and review investment 20 policies and procedures for the pool and recommend any 21 modifications as the committee deems appropriate to 22 maximize total net returns while protecting principal in a manner that strives for the highest possible risk-adjusted 23

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total net return consistent with an appropriate level of 1 liquidity and consideration of the unique 2 safety, 3 circumstances for the pool; 4 5 (ii) Consult with the board as required and as requested regarding the establishment and execution of б investment policies for the pool; 7 8 9 (iii) Report to the select committee on capital financing and investments not less than one (1) time each 10 year regarding the pool's investment policies, procedures, 11 12 authority and execution. 13 14 (g) Liability of the investment advisory committee members shall be governed by W.S. 1-23-107. 15 16 17 \*\*\*\*\* 18 19 STAFF COMMENT 20 Subsection (g) above is based on current law applying to 21 the Investment Funds Committee. The text of W.S. 1-23-107 22 23 is below: 24 25 1-23-107. Individual liability of members of governmental agencies. 26 27 (a) Notwithstanding W.S. 1-39-101 through 1-39-120, 28 29 the members of any governmental board, agency, council,

1 commission or governing body are not individually liable for any actions, inactions or omissions by the governmental 2 board, agency, council, commission or governing body. 3 4 5 (b) This section does not affect individual liability for intentional torts or illegal acts. 6 7 8 9 \*\*\*\*\* 10 11 Section 2. This act is effective July 1, 2025. 12 13 (END)