## HOUSE BILL NO. HB0223

Preventing strategic lawsuits against public participation.

Sponsored by: Representative(s) Ottman, Angelos, Bear,
Guggenmos, Hoeft, Lucas, McCann, Singh,
Smith, S, Wasserburger, Webb and Webber and
Senator(s) Pearson

## A BILL

for

- 1 AN ACT relating to civil procedure; providing immunity from
- 2 lawsuits based on the constitutional rights of freedom of
- 3 petition, expression or speech; specifying procedures and
- 4 limitations for lawsuits based on public participation;
- 5 specifying applicability; and providing for an effective
- 6 date.

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8 Be It Enacted by the Legislature of the State of Wyoming:

9

- 10 **Section 1**. W.S. 1-44-101 through 1-44-105 are created
- 11 to read:

12

- 13 CHAPTER 44
- 14 LAWSUITS AGAINST PUBLIC PARTICIPATION

23

purely private concern;

1 2 1-44-101. Short title; definitions; purposes. 3 4 (a) This act shall be known and may be cited as the "Wyoming Anti-SLAPP Act." 5 6 7 (b) As used in this act: 8 9 (i) "Strategic lawsuit" means a strategic 10 lawsuit against public participation; 11 12 (ii) "This act" means W.S. 1-44-101 through 13 1-44-105. 14 (c) The purposes of this act are to: 15 16 17 (i) Ensure full participation by persons in the robust discussion of issues in furtherance of 18 the 19 constitutional rights of freedom of petition, freedom of 20 speech and freedom of expression in connection with any matter of public concern. The concept of public concern 21

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shall be construed broadly, excluding only matters of

2 (ii) Recognize that litigation that hinders
3 those constitutional rights is disfavored and should be
4 resolved quickly with minimum cost to those exercising
5 those constitutional rights that are protected by the First
6 Amendment to the United States constitution and article 1,

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## 9 1-44-102. Strategic lawsuits; immunity; procedure.

section 20 of the Wyoming constitution.

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11 (a) All laws in this state shall be construed to 12 grant qualified immunity from suit, prosecution and civil liability for any person in any action, case, claim, 13 administrative proceeding, arbitration or other 14 process that impacts the person's constitutional rights 15 16 under the First Amendment to the United States 17 constitution.

18

19 (b) A person may invoke the qualified immunity
20 provided under subsection (a) of this section at any time.
21 For purposes of this section, the qualified immunity
22 provided under subsection (a) of this section may be waived
23 if a person substantially litigates the case beyond a

1 jurisdictional challenge before raising the immunity,

2 unless facts or circumstances are later discovered

3 demonstrating that the qualified immunity applies and the

4 facts were not available or reasonably discoverable by the

5 person earlier in the case.

6

(c) In any case or lawsuit in which a person asserts 7 8 that the claims, counterclaims, crossclaims or discovery 9 against a person are based, either in whole or in part, on 10 the person's exercise of the constitutional right of 11 petition, freedom of speech or freedom of expression in 12 connection with any matter of public concern under the 13 United States or Wyoming constitutions, the person may move to dismiss or otherwise dispose of the case or lawsuit as 14 15 expeditiously as possible based on the immunity provided in 16 subsection (a) of this section. For purposes of this

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subsection:

19 (i) A person may invoke the immunity by showing 20 that a claim, counterclaim or crossclaim is based on the 21 person's use of the rights afforded under the First 22 Amendment to the United States constitution or article 1,

23 section 20 of the Wyoming constitution;

2 (ii) The immunity may be invoked if a claim,

3 action, proceeding, counterclaim or crossclaim is based on

4 at least one (1) action in furtherance of those rights,

5 even if the claim, action, proceeding, counterclaim or

6 crossclaim is also based on actions not in furtherance of

7 those constitutional rights;

8

9 (iii) The immunity shall be afforded to a person

10 if the responding party:

11

12 (A) Fails to present evidence or

13 supportable allegations, sufficient as a matter of law to

14 establish a prima facie case regarding each element of the

15 claim to survive a motion to dismiss or a judgment on the

16 pleadings; or

17

18 (B) Has presented evidence or supportable

19 allegations establishing a prima facie case regarding each

20 element of the claim, but a moving party has established

21 that there is no genuine issue of material fact and the

22 moving party is entitled to judgment as a matter of law on

23 the claim, as if the court were evaluating a motion for

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- 2 (A) of this paragraph shall require the court to usurp the
- 3 role of the jury in evaluation of evidence or credibility
- 4 of evidence beyond what a court would do if evaluating a
- 5 motion to dismiss, a motion for judgment on the pleadings,
- 6 a motion for summary judgment or a motion for a directed
- 7 verdict. In all other respects, the right to trial by jury
- 8 will remain sacrosanct.

- 10 (d) Any denial of a motion to dismiss based on the
- 11 immunity provided under this section shall be immediately
- 12 appealable in accordance with the Wyoming Rules of
- 13 Appellate Procedure.

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- 15 (e) If a motion to dismiss is denied under this
- 16 section, a person may bring a counterclaim to assert the
- 17 immunity provided under this section. If the finder of fact
- 18 finds that the initial claim was without merit and had the
- 19 effect or intent of suppressing rights protected under the
- 20 First Amendment to the United States constitution or
- 21 article 1, section 20 of the Wyoming constitution, the
- 22 court shall award compensatory damages, all costs and
- 23 reasonable attorney fees to the counterclaimant.

2 (f) If a person successfully invokes the immunity

3 provided under this section, whether on a motion to dismiss

4 or at trial, the person shall be entitled to all costs and

5 reasonable attorney fees for defending the case. If an

6 immunity decision is appealed and the person invoking

7 immunity prevails on appeal, the person shall be entitled

8 to all costs and reasonable attorney fees incurred while

9 defending the appeal. For purposes of this subsection:

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11 (i) The state of Wyoming and its political

12 subdivisions shall be responsible for all damages, costs

13 and fees specified in this subsection, if the state or a

14 political subdivision is the plaintiff in the case;

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16 (ii) A person may only recover costs and fees

17 for claims for which immunity is granted if all claims or

18 counterclaims are not dismissed under this section.

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20 1-44-103. Strategic lawsuits; procedures.

21

22 (a) In federal courts and in foreign jurisdictions,

23 these procedural rules are severable from the immunity

- 1 established in W.S. 1-44-102. In Wyoming state courts and
- 2 wherever these rules are not in conflict with those of the
- 3 tribunal, if an action is brought against a person in
- 4 violation of the immunity from litigation, the person
- 5 against whom the action is brought may bring a special
- 6 motion to dismiss or a counterclaim, or both.

- 8 (b) A motion to dismiss based on the immunity
- 9 provided in W.S. 1-44-102 shall be filed not less than
- 10 seven (7) days after a notice of intent to file a motion to
- 11 dismiss is served on the opposing party.

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- 13 (c) Upon the filing of a motion to dismiss based on
- 14 the immunity provided in W.S. 1-44-102, the court shall:

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- 16 (i) Determine whether the moving party has
- 17 established by a preponderance of the evidence that the
- 18 claim is entitled to immunity under W.S. 1-44-102;

19

- 20 (ii) If the court determines that the moving
- 21 party has shown its entitlement to immunity, determine
- 22 whether the nonmoving party has demonstrated, with

1 sufficient evidence, a probability of prevailing on the

2 claim;

3

4 (iii) If the court determines that the nonmoving

5 party has established its burden under paragraph (ii) of

6 this subsection, ensure that the determination shall not:

7

8 (A) Be admitted into evidence at any

9 subsequent stage of the proceeding;

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11 (B) Affect the burden of proof that is

12 applied in the underlying action or proceeding.

13

14 (iv) Consider any evidence that may be material

15 in making the required determinations under this

16 subsection;

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18 (v) Except as otherwise provided in paragraph

19 (iv) of this subsection, stay all other actions and

20 activities in the case, including discovery and motions

21 pending a ruling by the court on the immunity motion and

22 the disposition of any appeal from the ruling on the

23 immunity motion;

2 (vi) Rule on the immunity motion not later than

3 thirty (30) business days after the motion is filed. The

4 deadline specified in this paragraph may be extended by a

5 showing of good cause.

6

7 (d) Upon a showing that information necessary to

8 support or oppose the motion to dismiss is in the

9 possession of another person and is not reasonably

10 available without discovery, the court shall allow limited

11 discovery for purposes of obtaining that information. For

12 purposes of this subsection:

13

14 (i) A separate motion shall be filed to seek

15 limited discovery under this subsection and must be

16 accompanied by an affidavit signed under penalty of

17 perjury;

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19 (ii) The motion for limited discovery shall

20 include, with specificity, the discovery requested, the

21 reason the discovery is necessary and why the information

22 cannot be obtained in any other way;

1 (iii) If the motion lacks specificity, the

2 motion shall be denied, and the nonmoving party shall be

3 entitled to reasonable attorney fees for responding to the

4 motion;

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6 (iv) Before bringing a motion for limited

7 discovery under this subsection, the moving party shall

8 meet and confer with the opposing party to resolve the

9 matter without a motion. If the nonmoving party has

10 unreasonably declined to agree to the discovery, the moving

11 party shall be entitled to reasonable attorney fees

12 incurred by bringing the motion.

13

14 (e) If the court dismisses an action under a motion

15 to dismiss based on the immunity provided in W.S. 1-44-102,

16 the dismissal shall be treated as an adjudication on the

17 merits.

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19 (f) If the plaintiff in a strategic lawsuit moves to

20 dismiss the action or files notice of intent to dismiss the

21 action, or if the plaintiff seeks to amend the complaint,

22 after a motion to dismiss based on the immunity provided in

23 W.S. 1-44-102 is filed:

2 (i) The plaintiff's motion to dismiss or notice

3 shall function as an admission that the immunity motion is

4 meritorious, and the court shall grant the immunity motion;

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6 (ii) The plaintiff's motion to amend shall

7 function as an admission that the immunity motion is

8 meritorious as to any claims that the motion to amend would

9 remove.

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11 (g) The court may modify any deadlines under this

12 section if necessary to serve the interests of justice.

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14 1-44-104. Strategic participation lawsuits; separate

15 actions and counterclaims.

16

17 (a) If any claim, action, administrative proceeding,

18 arbitration or any similar process is brought as a

19 strategic lawsuit against a person, the person may invoke

20 the immunity provided in W.S. 1-44-102 through a separate

21 action or counterclaim. For purposes of this section, a

22 person may bring a separate action after conclusion of the

23 strategic lawsuit.

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2 (b) If a strategic lawsuit is brought against a
3 person and the person successfully invokes immunity under
4 this chapter, the person may bring a separate action to
5 recover costs and attorney fees that are not awarded by the
6 court in accordance with this chapter. For purposes of this

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subsection:

9 (i) A person shall prevail in an action brought
10 under this subsection if the strategic lawsuit was without
11 merit and had the effect or intent of suppressing rights
12 provided under the First Amendment to the United States
13 constitution;

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15 (ii) Upon prevailing in an action under this
16 subsection, a person shall be entitled to statutory damages
17 of not less than ten thousand dollars (\$10,000.00),
18 compensatory damages, reasonable attorney fees and costs.

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20 (c) A person who is a Wyoming citizen shall have a 21 cause of action if the person is subject to a strategic 22 lawsuit in another jurisdiction, the other jurisdiction 23 declines to apply the immunity provided in this chapter and 1 the person prevails in the strategic lawsuit. To prevail in

2 a cause of action under this section:

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4 (i) The strategic lawsuit would have been

5 subject to this chapter if brought in Wyoming;

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7 (ii) The person attempted to invoke the immunity

8 provided in this chapter, but the other jurisdiction

9 declined to apply the immunity;

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11 (iii) The person prevailed in that foreign

12 action, including a dismissal without prejudice or a

13 dismissal for a lack of jurisdiction;

14

15 (iv) The person gave the plaintiff in the

16 strategic lawsuit notice, in writing, that if the person

17 prevailed in the plaintiff's strategic lawsuit, the person

18 would be entitled to bring a cause of action in Wyoming

19 under this subsection.

20

21 (d) A person who prevails in a cause of action

22 brought under subsection (c) of this section shall be

23 entitled to:

2 (i) Statutory damages of not less than ten

3 thousand dollars (\$10,000.00) and not more than one hundred

4 thousand dollars (\$100,000.00);

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6 (ii) Damages in an amount equal to the actual

7 costs and reasonable attorney fees incurred in the foreign

8 action incurred after providing notice specified in

9 paragraph (c)(iv) of this section;

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11 (iii) All costs and reasonable attorney fees

12 incurred in the cause of action brought under subsection

13 (c) of this section;

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15 (iv) Any other compensatory damages that the

16 court deems appropriate.

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18 1-44-105. Applicability.

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20 This chapter shall apply to all actions pending in the

21 state of Wyoming on July 1, 2025 and, to the fullest extent

22 permissible, to all actions pending in federal courts and

23 foreign jurisdictions.

2025