## HOUSE BILL NO. HB0055

State budgeting and reserves-account repeal.

Sponsored by: Select Committee on Capital Financing & Investments

## A BILL

for

1 AN ACT relating to public funds; repealing accounts and 2 subaccounts as specified; amending appropriations, loan authority, distributions and transfers of funds 3 as 4 specified; removing encumbrances from specified accounts; 5 eliminating specified guarantees from accounts; providing 6 for the distribution of excess funds as specified; 7 providing for the transfer from and the reversion of funds from repealed accounts and subaccounts; making conforming 8

amendments; repealing obsolete language; requiring reports;

11

10

9

12 Be It Enacted by the Legislature of the State of Wyoming:

and providing for an effective date.

13

14 **Section 1.** W.S. 9-1-507(j)(i), 9-2-1012(e) and by

15 creating a new subsection (j), 9-2-1013(d)(ii), (iii)(B),

1

HB0055

```
1 (iv) and (vi), 9-4-220.1, 9-4-601(d)(intro), (iv), (vii)
```

- 2 and (ix), 9-4-719(q)(i), 21-16-720(b), 35-1-1002(a)(vi),
- 3 35-11-528(e), 35-11-529(a) and (b), 39-14-801(d)(intro) and
- 4 39-19-111(a)(intro) are amended to read:

- 6 9-1-507. Examination of books of state institutions,
- 7 agencies and certain districts and entities; independent
- 8 audit authorized; guidelines.

9

- 10 (j) The director of the department of audit shall
- 11 certify:

- 13 (i) To the state treasurer and state auditor by
- 14 October 5 of each year, a list of counties, cities and
- 15 towns that failed to comply with paragraph (a)(vii) of this
- 16 section. The state treasurer shall withhold the annual
- 17 distribution, which that would otherwise be made under W.S.
- $18 \quad 9 2 1014.1, \quad 9 2 1013(d)(vi)$  to any county, city or town
- 19 failing to comply with paragraph (a)(vii) of this section.
- 20 The withheld distribution shall be retained in the budget
- 21 reserve account until the director of the department of
- 22 audit certifies that the county, city or town has filed the
- 23 required report. The state auditor shall immediately notify

all state agencies and boards of every county, city or town 1 2 that failed to comply with paragraph (a)(vii) of this 3 section. Upon receipt of notification by the state auditor 4 pursuant to this paragraph, a state agency or board shall 5 withhold state grant and loan payments to every noncompliant county, city or town for the period after 6 October 15 until further notice from the state auditor that 7 8 a noncompliant county, city or town has come into 9 compliance with paragraph (a)(vii) of this section. The 10 department of audit shall certify to the state auditor when 11 a county, city or town comes into compliance with paragraph 12 (a)(vii) of this section. The state auditor shall immediately notify all state agencies and boards of every 13 county, city or town that has come into compliance with 14 paragraph (a)(vii) of this section. Any withheld state 15 16 grant or loan payments shall be retained by the state 17 agency or board in the account from which the disbursement would be made until the state agency or board receives 18 19 notification from the state auditor that the county, city 20 or town is in compliance with paragraph (a)(vii) of this 21 section, or as otherwise provided by law;

22

9-2-1012. Duties of the department; transmittal of standard budget and manual; return of completed exception and expanded budgets; submission to governor; disposition of excess general fund appropriations; disposition of remaining general funds; submission of selected budget information to joint appropriations committee.

7

8 preparing the overall state (e) budget including 9 distribution to the legislature, 10 supplemental, budget shortfall or other emergency changes 11 to the budget, the governor shall recommend to 12 legislature that not less than five percent (5%) of estimated general fund receipts for the next biennial 13 14 budget period shall be appropriated from maintained in the 15 general fund to the budget as a reserve account within the 16 earmarked fund. This appropriation shall be in addition to 17 any fund balance within the budget reserve account. At the end of each biennial budget period, general fund 18 19 appropriations for the biennium in excess of expenditures 20 including encumbrances during the biennium, as identified 21 by the state auditor in accordance with the provisions of W.S. 9-2-1008 and 9-4-207, shall be transferred into the 22 23 budget reserve account. All funds in the budget reserve

4

1 account shall be invested by the state treasurer and 2 earnings therefrom shall be credited into the general fund. 3 Appropriations to the account shall not lapse at the end of 4 any fiscal period. Expenditures from the budget reserve 5 account shall be by legislative appropriation only amount. This general fund reserve amount request shall be separate 6 from all other requests for appropriations during the 7 8 biennial budget period for which it is recommended. Subject 9 to accrual accounting principles, any unappropriated, 10 unexpended and unobligated funds in the general fund on 11 June 30 in the last year of each biennial budget period in excess of the general fund reserve amount recommended under 12 this subsection shall be transferred to the legislative 13 stabilization reserve account. 14 15 16 (j) At the end of fiscal year 2028 and the end of 17 each succeeding fiscal biennium and subject to accrual accounting principles, the state auditor shall transfer the 18 19 unobligated, unencumbered fund balance as defined in W.S. 20 9-2-1002(a)(xxii) of the general fund in excess of the 21 amount specified in subsection (e) of this section under 22 the governor's budget request for that fiscal biennium to

the legislative stabilization reserve account.

9-2-1013. State budget; distribution of copies to

3 legislators; copies and reports of authorizations;

4 interfund loans.

5

6 (d) In addition to the items contained in subsection

7 (a) of this section and notwithstanding any other

8 recommendations made by the governor, the state budget

9 shall also include the governor's recommendations for

10 appropriations for the ensuing two (2) years, or if a

11 supplemental budget request, the remainder of the budget

12 period, subject to the following:

13

23

14 (ii) The total recommended appropriations under this subsection for any two (2) fiscal year budget period 15 16 shall not exceed the total estimated revenues for that two 17 (2) year period. The total estimated revenues computed under this paragraph shall not include increases 18 in existing revenue sources which would be available to the 19 20 state only after enactment of legislation in addition to 21 existing law, but shall include the unencumbered balances 22 in all other accounts in all other expendable funds subject

to this section, and as further provided herein, as those

6

1 identified in accordance with funds are standards 2 promulgated by the governmental accounting standards board, 3 but specifically excluding pension funds, nonexpendable 4 trust funds, debt service funds and intragovernmental funds, that would be available for that budget period. 5 6 Funds within the permanent Wyoming mineral trust fund reserve account created under W.S. 9-4-719(b), funds within 7 8 the common school permanent fund reserve account created 9 under W.S. 9-4-719(f), funds within the legislative 10 stabilization reserve account in excess of the limitation under subparagraph (iii)(C) of this section, or funds 11 12 within five percent (5%) of estimated subsection and the general fund receipts for the next biennium to be 13 14 appropriated to the budget reserve account as required 15 amount specified by W.S. 9-2-1012(e) shall not be included 16 in total estimated revenues computed under this paragraph. Funds from a contingent appropriation shall not be included 17 as an estimated source of revenue or funds available unless 18 19 those funds previously had been authorized to be expended 20 within the fiscal period covering the budget period of the 21 recommendation;

22

| 1  | (111) The total recommended appropriations under            |
|----|---|
| 2  | this subsection shall not include any of the following:     |
| 3  |   |
| 4  | (B) The transfer of funds from an account                   |
| 5  | to another account: except transfers from the budget        |
| 6  | reserve account;  |
| 7  |   |
| 8  | (iv) As used in this subsection,                            |
| 9  | "appropriations" include any of the following:              |
| 10 |   |
| 11 | (A) Specific legislative authorization to                   |
| 12 | expend state revenues contained in a budget bill that is    |
| 13 | enacted into law:   |
| 14 |   |
| 15 | (B) An amount to be expended from an                        |
| 16 | account which does not require additional specific          |
| 17 | legislative authorization: , the transfer of funds from the |
| 18 | budget reserve account to another account or                |
| 19 |   |
| 20 | (C) A specific statutory distribution of a                  |
| 21 | revenue source.÷  |
| 22 |   |

1 (vi) Nothing in this subsection prevents the 2 governor from recommending an additional, alternative 3 budget without the limitations specified in this subsection 4 or from including recommendations for additional funding for state agencies that receive federal mineral royalties 5 or severance tax distributions and for local governments 6 from federal mineral royalties or severance tax 7 8 distributions under W.S. 9-4-601(d)(iv) and 39-14-801(d), subject to the following: 9 10 11 the extent the legislature (A) To 12 appropriates funds under this section from the general fund for local governments, the appropriation shall comply with 13 and be subject to the following: 14 15 16 (I) The amount appropriated to local 17 governments shall not exceed the amount available under this paragraph, less appropriations under this paragraph to 18 19 state agencies; 20 21 (II) A total amount shall be annually 22 appropriated to the state treasurer to be distributed to all local governments as follows: 23

| 1  |   |
|----|---|
| 2  | (1) Thirty percent (30%) to                                 |
| 3  | counties, in the proportion which the population of the     |
| 4  | county bears to total state population;                     |
| 5  |   |
| 6  | (2) Seventy percent (70%) to                                |
| 7  | cities and towns, each city and town to receive an amount   |
| 8  | in the proportion which the population of the city or town  |
| 9  | bears to the population of all cities and towns in Wyoming. |
| 10 |   |
| 11 | (III) The distributions to local                            |
| 12 | governments under this paragraph shall be made by the state |
| 13 | treasurer no later than October 15, of the fiscal year next |
| 14 | following the fiscal year for which the appropriation is    |
| 15 | made. The distributions shall be from revenues actually     |
| 16 | recognized in the fiscal year for which the appropriation   |
| 17 | is made. Any interest earned on invested funds allocated to |
| 18 | local governments under this paragraph shall be retained in |
| 19 | the general fund as a reserve amount.                       |
| 20 |   |
| 21 | (B) To the extent that actual recognized                    |
| 22 | revenues are less than the estimated deposits referenced in |
| 23 | this paragraph:   |

10 HB0055

| 1  |   |
|----|---|
| 2  | (I) The distribution of any                                 |
| 3  | appropriation to local governments under this section shall |
| 4  | be reduced by a pro rata amount; and                        |
| 5  |   |
| 6  | (II) The state auditor shall reduce                         |
| 7  | the spending authority of any state agency receiving an     |
| 8  | appropriation under this section by a pro rata amount.      |
| 9  |   |
| 10 | (C) As used in this paragraph:                              |
| 11 |   |
| 12 | (I) "Local government" means any                            |
| 13 | <pre>county or municipality;</pre>                          |
| 14 |   |
| 15 | (II) "State agency" means the                               |
| 16 | department of transportation, the University of Wyoming and |
| 17 | the water development office.                               |
| 18 |   |
| 19 | 9-4-220.1. Wyoming state penitentiary capital               |
| 20 | construction account; funds transferred to the account.     |
| 21 |   |
| 22 | (a) There is created the Wyoming state penitentiary         |
| 23 | capital construction account. within the strategic          |
|    |   |

HB0055

19

20

21

22

2 Funds in the account shall only be expended upon 3 legislative appropriation. Through the fiscal year ending 4 June 30, 2034, all funds within the account shall be invested in the pool A investment account by the state 5 treasurer pursuant to W.S. 9-4-715(p). Thereafter, all 6 funds within the account shall be invested as determined by 7 8 the state treasurer. All investment earnings from the 9 account shall be credited to the account. For purposes of accounting and investing only, the Wyoming state 10 11 penitentiary capital construction account shall be treated 12 as a separate account from the strategic investments and 13 projects account. 14 (b) Beginning on June 30, <del>2021</del> 2027 for fiscal year 15 16 2021—2027 and June 30 of each fiscal year thereafter as 17 provided in this subsection, the state treasurer shall transfer ten million dollars (\$10,000,000.00), or as much 18

thereof as is available, from any unobligated funds within

the strategic investments and projects account general fund

to the Wyoming state penitentiary capital construction

account. The state treasurer shall cease transferring funds

investments and projects account created by W.S. 9-4-220.

to the Wyoming state penitentiary capital construction

1

```
2
    account pursuant to this subsection on July 1, 2038.
 3
         9-4-601. Distribution and use; funds, accounts,
 4
    cities and towns benefited; exception for bonus payments.
 5
 6
         (d) Except as provided in subsections (k), (m) and
 7
    (n) of this section, Any revenue received under subsection
 8
    (a) of this section in excess of two hundred million
9
10
    dollars ($200,000,000.00) shall be distributed as follows:
11
12
              (iv) Subject to paragraphs (vii) and (ix) of
    this subsection, two-thirds (2/3) to the budget reserve
13
14
    account general fund;
15
16
             (vii) From the amounts that would otherwise be
```

21 provided by W.S.

provided by W.S. 9-4-1003(d), but in no event more than

distributed to the budget reserve account general fund

under paragraph (iv) of this subsection and paragraphs

(k)(ii), (m)(ii) and (n)(ii) of this section, amounts

necessary to make the required revenue bond payments as

22 eighteen million dollars (\$18,000,000.00) annually;

23

17

18

19

| 1  | (ix) For the period beginning July 1, 2019 and                       |
|----|--|
| 2  | ending June 30, 2049, from the amounts that would otherwise          |
| 3  | be distributed to the <del>budget reserve account general fund</del> |
| 4  | under paragraph (iv) of this subsection, the first eight             |
| 5  | million dollars (\$8,000,000.00) shall be distributed to a           |
| 6  | separate account for the University of Wyoming. These                |
| 7  | funds are continuously appropriated to the university upon           |
| 8  | deposit to the account. The University of Wyoming shall              |
| 9  | reduce its standard budget request for the 2021-2022                 |
| 10 | biennium by an amount equal to the maximum amount of funds           |
| 11 | authorized to be deposited under this paragraph. The                 |
| 12 | University of Wyoming shall acknowledge this reduction of            |
| 13 | its 2021-2022 budget request pursuant to this paragraph in           |
| 14 | each standard budget request submitted to the governor's             |
| 15 | office through June 30, 2048.  |
|    |  |

17 9-4-719. Investment earnings spending policy

18 permanent funds.

19

(q) The earnings from the permanent Wyoming mineral trust fund under W.S. 9-4-204(u)(iii) during each fiscal year beginning July 1, 2016, which are less than the spending policy established in subsection (d) of this

| 1  | section are appropriated from the general rund subject to            |
|----|--|
| 2  | subsection (s) of this section and the following:                    |
| 3  |  |
| 4  | (i) Any earnings in excess of two and one-half                       |
| 5  | percent (2.5%) of the previous five (5) year average market          |
| 6  | value of the trust fund, calculated from the first day of            |
| 7  | the fiscal year and less than or equal to the spending               |
| 8  | policy amount specified in subsection (d) of this section            |
| 9  | shall be credited to the legislative stabilization reserve           |
| 10 | account: created by W.S. 9-4-219 and the strategic                   |
| 11 | investments and projects account created by W.S. 9-4-220 in          |
| 12 | equal amounts;   |
| 13 |  |
| 14 | 21-16-720. Annual report and budget.                                 |
| 15 |  |
| 16 | (b) The authority shall submit its budget for review                 |
| 17 | as provided by W.S. 9-2-1010 through $\frac{9-2-1014.1}{9-2-1014}$ . |
| 18 |  |
| 19 | 35-1-1002. Definitions.  |
| 20 |  |
| 21 | (a) As used in this article:   |
| 22 |  |

1 (vi) "Unobligated," for purposes of W.S.

2 35-1-1003(b), and (d), means no commitment meeting the

3 requirements of subparagraph (iii)(B) of this subsection

4 was received prior to June 30, 2012.

5

35-11-528. Municipal solid waste facilities cease and transfer program created; criteria for grants and loans; loan terms; availability of other state funding sources.

9

10 (e) Loans may be made under the program at zero interest rate, up to an annual interest rate equal to the 11 12 average prime interest rate as determined in accordance 13 with this subsection. Loans provided under the program shall be adequately collateralized as determined by the 14 15 state loan and investment board. Principal and interest 16 payments shall be deposited in the budget reserve account 17 general fund. The state loan and investment board shall 18 establish interest rates to be charged for loans under the 19 program, but the interest rate shall not exceed an annual 20 interest rate equal to the average prime interest rate as 21 determined by the state treasurer. To determine the 22 average prime interest rate, the state treasurer shall 23 average the prime interest rate for at least seventy-five

1 percent (75%) of the thirty (30) largest banks in the

2 United States. The interest rate shall be adjusted on

3 January 1 of each year. Interest rates shall be

4 established in recognition of the repayment abilities and

5 needs of the local municipal solid waste facility operator

6 eligible for loans under the program. The state loan and

7 investment board shall establish loan amortization

8 schedules, terms and conditions for each loan approved

9 based on an applicant's need, financial condition of the

10 landfill operator or the entity responsible for solid waste

11 funding, the projected life of the transfer facility and

12 the ability of that entity to repay the loan in a timely

13 manner.

14

35-11-529. Municipal solid waste facilities cease and

16 transfer accounts created; authorized expenditures from the

17 accounts.

18

19 (a) There is created the municipal solid waste cease

20 and transfer grant account. Monies from the account shall

21 be awarded for grants to fund approved activities pursuant

22 to W.S. 35-11-528. Interest earned by this account shall

23 be deposited in the budget reserve account general fund.

- 1 Notwithstanding W.S. 9-2-1008, 9-2-1012(e) and 9-4-207(a),
- 2 funds deposited in this account shall not revert without
- 3 further action of the legislature.

- 5 (b) There is created the municipal solid waste cease
- 6 and transfer loan account. Monies from the account shall
- 7 be awarded for loans to fund approved activities pursuant
- 8 to W.S. 35-11-528. Interest earned by this account shall
- 9 be deposited in the budget reserve account general fund.
- 10 Notwithstanding W.S. 9-2-1008, 9-2-1012(e) and 9-4-207(a),
- 11 funds deposited in this account shall not revert without
- 12 further action of the legislature.

13

- 39-14-801. Severance tax distributions; distribution
- 15 account created; formula.

- 17 (d) After making distributions pursuant to
- 18 subsections (b), (c), (f) and (j) of this section,
- 19 distributions under subsection (e) of this section shall be
- 20 made from the severance tax distribution account. The
- 21 amount of distributions under subsection (e) of this
- 22 section shall not exceed one hundred fifty-five million
- 23 dollars (\$155,000,000.00) in any fiscal year. To the extent

- 1 that distributions under subsection (e) of this section
- 2 would exceed that amount in any fiscal year, except as
- 3 provided in subsections (g), (h) and (k) of this section,
- 4 the excess shall be credited to the general fund.

6 **39-19-111.** Distribution.

7

- 8 (a) All money collected under W.S. 39-19-101 through
- 9 39-19-111 shall be credited as follows: to the general
- 10 fund.

11

- 12 **Section 2.** W.S. 9-2-102(a)(iii), as amended by 2023
- 13 Wyoming Session Laws, Chapter 1, Section 1, is amended to
- 14 read:

15

- 16 9-2-102. Department of health; duties and
- 17 responsibilities; state grants.

- 19 (a) The department of health is the state mental
- 20 health authority, the developmental disabilities authority
- 21 and the substance abuse authority. The department through
- 22 its divisions has the following duties and responsibilities
- 23 to:

2 (iii) Establish minimum standards and approve 3 policies and procedures for the establishment and operation 4 community-based mental health, substance abuse 5 disabilities developmental programs receiving state support. The department through its mental health division 6 and its substance abuse division shall annually withhold 7 not less than five percent (5%) of all amounts provided in 8 9 each contract with a community-based mental health or 10 substance abuse program or provider and shall not release 11 the funds withheld to the individual program or provider 12 until the respective division and the individual program or 13 provider enter into a written agreement that provides for 14 performance and outcome measures. If the respective 15 division and an individual program or provider do not enter 16 into a mutually agreed upon set of performance and outcome 17 measures, the funds withheld under this paragraph shall revert to the budget reserve account general fund at the 18 19 end of the biennium in which the funds were withheld;

- Section 3. W.S. 9-2-1014.1, 9-4-601(k), (m) and (n),
- $22 \quad 9-4-719(b)(i), \quad 35-1-1003(d), \quad 39-14-801(d)(i), \quad (ii), \quad (g),$
- 23 (h) and (k) and 39-19-111(a)(i) and (ii) are repealed.

2 Section 4. W.S. 9-4-220, as amended by 2023 Wyoming

3 Session Laws, Chapter 175, is repealed.

4

5 **Section 5.** The budget reserve account and the

6 strategic investments and projects account are repealed.

7

8 Section 6.

9

10 (a) On July 1, 2026, all funds in the strategic 11 investments and projects account shall be transferred by 12 the state auditor to the general fund. Any unexpended funds that have been appropriated or obligated from the strategic 13 investments and projects account prior to July 1, 2026 14 15 shall be paid from the general fund. Any funds that are 16 directed to revert by law to the accounts and subaccounts 17 specified in this subsection shall revert to the general 18 fund. All accrued revenues that would otherwise be 19 deposited in the strategic investments and projects account 20 shall be deposited in the general fund.

21

22 (b) On July 1, 2026, all funds in the budget reserve 23 account shall be transferred by the state auditor to the

21 HB0055

1 general fund. Any unexpended funds that have been

2 appropriated or obligated from the budget reserve account

3 prior to July 1, 2026 shall be paid from the general fund.

4 Any funds that are directed to revert by law to the budget

5 reserve account shall revert to the general fund. All

6 accrued revenues that would otherwise be deposited in the

7 budget reserve account shall be deposited in the general

8 fund.

9

10 Section 7. Not later than October 1, 2026, the state

11 auditor shall report to the joint appropriations committee

12 on the amounts transferred under section 6 of this act.

13

14 Section 8. This act is effective July 1, 2026.

15

16 (END)