HOUSE BILL NO. HB0078

School finance-amendments.

Sponsored by: Joint Education Interim Committee

A BILL

for

1 AN ACT relating to public schools; continuing special 2 education reimbursement-based funding subject to specified modifications; imposing additional subject and grade level 3 4 requirements upon statewide student assessments; establishing a statewide design team for education 5 6 accountability; continuing funding model component studies 7 for regional cost, at-risk students and small schools; 8 modifying reading assessment and intervention program 9 funding; delaying implementation of classified staff adjustment; providing specified technical modifications; 10 11 imposing related duties upon the state superintendent of public instruction and establishing advisory groups to 12 assist with education information and reporting; providing 13 appropriations and authorizing positions; and providing for 14 15 effective dates.

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17 Be It Enacted by the Legislature of the State of Wyoming:

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2	[SECTION 1. SPECIAL EDUCATION]
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4	Section 101. W.S. 21-2-202(a) by creating a new
5	paragraphs (xxiii) through (xv) and 21-13-321(c) and by
6	creating a new subsection (f) are amended to read:
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8	21-2-202. Duties of the state superintendent.
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10	(a) In addition to any other duties assigned by law,
11	the state superintendent shall:
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13	(xxiii) Establish statewide guidelines for
14	adequate special education staffing levels, to be used in
15	assessing special education programs and services provided
16	by school districts;
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18	(xxiv) Monitor school district special education
19	identification and service delivery practices, assess the
20	appropriateness of district variations in services provided
21	or the delivery of services and assist districts in
22	developing alternatives to service delivery as necessary;
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1 (xxv) Measure and track district special education programs based upon student performance and 2 3 develop procedures to monitor student progress over time. 4 21-13-321. Special education; adjustment 5 to 6 foundation program formula. 7 (c) The adjustment provided under this section shall 8 9 apply to school years 1999-2000, 2000-2001, 2001-2002, and 2002-2003, 2003-2004 and 2004-2005 only. 10 11 (f) In addition to subsection (d) of this section, 12 13 the state department of education shall assess school 14 district special education staffing levels based upon 15 staffing guidelines established pursuant to W.S. 21-2-202(a)(xxiii), and report on the adequacy of staffing 16 17 levels to the joint education interim committee. School districts shall report staffing and other necessary 18 19 information to the department in accordance with department 20 rules and regulations and shall provide written explanation 21 to the department justifying district special education 22 staffing levels. Based upon information collected under 23 this subsection and following review, the department shall include within its report to the joint education interim 24

1	committee as required under subsection (d) of this section,
2	recommendations for improving appropriate special education
3	program and service delivery within the state.
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5	Section 102.
6	
7	(a) At least once every five (5) years, the state
8	department of education shall establish a process to review
9	the adequacy of the staffing guidelines established under
10	W.S. 21-2-202(a)(xxiii), as created under section 101 of
11	this act. The schedule for the review process shall as
12	nearly as possible coincide with the periodic
13	reconfiguration of the education resource block grant
14	model.
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16	(b) The state department shall conduct a study to
17	implement a regionalized approach for the provision of
18	special education programs and services as recommended by
19	consultants performing the November 2002 special education
20	studies, specifically identifying a feasible structure to
21	ensure the provision of adequate services to special needs
22	student populations as required by the statewide uniform
23	educational program under W.S. 21-9-101. Special emphasis
24	shall be given to the unique circumstances faced by school

1 districts in locating, acquiring and retaining special 2 education service providers. On or before November 1, 3 2003, the department shall report findings and 4 recommendations developed under this subsection to the 5 joint education interim committee. 6 7 [SECTION 2. STUDENT ASSESSMENT/EDUCATION ACCOUNTABILITY] 8 9 **Section 201.** W.S. 21-2-304(a)(v) and by creating a new paragraph (vi) is amended to read: 10 11 12 21-2-304. Duties of the state board of education. 13 14 (a) The state board of education shall: 15 16 (v) Through the state superintendent and in consultation and coordination with local school districts, 17 implement a statewide assessment system for measuring 18 19 student progress based upon uniform educational program and 20 student content and performance standards imposed by law 21 and by board rule and regulation. The assessment system 22 shall be designed primarily to improve teaching and learning in schools within the state and shall foster 23 24 school program improvement. The assessment system shall be

1 administered at appropriate levels at specified grades and 2 at appropriate intervals aligned to the standards. The 3 assessment system shall be aligned to the statewide 4 educational program standards, shall specifically assess 5 student performance in reading, writing and mathematics at 6 grades four (4), eight (8) and eleven (11) subjects and at 7 grade levels specified by paragraph (vi) of this 8 subsection, and may measure the other common core of 9 knowledge and skills established under W.S. 21-9-101(b) 10 which can be quantified. The assessment system shall 11 measure year-to-year changes in student achievement in the 12 subjects specified under paragraph (vi) of this subsection 13 for students assessed in grades four (4) through eight (8). 14 The assessment shall derive not less than fifty percent 15 (50%) of student and school assessment scores from openended testing such as constructed-response, extended-16 17 response and performance-based tasks to ensure alignment to 18 the student content and performance standards as required 19 by the federal No Child Left Behind Act of 2001. The 20 assessment results will be used in conjunction with a 21 school district's annual assessment to design educational strategies for improvement and enhancement of student 22 performance. This design for improvement shall be part of 23 24 each district's school improvement plan. In consultation 2003

and coordination with school districts, the board shall 1 2 review and evaluate the assessment system regularly and 3 based upon uniform statewide reports from each district, 4 annually report to the legislature on student performance 5 at specified grade levels and on school improvement plans;-6 7 (vi) Require the statewide assessment system implemented under paragraph (v) of this subsection to: 8 9 10 (A) Assess student performance in reading, writing and mathematics at grades four (4), eight (8) and 11 12 eleven (11); 13 14 (B) Effective school year 2004-2005 and 15 each school year thereafter, assess student performance in 16 reading, writing and mathematics at grades three (3) 17 through eight (8) and at grade eleven (11); 18 19 (C) Effective school year 2005-2006 and 20 each school year thereafter, assess student performance in 21 reading, writing and mathematics at grades three (3) 22 through eight (8) and at grade eleven (11), and assess 23 student performance in science not less than once within 24 each grade band for grades three (3) through five (5),

1 grades six (6) through nine (9) and grades ten (10) through 2 twelve (12). 3 4 Section 202. 5 (a) A statewide task force is created to assist the 6 7 state department of education in carrying out the 8 requirements of this section. The department in 9 consultation with the task force, shall investigate, 10 assemble and recommend necessary accountability processes 11 and systems to assist state efforts in addressing education 12 accountability requirements of the federal No Child Left 13 Behind Act of 2001 (NCLB), while maintaining uniformity and 14 quality of the statewide education program standards and state student content and performance standards as required 15 under W.S. 21-2-304. Recommendations under this subsection 16 17 shall specify a plan to implement sufficient accountability processes and systems to enable the implementation of 18 19 rewards and sanctions as specified by the federal NCLB Act 20 based on the educational performance and progress of each 21 school district and each school within a district.

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(b) The state superintendent of public instructionshall not later than April 1, 2003, appoint members to the

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task force providing for representation by the following 1 2 participants in the education process: 3 4 (i) School district administration personnel; 5 (ii) Classroom teachers; 6 7 8 (iii) Special education program and service 9 instructors and providers for children with disabilities; 10 (iv) School board members; 11 12 13 (v) Business and industry; 14 15 (vi) Taxpayers; 16 17 (vii) Parents; 18 19 (viii) Legislators. 20 21 (c) Recommendations developed under subsection (a) of 22 this section shall: 23

1 (i) Integrate federal and state accountability 2 requirements which shall be based upon the statewide 3 student assessment system established under W.S. 4 21-2-304(a)(v), statewide education program standards and 5 student content and performance standards; 6 7 (ii) Develop a system of rewards and sanctions applicable to all schools and school districts which is 8 9 consistent with school accountability and school 10 improvement provisions specified by the federal NCLB Act and which requires corrective action for those schools not 11 12 meeting established progress levels; 13 14 (iii) Specify a level for and measure annual progress of schools and school districts, including all 15 16 schools receiving state assistance; 17 (iv) Be developed in sufficient time 18 for 19 implementation in the 2004-2005 school year. 20 21 (d) On or before August 1, 2003, the state department 22 shall report its findings and recommendations developed 23 under this section to the joint education interim 24 committee. Following its review and approval, the 10

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committee shall present recommendations including any
 necessary enabling legislation, to the legislature at the
 2004 budget session.

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5 (e) For school year 2003-2004 and prior to implementation of the recommendations developed under this 6 section for implementation during school year 2004-2005, 7 and as necessary to comply with the federal NCLB Act, the 8 9 state department shall, in consultation with the task force 10 established by this section, establish a transitional plan 11 to provide a temporary system of rewards and sanctions for 12 all schools and school districts. Prior to implementation, 13 the transitional plan shall be presented to the joint education interim committee on or before November 1, 2003. 14 15 The transitional plan shall terminate upon expiration of 16 the 2003-2004 school year.

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18 Section 203. Rewards and sanctions imposed under the 19 federal No Child Left Behind Act of 2001 shall apply only 20 to those schools receiving federal Title I funds until the 21 processes and systems developed under section 202 of this 22 act are implemented and operational.

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24 [SECTION 3. REGIONAL COST ADJUSTMENT]

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2 Section 301.

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4 (a) Based upon study findings contained within the 5 November 2002 report on the regional cost adjustment to the education resource block grant model, a copy of which is on 6 file with the legislative service office, and conducted in 7 accordance with 2002 Wyoming Session Laws, Chapter 76, 8 9 Section 13, the division of economic analysis, department 10 of administration and information, shall report to the 11 joint education interim committee on final recommendations 12 for an instrument to measure regional cost differences in 13 Wyoming. Recommendations shall define а rigorous statistical adjustment that considers and accounts for 14 salary demands in all regions of the state and shall 15 16 minimize incentives for discretionary actions by school 17 districts to impact adjustment estimations. The report shall be submitted to the joint education interim committee 18 on or before November 1, 2003. 19

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(b) Following receipt of the report required under subsection (a) of this section, the joint education interim committee shall submit recommendations and enabling legislation to the legislature which implement a regional

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1 cost adjustment to the education resource block grant model 2 for school year 2004-2005 and each school year thereafter. 3 Recommendations shall be submitted under this subsection in 4 sufficient time for consideration by the legislature during 5 the 2004 budget session. 6 7 [SECTION 4. AT-RISK ADJUSTMENT] 8 9 Section 401. 10 11 (a) For purposes of refining the identification and 12 funding of services to students at risk as reflected in the 13 at-risk adjustment to the education resource block grant 14 model under W.S. 21-13-332, the state department of 15 education shall collect and analyze information necessary 16 to accurately reflect mobility or other similar or 17 equivalent measure as a refinement to the use of the unduplicated count of student participation in the free or 18 19 reduced-price lunch program and limited English speaking 20 program as current statutory proxies for at-risk student 21 identification under the adjustment. Following the 22 collection and analysis of data, recommendations shall be developed on the use of mobility or other similar or 23 24 equivalent measure in supplementing or weighting the

existing statutory at-risk adjustment proxies. On or
 before November 1, 2003, the department shall report
 findings and recommendations developed under this
 subsection to the joint education interim committee.

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(b) In addition to subsection (a) of this section, 6 the state department shall design a grant program to be 7 made available to districts for funding costs associated 8 9 with summer school intervention and remediation programs 10 for children at-risk. The grant program shall be separate 11 from funds received by districts under the education 12 resource block grant model, shall be available to districts 13 upon application to and review by the department and shall 14 be implemented in sufficient time to provide funds for programs offered during the 2004 summer session. 15 16 Application procedures, program criteria, eligibility 17 requirements and grant limitations shall be specified in the submitted program design. The department shall report 18 to the joint education interim committee on the established 19 20 program design and recommended program funding levels by 21 November 1, 2003.

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23 [SECTION 5. SMALL SCHOOL ADJUSTMENT]

24

1 Section 501.

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3 (a) In accordance with 2002 Wyoming Session Laws, 4 Chapter 76, Section 10, the joint education interim 5 committee shall continue the comprehensive study of the small school adjustment to the education resource block 6 grant model. Based upon school level 7 data, site visitations and discussions with educational 8 9 representatives of small schools located in small districts 10 and small schools located in districts not qualifying as a 11 small district, the study shall establish model prototypes 12 for small schools. In addition, the study shall:

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(i) Include in model prototype development use of expert groups knowledgeable in education program requirements and economy of scale and remoteness issues faced by small schools, as assembled by consultants to determine necessary model components and resources for provision of the required uniform educational program within small schools;

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(ii) Review the educational resource block grant model to ensure adjustments, components and other considerations within the model pertaining to or addressing

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1 small school economy of scale and remoteness issues are 2 considered in prototype development and are not duplicated; 3 4 (iii) Address collocation issues pertaining to 5 the identification of small schools and the determination of resources necessary to provide education programs. 6 7 (b) Based upon information and findings generated by 8 9 the study required by subsection (a) of this section, the 10 joint education interim committee shall develop and submit 11 recommendations on the small school adjustment to the 2004 budget session of the legislature. Recommendations shall 12 include necessary enabling legislation and necessary 13 14 modifications to the education resource block grant model. 15 16 [SECTION 6. READING ASSESSMENT AND INTERVENTION PROGRAM] 17 18 Section 601. 19 20 implementation of a cost-based (a) Prior to 21 adjustment to the education resource block grant model 22 required under 2002 Wyoming Session Laws, Chapter 76, Section 7, additional funding is provided under subsection 23 24 (b) of this section for the reading assessment and

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1 intervention program established under W.S. 21-3-401. The joint education interim committee shall continue necessary 2 3 study for development of a cost-based adjustment to the 4 model for consideration by the 2004 legislature. 5 (b) School year 2003-2004 distributions by the state 6 7 department of education from the general fund to school districts for reading assessment and intervention programs 8 9 under W.S. 21-3-401 shall be the greater of the following: 10 11 (i) The kindergarten through grade two (2) 12 average daily membership (ADM) for school year 2002-2003 13 for each district multiplied by one hundred sixty-seven dollars (\$167.00), with each kindergarten ADM equal to one 14 (1) full ADM; or 15 16 17 (ii) Forty-five thousand dollars (\$45,000.00). 18 [SECTION 7. ADMINISTRATIVE/TECHNICAL PROVISIONS] 19 20 21 Section 701. W.S. 21-13-309 by creating a new subsection (t), 21-13-323(d) and 21-13-332(b)(iv) 22 are 23 amended to read: 24

1	21-13-309. Determination of amount to be included in
2	foundation program for each district.
3	
4	(t) Not less that once every five (5) years, the
5	legislature shall provide for the reevaluation of the
6	education resource block grant model to determine if
7	modifications are necessary to ensure it remains cost-based
8	in light of changing conditions and modifications to law.
9	
10	21-13-323. Teacher seniority; administrator
11	responsibility, education and experience; classified
12	personnel experience; adjustment to foundation program
13	formula.
14	
15	(d) Commencing with school year 2003-2004 <u>2004-2005</u>,
16	the experience level of classified personnel shall pursuant
17	to W.S. 21-13-309(n)(vii), be adjusted for each district
18	based upon any net increase or decrease in the average
19	experience profile for each classification of classified
20	personnel as defined under paragraph (a)(iii) of this
21	section. For school year 2003-2004 <u>2004-2005</u> and each
22	school year thereafter, the average experience profile for
23	each classified employee classification shall be compared
24	to the average district experience profile for that

employment classification during the 2001-2002 school year, and any net increase or decrease for that classification shall result in an adjustment in accordance with the adjustment factor prescribed within the education resource block grant model.

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7 21-13-332. At-risk students; adjustment to foundation
8 program formula.

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10 adjustment under this section (b) The shall be computed 11 for each district that has significant а 12 concentration level of at-risk students at any school 13 within the district determined as follows:

14

15 (iv) If the student count component of the atrisk adjustment computed under paragraph (b) (iii) of this 16 17 section for any school within a district is above the statewide average as determined under paragraph (b)(i) of 18 19 this section, the proportionate percentage student count 20 above the statewide average shall be multiplied by the 21 corresponding factor weight assigned to that concentration 22 level under the education resource block grant model. The factor weight for the highest concentration level of at-23 24 risk students in any school for any school year shall not

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1 exceed twenty-five percent (25%) of the statewide 2 consolidated dollar per ADM amount for that the prior 3 school year as computed in accordance with the education 4 resource block grant model;

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Section 702.

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(a) The state superintendent of public instruction 8 9 shall appoint necessary advisory groups to assist the state 10 department of education with establishing policies and 11 procedures governing education information reporting and 12 collection, including the development of data collection 13 instruments, use and description of data within education reports, and other data needs, requirements and issues. 14 The advisory groups required under subsection (b) of this 15 16 section shall be established not later than April 1, 2003. 17 On or before November 30, 2003, the state superintendent shall report to the joint education interim committee on 18 education information policies and procedures 19 and on 20 recommendations for future education information reporting 21 and the use of advisory groups in this process.

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(b) In addition to the school data advisory group 1 2 established under W.S. 21-2-203(d), advisory groups shall 3 be established in the following data areas: 4 5 (i) Student data/demographics; 6 7 (ii) Certified and classified personnel; 8 9 (iii) Technology. 10 Section 703. In codifying the law, the legislative 11 12 service office shall aggregate increases and decreases to 13 the dollar amount per average daily membership (ADM) in W.S. 21-13-309(m)(ii) contained in any bill enacted into 14 law during the 2003 legislative session, so that W.S. 15 21-13-309(m)(ii) reflects a single dollar amount per ADM 16 for each school level. 17 18 19 [SECTION 8. APPROPRIATIONS] 20 21 Section 801. 22 23 (a) Eight hundred eighty-eight thousand three hundred eighty-two dollars (\$888,382.00) is appropriated from the 24 21

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1 general fund to the state superintendent of public 2 instruction to implement the special education duties and 3 responsibilities imposed under sections 101 and 102 of this 4 In addition, the state superintendent is authorized act. 5 an additional four (4) full-time positions and five (5) part-time positions for purposes of these additional 6 7 special education duties and responsibilities. The state superintendent shall include within the report to the joint 8 9 appropriations interim committee and the joint education interim committee required by 2002 Wyoming Session Laws, 10 11 Chapter 76, Section 18(c), the expenditure of funds 12 appropriated under this section, the positions filled and 13 the status of these positions.

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(b) One hundred thousand dollars (\$100,000.00) is appropriated from the general fund to the state superintendent of public instruction to fund expenses associated with the statewide task force established under section 202 of this act.

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21 (c) Twenty-four thousand dollars (\$24,000.00) is 22 appropriated from the general fund to the division of 23 economic analysis, department of administration and 24 information, to conduct the analysis and study necessary

1 for development of recommendations pertaining to the 2 regional cost adjustment required under section 301 of this 3 act.

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5 (d) Fifty thousand dollars (\$50,000.00) is the general fund the 6 appropriated from to state 7 superintendent of public instruction to conduct necessary study for the development of at-risk identification under 8 9 the at-risk adjustment and the summer school intervention 10 and remediation program design, as required under section 11 401 of this act.

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13 (e) Three hundred twenty-five thousand dollars (\$325,000.00) is appropriated from the general fund to the 14 legislative service office to fund the continuation of the 15 16 small school study specified under section 501 of this act. 17 Funds appropriated under this subsection shall include funding necessary committee staff support and consultants 18 to the legislature and shall be expended only upon the 19 20 approval of the management council.

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22 (f) Thirty thousand dollars (\$30,000.00) is 23 appropriated from the general fund to the legislative 24 service office to fund implementation of studies and

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reports submitted to the joint education interim committee
 impacting the education resource block grant model.
 Expenditures shall fund necessary committee staff support
 and consultants to the legislature, as approved by the
 management council.

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(g) One hundred fifty thousand dollars (\$150,000.00) 7 appropriated from the general fund to the state 8 is 9 superintendent of public instruction as necessary to carry 10 out duties and perform activities necessary to implement 11 this act, including maintenance of the education resource 12 block grant model and training districts on the operation 13 of the model. The state superintendent shall include in 14 the report to the joint education interim committee and the joint appropriations interim committee required under 2002 15 16 Wyoming Session Laws, Chapter 76, Section 18(c), the 17 expenditure of funds appropriated under this section.

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Six hundred thousand dollars (\$600,000.00) is 19 (h) 20 appropriated from the general fund to the state 21 superintendent of public instruction for distribution of 22 additional funds to school districts for reading assessment and intervention programs as authorized under section 23 24 601(b) of this act.

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1 2 (j) Thirty-six thousand dollars (\$36,000.00) is appropriated from the general fund to the state 3 4 superintendent of public instruction to pay the expenses of 5 necessary staff support, meeting expenses and any consulting expertise required by the advisory groups to 6 7 carry out assigned responsibilities imposed under section 702 of this act. 8 9 10 [SECTION 9. EFFECTIVE DATES] 11 Section 901. 12 13 14 (a) Except as provided by subsection (b) of this section, this act is effective July 1, 2003. 15 16 17 (b) Notwithstanding subsection (a) of this section, sections 102(b), 202, 203, 301 through 501, 702, 703 and 18 801 of this act are effective immediately upon completion 19 20 of all acts necessary for a bill to become law as provided 21 by Article 4, Section 8 of the Wyoming Constitution. 22 23 (END)

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